

**GLOUCESTER CITY COUNCIL
2012/13 STATEMENT OF ACCOUNTS**

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INTRODUCTION

Gloucester City Council

Welcome to the Statement of Accounts 2012/13

The financial year 2012/13 was the second year in the span of the Council's corporate plan, 'Transforming your City'. There was no increase in Council tax during the year.

The average council tax band in Gloucester is band D and the council tax set for this band was £180.42. The City's Council tax again provided excellent value for money.

The following pages provide details of how your Council tax was spent during the year.

We have improved the way we present our financial information. This is because we want residents and others to understand how the Council's services are financed.

The 2012/13 statement of accounts will be published in September 2013.

Finally a thank you to you, the reader, for showing an interest in the Council's finances. If you would like to know more about the Council's finances please do not hesitate to contact us at the address below.

Peter Gillett

Corporate Director of Resources (Section 151 Officer)

Gloucester City Council
North Warehouse
The Docks
Gloucester, GL1 2EP

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E accounts@gloucester.gov.uk
www.gloucester.gov.uk

GLOUCESTER CITY COUNCIL-GENERAL INFORMATION

Address and Telephone Number	
Address	Herbert Warehouse
	The Docks
	Gloucester
	GL1 2EQ
Telephone	01452 396236
Website	www.gloucester.gov.uk
Mayor and Deputy Mayor in the 2012/13 Municipal Year	
Mayor	Councillor A Lewis
Sheriff and Deputy Mayor	Councillor P Tracy
Cabinet in 2012/13	
Leader of the Council	Councillor P James
Deputy Leader of the Council	Councillor S Morgan
Cabinet Member Performance and Resources	Councillor D Llewellyn
Cabinet Member Regeneration and Culture	Councillor P James
Cabinet Member Commuunities and Neighbourhoods	Councillor K Williams
Cabinet Member Housing, Health and Leisure	Councillor C Organ
Cabinet Member Environment	Councillor S Morgan
Chairman of Committees in 2012/13	
Licensing and Enforcement Committee	Councillor L Noakes
Overview and Scrutiny Committee	Councillor J Lugg
Organisational Development Committee	Councillor P James
Planning Committee	Councillor G Taylor
Audit and Governance Committee	Councillor D M H Wilson
Chief Officers in 2012/13	
Chief Executive	Mr J M Wain
Director of Resources (Section 151 Responsible Officer)	Mr P Gillett
Director of Regeneration	Mr P Staddon (Resigned 28 February 2013)
Director of Services and Neighbourhoods	Mr M Shields
External Auditor in 2012/13	
Appointed Auditor	KPMG LLP
Address	100 Temple Street, Bristol,BS1 6AG
	Bristol
	BS1 6AG
Bankers in 2012/13	
Bankers	Co-operative Bank
Address	23A St Aldates Street
	Gloucester
	GL1 1RU

STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS

The Council's responsibilities

The Council is required to:

- * Make arrangements for the proper administration of its financial affairs and to ensure that one of its officers has the responsibility for the administration of those affairs. In this Council, that officer is the Director of Resources (Section 151 Officer);
- * Manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets; and
- * To approve the Statement of Accounts.

Responsibilities of The Director of Resources (Section 151 Officer)

The Corporate Director of Resources (Section 151 Officer) is responsible for the preparation of the Council's statement of accounts in accordance with proper practices, as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom ('the Code of Practice').

In preparing the statement of accounts, the Corporate Director of Resources (Section 151 Officer) has:

- * Selected suitable accounting policies and then applied them consistently;
- * Made judgements and estimates that were reasonable and prudent;
- * Stated whether applicable accounting standards have been followed, subject to any material departures disclosed and explained in the statement of accounts;
- * Complied with the Code of Practice;
- * Kept proper accounting records which were up to date; and
- * Taken reasonable steps for the prevention and detection of fraud and other irregularities.

The Statement of Accounts presents a true and fair view of the financial position of Gloucester City Council at 31 March 2013 and its income and expenditure for the year ended on that date.

Signed Dated

Peter Gillett CPFA
Corporate Director of Resources (Section 151 Officer)

Signed Dated

Declan Wilson
Chair of Audit Committee

Pages 4 to 19 have been deliberately left blank as this is for the Annual Governance Report. There is no longer a requirement under the CIPFA Code of Practice to include this with the annual accounts, however, this report will be included with the final audited accounts.



FOREWORD TO THE ACCOUNTS

FOREWORD TO THE ACCOUNTS

WHAT IS INCLUDED IN THIS STATEMENT?

The Council's overall accounts for the year ended 31 March 2013 are set out on pages 29-92. The accounts consist of the following :-

- * The Statement of Accounting Policies (pages 29 - 36). This section explains the basis of the figures used in the accounts.
- * The Core Financial Statements and the Group accounts (pages 37 - 44), comprising:
 - Movement in Reserves;
 - Group Movement in Reserves;
 - Comprehensive Income and Expenditure Statement;
 - Group Comprehensive Income and Expenditure Statement;
 - Balance Sheet;
 - Group Balance Sheet;
 - Cash Flow Statement; and
 - Group Cash Flow Statement.Group accounts combine the Council's accounts with those of Gloucestershire Airport Ltd (in which the Council has a 50% shareholding), Gloucester City Homes Ltd (which is wholly owned by the Council), Barton & Tredworth Developments Ltd (in which the Council has a quarter partnership share) and Aspire Sports and Cultural Trust (a company limited by guarantee and wholly-owned by the Council).
- * Notes to the Core Financial Statements (pages 45 to 85)
- * The Supplementary Statements, comprising:
 - The Housing Revenue Account (pages 86-89), showing separately the revenue income and expenditure during the year relating to the provision of council houses.
 - The Collection Fund (pages 90-92), showing the income received from Council tax and business ratepayers and how that income has been distributed to the Government and to the City Council, Gloucestershire County Council and Gloucestershire Police Authority.

A Glossary of terms, explaining some of the terms used in this statement, is shown on pages 93-96.

WHAT IS THE COUNCIL'S FINANCIAL POSITION?

REVENUE EXPENDITURE

General Fund

The Comprehensive Income and Expenditure Account (CIES) shows the resources that have been generated and consumed by the Council in providing services and managing the Council during the year. It includes all expenses and related income due to be paid or received by the Council, as well as the transactions which measure the value of fixed assets actually consumed and the estimated value of retirement benefits earned by employees in the year.

The Council's Group CIES for 2012/13 shows a surplus on Provision of Services of £49.680 million (2011/12 :£8.398 million deficit). The adjustments required by statute to be made to the General Fund Balance (including transfers to and from reserves), resulted in a decrease in the General Fund Balance of £0.305 million (2011/12: Increase £1.768 million) and a year-end General fund balance of £2.157 million (2011/12: £2.462 million).

FOREWORD TO THE ACCOUNTS

GLOUCESTER CITY COUNCIL GROUP STATEMENT OF ACCOUNTS				
SUMMARY STATEMENT				
For the year ended 31 March 2013				
2011/12 Net Expenditure £000	Description	2012/13		
		Gross Expenditure £000	Gross Income £000	Net Expenditure £000
	Gross expenditure, gross income and net expenditure of continuing operations			
1,388	<i>Central Services to the public</i>	13,183	10,000	3,183
	Cultural, environmental, regulatory and planning services			
3,955	Cultural Services	7,483	3,670	3,813
5,324	Environmental Services	3,545	3,803	(258)
2,007	Planning and Development Services	3,260	1,659	1,601
1,467	Service Management and Support Services	8,394	498	7,896
366	Highways and transport services	3,397	3,183	214
992	Housing Revenue Account (HRA)	12,687	18,399	(5,712)
1,620	Other Housing Services	47,721	46,622	1,099
1,509	Corporate and Democratic Core	2,222	540	1,682
224	Non distributed costs	20	-	20
3,367	Exceptional Items	59,686	-	59,686
22,219	NET COST OF SERVICES	161,598	88,374	73,224
(38)	Other Operating Expenditure (Note 8)			(5,606)
3,398	Financing and investment income and expenditure (Note 9)			(364)
(17,181)	Taxation and Non-specific Grant Income (Note 10)			(17,574)
	Group share of the (Surplus)/Deficit on the provision of Services			
(56)	Joint Ventures			(43)
(31)	Associates			-
	Tax Expenses of Associates and Joint Venture			
-	Joint Ventures			20
-	Associates			-
(3)	Subsidiary			2
8,308	Group Deficit on Provision of Services			49,659
9,595	(Surplus)/deficit on revaluation of Property, Plant and Equipment assets			40,680
9,403	Actuarial (gains)/losses on pension assets / liabilities			7,565
	Share of Other Comprehensive Income and Expenditure			
242	Joint Ventures			-
-	Associates			-
19,240	Group Other Comprehensive Income and Expenditure			48,245
27,548	Total Group Comprehensive Income and Expenditure			97,904

The Council is required to analyse the expenditure for the year 2012/13 in a standard way in order to enable comparisons to be made between different local authorities and other organisations. This representation of the above position is contained in the form of the Comprehensive Income and Expenditure Statement.

FOREWORD TO THE ACCOUNTS

Gloucester City Council Overall Financial Position

The Gloucester City Council financial position at 31 March 2013 is considered to be sound by Gloucester City Council Leadership Team.

The fixed assets held by the Council have a current book value of £207.163 million, of which £115.706 million relates to Council dwellings.

Assets less liabilities of the Council (Net Assets), as shown on the balance sheet (page 41), totalled £84.397 million at 31 March 2013, a decrease of £97.504 million over the previous year. This was mainly due to an increase in the liability related to the Council's pension scheme of £6.444 million, and deficits and impairments following the revaluation of assets of £100.241 million. The major impact of the revaluation and impairments relate to Council dwellings following a full professional valuation which resulted in an overall decrease in the carrying value of £94.592 million.

Long and short term borrowing was £76.932 million at the year end, a decrease of £12.173 million over the previous year.

Long and short term Investments at the year end were £5.993 million, a decrease of £10.126 million over the previous year.

Earmarked revenue reserves, which are reserves set aside for specific purposes, were £0.112 million at the year end, a decrease of £0.257 million over the previous year. Provisions were £0.380 million at 31 March 2012, a decrease of £0.053 million compared to 31 March 2012.

Capital grants and contributions, available to fund future capital expenditure and required to meet development obligations, were £1.795 million at the year end and usable capital receipts, also available to fund capital expenditure, were £4.380 million.

The Council is required, under proper accounting practice, to show the surplus or deficit on the Council's share of the county pension fund on its Balance Sheet. At 31 March 2013 the Council's share of the pension fund deficit was £57.486 million (£51.042 million at 31 March 2012). This means that the Council's commitment, in the long term, to pay retirement benefits exceeds the current market value of the fund's assets by this amount. It is anticipated the deficit on the fund will be made good over the long term from increased contributions by the Council and increases in the market value of the fund's investments.

Heritable Bank went into administration in the autumn of 2008 and the Council had £2 million invested. The administrators have supplied current projections to suggest a return to creditors of approximately 90 pence in the pound. Previously, they quoted a range from 79 to 85 pence in the pound. To date a total of £1.600 million has been received in repayments through the Heritable administrators, in line with the estimated payments profile. The Council has subsequently received a firm offer from a financial institution for at least 96% of the total debt and, as a result, the impairment has been further reduced by £0.145 million.

The financial climate continued to have a dramatic impact on the Council's income during the year. Local Authorities are in no way immune from the restrictions felt by other organisations. For Gloucester City Council these restricted incomes include Planning Application Fees, Building Control Fees, Land Charges income, Parking income and interest received on investments. Added to these pressures in future years will be the reduction in Central Government Settlement Grant.

As part of the Council's approved 3-Year Money Plan, we established a distinction between shorter-term pressures and base budget ongoing pressures. The shorter-term reductions in income for 2012/13, as part of the plan, have been funded by reserves. Ongoing pressures, again in accordance with the approved plan, will be funded by matching reductions in spending. It has been identified, for future years, that some of the pressures previously identified as short-term, can no longer be classified as such. This leads to an increased target for spending reductions in the Council's financial plans.

FOREWORD TO THE ACCOUNTS

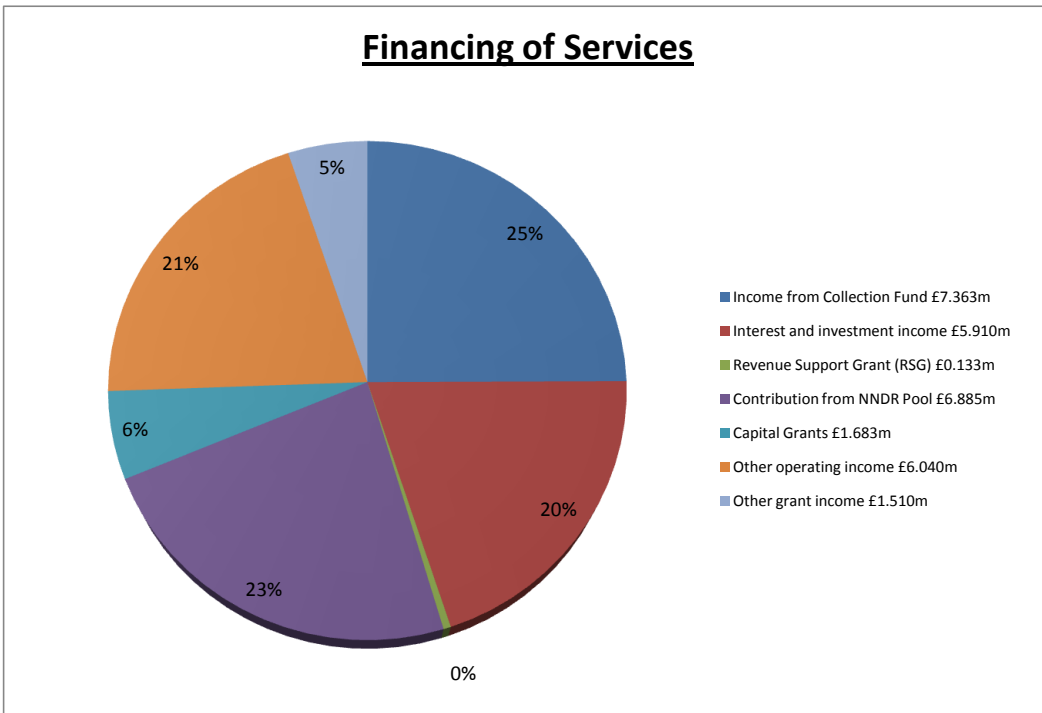
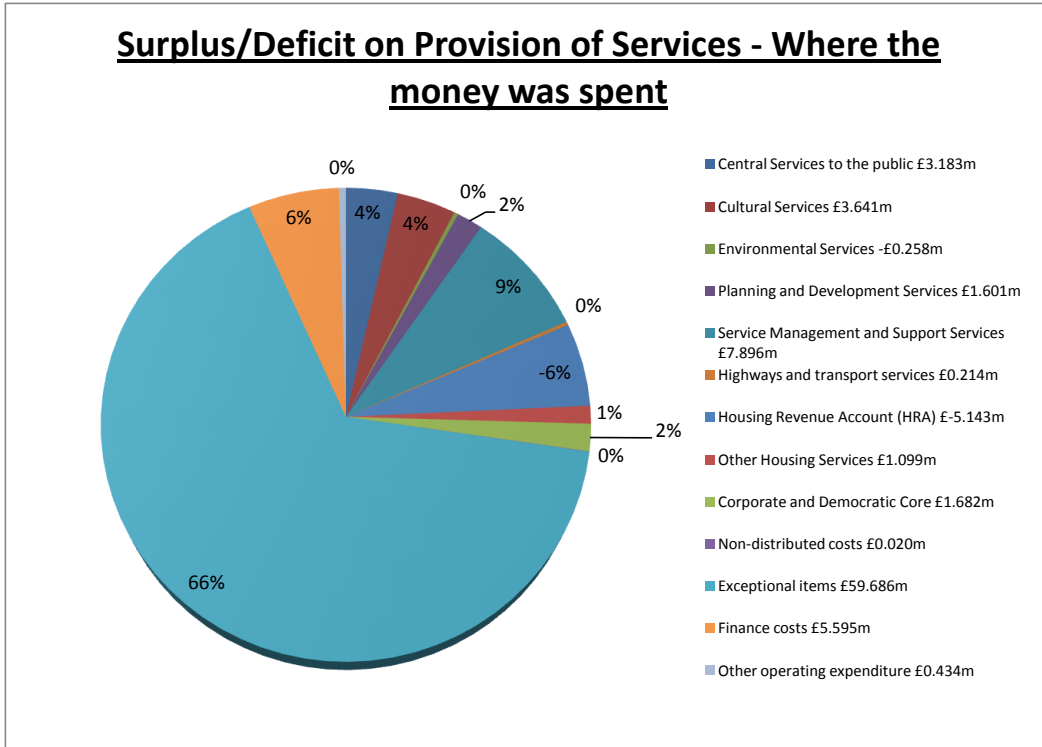
Further Information

Further details of the accounts can be obtained from the Group Manager Financial Services, Herbert Warehouse, The Docks, Gloucester, GL1 2EQ. Tel. (01452) 396236. A statement of the accounting policies used is shown on pages 29 - 36 and a glossary explaining some of the technical terms used is included on pages 93-96.

Peter Gillett, CPFA
Director of Resources (Section 151 Officer)

FOREWORD TO THE ACCOUNTS

The Council finances its net general fund expenditure from local taxpayers and central Government grants. The following pie chart shows the net cost of services position over the various service areas.

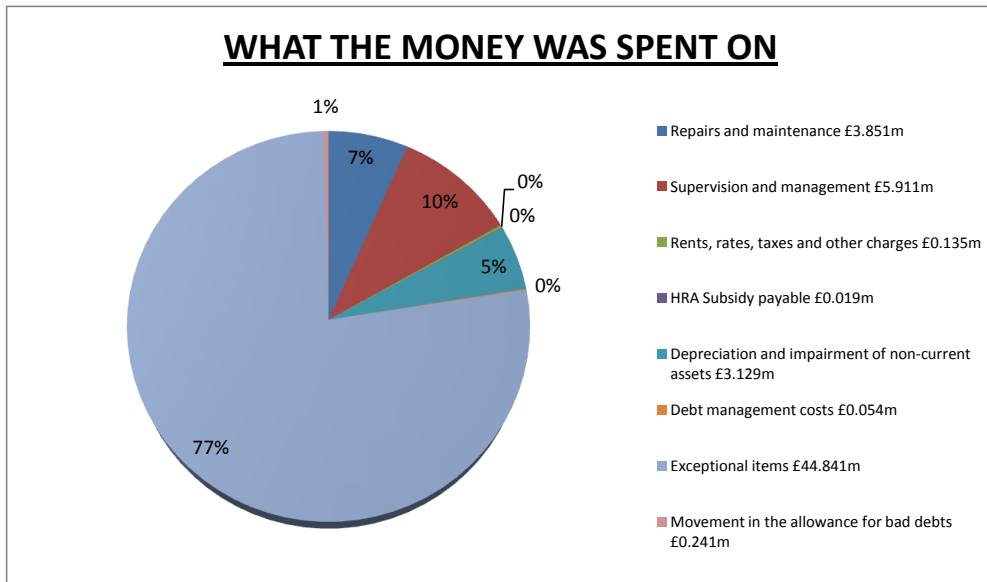
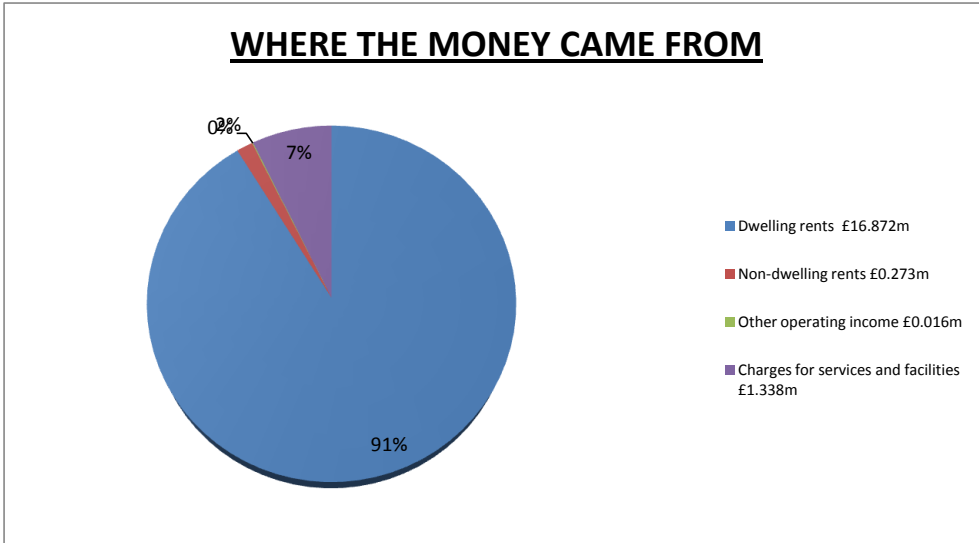


FOREWORD TO THE ACCOUNTS

Housing Revenue Account (HRA)

The Local Government and Housing Act 1989 requires that all income and expenditure relating to the landlord role of managing public sector council housing is contained (ring fenced) in the Housing Revenue Account (HRA). The accounts for the HRA are shown on pages 86-89.

An analysis of the account is shown graphically below:



FIVE YEAR REVIEW

FIVE YEAR REVIEW

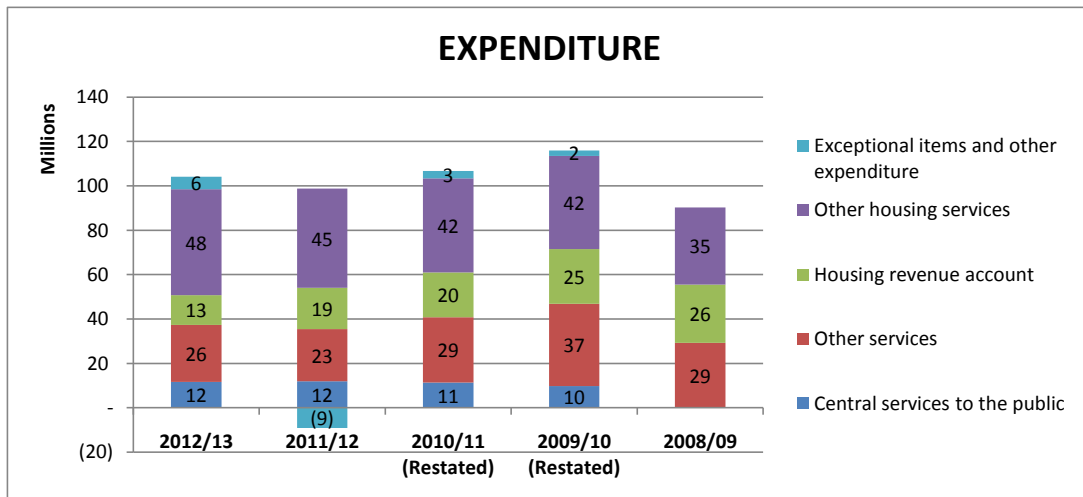
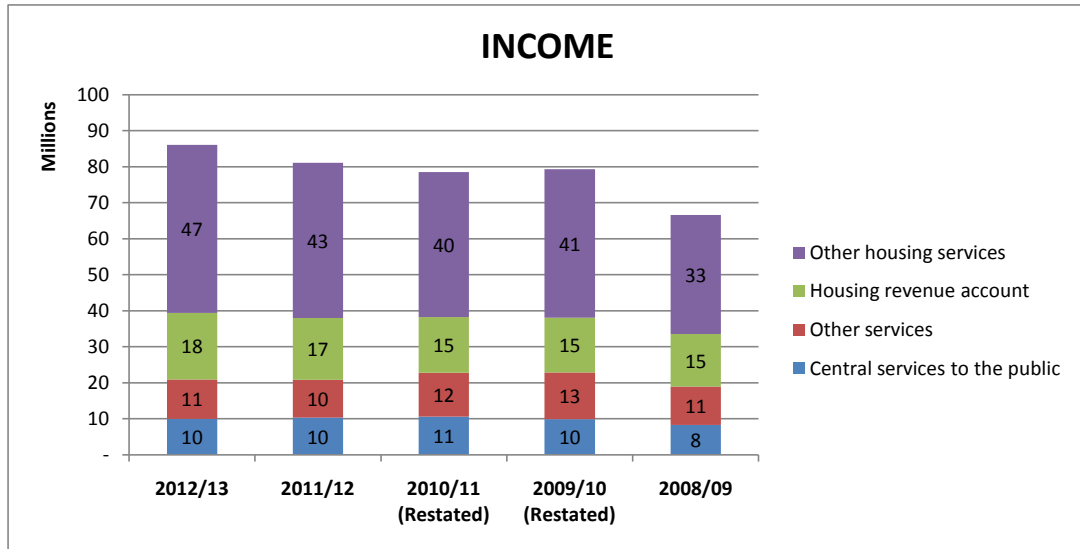
GLOUCESTER CITY COUNCIL FIVE YEAR REVIEW COMPREHENSIVE INCOME AND EXPENDITURE ACCOUNT					
	2012/13	2011/12	2010/11	2009/10	2008/09
			Restated	Restated	
	£000	£000	£000	£000	£000
Income					
Central services to the public	10,000	10,300	10,588	9,844	8,248
Other services	10,943	10,492	12,219	13,027	10,660
Housing revenue account	18,483	17,212	15,450	15,231	14,609
Other housing services	46,622	43,055	40,294	41,180	33,062
	86,048	81,059	78,551	79,282	66,579
Expenditure					
Central services to the public	13,183	11,688	11,981	11,408	9,747
Other services	25,719	23,437	29,476	37,086	29,330
Housing revenue account	13,340	18,667	20,127	24,633	26,222
Other housing services	47,721	44,675	42,422	42,089	34,673
Exceptional items and other expenditure	59,706	5,718	(9,080)	3,320	2,471
	159,669	104,185	94,926	118,536	102,443
Deficit on Operations	(73,621)	(23,126)	(16,375)	(39,254)	(35,864)
Financing and investment income	5,910	1,520	1,507	1,699	1,069
Financing costs	(5,595)	(3,734)	(5,315)	(6,269)	(3,593)
Taxation and Non-specific Grant Income	17,574	17,181	20,264	19,092	18,270
Profit/(loss) on disposal of assets, impairments	5,895	(948)	(1,789)	-	(35)
Other income and expenditure	(289)	(364)	(458)	(4,847)	262
Deficit on Provision of Services	(50,126)	(9,471)	(2,166)	(29,579)	(19,891)
Other Comprehensive Income and Expenditure					
Surplus/(deficit) on revaluation of property, plant and equipment	(40,680)	(3,327)	5,563	9,093	43,247
Actuarial gains/losses on pension assets/liabilities	(6,698)	(7,935)	16,946	(28,429)	(9,303)
Total Comprehensive Income and Expenditure	(97,504)	(20,733)	20,343	(48,915)	14,053

The amounts reflected for 2009/10 and subsequent years are prepared under IFRS while the years prior to that are prepared under UK GAAP

FIVE YEAR REVIEW

GLOUCESTER CITY COUNCIL FIVE YEAR REVIEW INCOME AND EXPENDITURE CHARTS

The following bar chart analyses the income and expenditure over the five year period in arriving at the surplus/(deficit) on operations.



FIVE YEAR REVIEW

GLOUCESTER CITY COUNCIL FIVE YEAR REVIEW BALANCE SHEETS					
	2012/13 £000	2011/12 £000	2010/11 £000	2009/10 £000	2008/09 £000
			Restated	Restated	
ASSETS					
Property, plant and equipment, investment property	199,235	293,180	299,049	296,341	290,473
Heritage assets	6,280	5,415	5,375	5,375	-
Intangible assets	1,648	1,070	863	824	734
Assets held for sale	-	-	-	401	401
Long-term Investments	831	873	807	1,110	437
Debtors	1,698	1,457	246	206	206
Long-term Assets	209,692	301,995	306,340	304,257	292,251
Short-term Investments	5,162	15,246	24,365	13,085	3,980
Inventories	161	157	130	104	48
Short Term Debtors	13,432	9,550	12,539	15,211	10,259
Cash and Cash Equivalents	1,969	2,005	5,013	-	-
Current Assets	20,724	26,958	42,047	28,400	14,287
TOTAL ASSETS	230,416	328,953	348,387	332,657	306,538
LIABILITIES					
Provisions	(270)	(378)	(288)	(432)	(586)
Long Term Borrowing	(58,099)	(58,099)	(49,099)	(29,099)	(28,989)
Capital Grants Received in Advance	(2,318)	(1,986)	(2,032)	(2,186)	(2,473)
Other Long Term Liabilities	(57,486)	(51,042)	(43,588)	(71,318)	(41,399)
Long-term liabilities	(118,173)	(111,505)	(95,007)	(103,035)	(73,447)
Bank Overdraft	-	-	(2,047)	(3,076)	(2,390)
Short Term Borrowing	(18,833)	(31,006)	(40,737)	(38,623)	(5,528)
Short Term Creditors	(8,903)	(4,486)	(7,869)	(5,455)	(8,383)
Provisions (<1yr)	(110)	(55)	(93)	(177)	(135)
Current liabilities	(27,846)	(35,547)	(50,746)	(47,331)	(16,436)
TOTAL LIABILITIES	(146,019)	(147,052)	(145,753)	(150,366)	(89,883)
NET ASSETS	84,397	181,901	202,634	182,291	216,655
RESERVES					
Usable reserves	12,012	5,972	5,929	9,278	11,877
Unusable reserves	72,385	175,929	196,705	173,013	204,778
TOTAL RESERVES	84,397	181,901	202,634	182,291	216,655

The amounts reflected for 2008/09 and subsequent years are prepared under IFRS while the years prior to that are prepared under UK GAAP

STATEMENT OF ACCOUNTING POLICIES

STATEMENT OF ACCOUNTING POLICIES

STATEMENT OF ACCOUNTING POLICIES

1 GENERAL PRINCIPLES

This Statement of Accounts summarises the Council's transactions for the 2012/13 financial year and its financial position at 31 March 2013. The Council is required to prepare an annual Statement of Accounts by the Accounts and Audit(England) Regulations 2011 to be prepared in accordance with proper accounting practices. These practices, primarily, comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2012/13 and the Service Reporting Code of Practice 2012/13, supported by International Financial Reporting Standards (IFRS).

The accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

2 ACCRUALS OF INCOME AND EXPENDITURE

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from the sale of goods is recognised when the Council transfers the significant risks and rewards of ownership to the purchaser and it is probable that economic benefits or service potential associated with the transaction will flow to the Council.
- Revenue from the provision of services is recognised when the Council can measure reliably the percentage of completion of the transaction and it is probable that economic benefits or service potential associated with the transaction will flow to the Council.
- Supplies are recorded as expenditure when they are consumed. Where there is a gap between the date supplies are received and their consumption, they are carried as inventories on the Balance Sheet.
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made.
- Interest receivable on investments and payable on borrowings is accounted as income and expenditure on the basis of the effective interest rate for relevant financial instruments rather than the cash flows fixed or determined by the contract.
- Where revenue and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where debts may not be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

3 CASH AND CASH EQUIVALENTS

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are investments that mature in three months or less from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value.

In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Council's cash management.

4 EXCEPTIONAL ITEMS

When items of income and expense are material, their nature and amount is disclosed separately, either on the face of the Comprehensive Income and Expenditure Statement or in the notes to the accounts, depending on how significant the items are to an understanding of the Council's financial performance.

5 PRIOR PERIOD ADJUSTMENTS, CHANGES IN ACCOUNTING POLICIES, ESTIMATES AND ERRORS

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Council's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

6 CHARGES TO REVENUE AND NON-CURRENT ASSETS

Services, support services and trading accounts are debited with the following amounts to record the cost of holding fixed assets during the year:

- Depreciation attributable to the assets used by the relevant service.
- Revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off.
- Amortisation of intangible fixed assets attributable to the service.

The Council is not required to raise Council Tax to fund depreciation, revaluation and impairment losses or amortisations, however, it is required to make an annual contribution from revenue towards the reduction in its overall borrowing requirement based on an amount calculated on a prudent basis determined by the Council in accordance with statutory guidance. Depreciation, revaluation and impairment losses and amortisations are therefore replaced by the contribution in the General Fund Balance by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

STATEMENT OF ACCOUNTING POLICIES

7 EMPLOYEE BENEFITS

Benefits Payable During Employment

Short-term employee benefits are those due to be settled within 12 months of the year-end. They include such benefits as wages and salaries, paid annual leave and paid sick leave, bonuses and non-monetary benefits (e.g. cars) for current employees and are recognised as an expense for services in the year in which employees render service to the Council. An accrual is made for the cost of holiday entitlements (or any form of leave, e.g. time off in lieu) earned by employees but not taken before the year-end which employees can carry forward into the next financial year. The accrual is made at the wage and salary rates applicable in the following accounting year, being the period in which the employee takes the benefit. The accrual is charged to Surplus or Deficit on the Provision of Services, but then reversed out through the Movement in Reserves Statement so that holiday benefits are charged to revenue in the financial year in which the holiday absence occurs.

Termination Benefits

Termination benefits are amounts payable as a result of a decision by the Council to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy and are charged on an accruals basis to the Non Distributed Costs line in the Comprehensive Income and Expenditure Statement when the Council is demonstrably committed to the termination of the employment of an officer or group of officers or making an offer to encourage voluntary redundancy.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund balance to be charged with the amount payable by the Council to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end.

Post Employment Benefits - Pensions

Employees of the Council are eligible to be members of the Local Government Pension Scheme (LGPS) administered by Gloucestershire County Council. The Scheme provides defined benefits (retirement lump sums and pensions) to members earned as the employees work for the Council. The cost of retirement benefits is calculated by the Pension Fund Actuary and is recognised in the Income and Expenditure account when these benefits are earned by employees, rather than when lump sums and contributions to the Pension Fund are made.

The LGPS is accounted for as a defined benefit scheme as follows:

- The liabilities of the LGPS attributable to the Council are included in the Balance Sheet on an actuarial basis using the projected unit method - i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc, and projections of projected earnings for current employees.
- Liabilities are discounted to their value at current prices, using a discount rate of 4.8% (based on the indicative rate of return on the adoption of the AA corporate bond basis. This is at the IAS19 valuation date, subject to removal of recently re-rated bonds from the index.
- The assets of the LGPS attributable to the council are included in the Balance Sheet at their fair value as follows:
 - Quoted securities – current bid price;
 - Unquoted securities – professional estimate;
 - Unlisted securities – current bid price; and
 - Property – market value.
- The change in the net pensions liability is analysed into seven components:
 - Current service cost - the increase in liabilities as a result of years of service earned this year - allocated in the Comprehensive Income and Expenditure Account to the revenue accounts of services for which the employees worked.
 - Past service cost - the increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier years - debited to the Surplus or deficit on the provision of services in the Comprehensive Income and Expenditure Account as part of Non Distributed Costs.
 - Interest cost - the expected increase in the present value of liabilities during the year as they move one year closer to being paid - debited to Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.
 - Expected return on assets - the annual investment return on the fund assets attributable to the Council, based on an average of the expected long-term return - credited to Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.
 - Gains/losses on settlements and curtailments – the result of actions to relieve the Council of liabilities or events that reduce the expected future service or accrual of benefits of employees – debited to the Net Cost of Services in the Income and Expenditure Account as part of Non Distributed Costs.
 - Actuarial gains and losses - changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions – debited to the Pension Reserve.
 - Contributions paid to the LGPS - cash paid as employer's contributions to the pension fund.

In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the Council to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

Discretionary Benefits

The Council also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

STATEMENT OF ACCOUNTING POLICIES

8 EVENTS AFTER THE BALANCE SHEET DATE

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified:

- Those that provide evidence of conditions that existed at the end of the reporting period – the Statement of Accounts is adjusted to reflect such events.
- Those that are indicative of conditions that arose after the reporting period – the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the after the date of authorisation are not reflected in the Statement of Accounts.

9 FINANCIAL INSTRUMENTS

Financial Liabilities

Financial liabilities are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and are carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised.

For most of the borrowings that the Council has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest); and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year according to the loan agreement.

Gains and losses on the repurchase or early settlement of borrowings are credited and debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement in the year of repurchase/settlement. Where repurchase, however, has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively deducted from or added to the amortised cost of the new or modified loan and the write-down to the Comprehensive Income and Expenditure Statement is spread over the life of the loan by an adjustment to the effective interest rate.

Where premiums and discounts have been charged to the Comprehensive Income and Expenditure Statement, regulations allow the impact on the General Fund Balance to be spread over future years. The Council has a policy of spreading the gain or loss over the term that was remaining on the loan against which the premium was payable or discount receivable when it was repaid. The reconciliation of amounts charged to the Comprehensive Income and Expenditure Statement to the net charge required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.

Financial Assets

Financial assets are classified into two types:

- Loans and receivables – assets that have fixed or determinable payments but are not quoted in an active market.
- Available-for-sale assets – assets that have a quoted market price and/or do not have fixed or determinable payments.

Loans and Receivables

Loans and receivables are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the loans that the Council has made, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the Comprehensive Income and Expenditure Statement is the amount receivable for the year in the loan agreement.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the relevant service (for receivables specific to that service) or the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

The impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate. Any gains and losses that arise on the derecognition of an asset are credited or debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

Available-for-Sale Assets

Available-for-sale assets are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value. Where the asset has fixed or determinable payments, annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the amortised cost of the asset multiplied by the effective rate of interest for the instrument. Where there are no fixed or determinable payments, income (e.g. dividends) is credited to the Comprehensive Income and Expenditure Statement when it becomes receivable by the Council.

Assets are maintained in the Balance Sheet at fair value. Values are based on the following principles:

- Instruments with quoted market prices – the market price
- Other instruments with fixed and determinable payments – discounted cash flow analysis
- Equity shares with no quoted market prices – independent appraisal of company valuations.

STATEMENT OF ACCOUNTING POLICIES

9 FINANCIAL INSTRUMENTS (continued)

Changes in fair value are balanced by an entry in the Available-for-Sale Reserve and the gain/loss is recognised in the Surplus or Deficit on Revaluation of Available-for-Sale Financial Assets. The exception is where impairment losses have been incurred - these are debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement, along with any net gain or loss for the asset accumulated in the Available-for-Sale Reserve.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made (fixed or determinable payments) or fair value falls below cost, the asset is written down and a charge made to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. If the asset has fixed or determinable payments, the impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate. Otherwise, the impairment loss is measured as any shortfall of fair value against the acquisition cost of the instrument (net of any principal repayment and amortisation).

Any gains and losses that arise on the derecognition of the asset are credited or debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement, along with any accumulated gains or losses previously recognised in the Available-for-Sale Reserve.

Where fair value cannot be measured reliably, the instrument is carried at cost (less any impairment losses).

10 FOREIGN CURRENCY TRANSLATION

Where the Council has entered into a transaction denominated in a foreign currency, the transaction is converted into sterling at the exchange rate applicable on the date the transaction was effective. Where amounts in foreign currency are outstanding at the year-end, they are reconverted at the spot exchange rate at 31 March. Resulting gains or losses are recognised in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

11 GOVERNMENT GRANTS AND CONTRIBUTIONS

Whether paid on account, by instalments or in arrears, Government grants and third party contributions and donations are recognised as due to the Council when there is reasonable assurance that:

- The Council will comply with the conditions attached to the payments, and
- The grants or contributions will be received.

Amounts recognised as due to the Council are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset acquired using the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line (attributable revenue grants and contributions) or Taxation and Non-Specific Grant Income (non-ring fenced revenue grants and all capital grants) in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are transferred from the General Fund Balance to the Capital Grants Unapplied reserve, if the funds have not been spent, or the Capital Adjustment Account, if the funds have been used to finance capital expenditure, in the Movement in Reserves Statement. Amounts in the Capital Grants Unapplied reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

Area Based Grant (ABG) - This is a general grant allocated by Central Government directly to local authorities as additional revenue funding. ABG is non-ring fenced and is credited to the Taxation and Non-Specific Grant Income in the Comprehensive Income and Expenditure Statement.

12 HERITAGE ASSETS

Heritage Assets are those assets that are intended to be preserved in trust for future generations because of their cultural, environmental or historical associations. They are held by the Council in pursuit of its overall objectives in relation to the maintenance of the heritage. Heritage assets include historical buildings, archaeological sites, military and scientific equipment of historical importance, civic regalia, museum and gallery collections and works of art.

The Council's heritage assets are included in the balance sheet at their insurance valuation which is based on market values. These insurance valuations are updated on an annual basis. Heritage assets are considered by the Council to have indeterminate lives and does not consider it appropriate to charge depreciation.

Community assets (including parks but excluding archaeological sites), cemeteries and crematoria (land only) and allotments, where there are restrictions on alternative uses, are not heritage assets and are reflected as community assets and included in property, plant and equipment.

The carrying values of heritage assets are reviewed where there is any indication that an asset may be impaired. Any impairment is recognised and measured in accordance with the Council's general policies on impairment-refer accounting policy note 18.

In the unlikely event of disposal of heritage assets, the proceeds are accounted on a similar basis to disposals of property, plant and equipment. Disposal proceeds are disclosed separately in the notes to the accounts and are accounted for in accordance with statutory accounting requirements relating to capital expenditure and capital receipts.

13 INTANGIBLE ASSETS

Expenditure on non-monetary assets that do not have physical substance but are controlled by the Council as a result of past events (e.g. software licences) is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the Council.

Internally generated assets are capitalised where it is demonstrable that the project is technically feasible and is intended to be completed (with adequate resources being available) and the Council will be able to generate future economic benefits or deliver service potential by being able to sell or use the asset. Expenditure is capitalised where it can be measured reliably as attributable to the asset and is restricted to that incurred during the development phase (research expenditure cannot be capitalised).

STATEMENT OF ACCOUNTING POLICIES

13 INTANGIBLE ASSETS (continued)

Expenditure on the development of websites is not capitalised if the website is solely or primarily intended to promote or advertise the Council's goods or services.

Intangible assets are measured initially at cost. Amounts are only revalued where the fair value of the assets held by the Council can be determined by reference to an active market. In practice, no intangible asset held by the Council meets this criterion, and they are therefore carried at amortised cost. The depreciable amount of an intangible asset is amortised over its useful life to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. An asset is tested for impairment whenever there is an indication that the asset might be impaired – any losses recognised are posted to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. Any gain or loss arising on the disposal or abandonment of an intangible asset is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and, for any sale proceeds greater than £10,000, to the Capital Receipts Reserve.

14 INTEREST IN COMPANIES AND OTHER ENTITIES

The Council has material interests in companies and other entities that are defined as subsidiaries, associates and jointly controlled entities and require it to prepare group accounts. In the Council's own single-entity accounts, the interests in companies and other entities are recorded as financial assets at cost, less any provision for losses.

15 INVENTORIES AND LONG TERM CONTRACTS

Inventories are included in the Balance Sheet at the lower of cost and net realisable value. The cost of inventories is assigned using the FIFO costing formula.

Long term contracts are accounted for on the basis of charging the Surplus or Deficit on the Provision of Services with the value of works and services received under the contract during the financial year.

16 INVESTMENT PROPERTY

Investment properties are those that are used solely to earn rentals and/or for capital appreciation. The definition is not met if the property is used in any way to facilitate the delivery of services or production of goods or is held for sale.

Investment properties are measured initially at cost and subsequently at fair value, based on the amount at which the asset could be exchanged between knowledgeable parties at arm's-length. Properties are not depreciated but are revalued annually according to market conditions at the year-end. Gains and losses on revaluation are posted to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The same treatment is applied to gains and losses on disposal.

Rentals received in relation to investment properties are credited to the Financing and Investment Income line and result in a gain for the General Fund Balance. Revaluation and disposal gains and losses, however, are not permitted by statutory arrangements to have an impact on the General Fund Balance. The gains and losses are, therefore, reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and, for any sale proceeds greater than £10,000, the Capital Receipts Reserve.

17 LEASES

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets.

The Council as Lessee

Finance Leases

Property, plant and equipment held under finance leases is recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The asset recognised is matched by a liability for the obligation to pay the lessor. Initial direct costs of the Council are added to the carrying amount of the asset. Premiums paid on entry into a lease are applied to writing down the lease liability. Contingent rents are charged as expenses in the periods in which they are incurred.

Lease payments are apportioned between:

- A charge for the acquisition of the interest in the property, plant or equipment which reduces the lease liability, and
- A finance charge (debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

Property, Plant and Equipment recognised under finance leases is accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the asset's estimated useful life (where ownership of the asset does not transfer to the Council at the end of the lease period).

The Council is not required to raise Council Tax to cover depreciation or revaluation and impairment losses arising on leased assets. Instead, a prudent annual contribution is made from revenue funds towards the deemed capital investment in accordance with statutory requirements. Depreciation and revaluation and impairment losses are, therefore, substituted by a revenue contribution in the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

STATEMENT OF ACCOUNTING POLICIES

17 LEASES

Operating Leases

Where the Council grants an operating lease over a property or an item of plant or equipment, the asset is retained in the Balance Sheet. Rental income is credited to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Credits are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (e.g. if there is a premium paid at the commencement of the lease). Initial direct costs incurred in negotiating and arranging the lease are added to the carrying amount of the relevant asset and charged as an expense over the lease term on the same basis as rental income.

18 OVERHEADS AND SUPPORT SERVICES

The costs of overheads and support services are charged to those that benefit from the supply or service in accordance with the costing principles of the CIPFA Service Reporting Code of Practice 2011/12 (SERCOP).

The total absorption costing of overheads and support services are shared between users in proportion to the benefits received, with the exception of:

- Corporate and Democratic Core – costs relating to the Council's status as a multifunctional, democratic organisation.
- Non Distributed Costs – the cost of discretionary benefits awarded to employees retiring early and impairment losses chargeable on Assets Held for Sale.

These two cost categories are defined in SERCOP and accounted for as separate headings in the Comprehensive Income and Expenditure Statement, as part of Net Expenditure on Continuing Services.

Charges are based on a variety of methods including allocations according to officers' use of time, charge per unit of service/deliverable and charge per member of staff/full time equivalent (FTE).

19 PROPERTY, PLANT AND EQUIPMENT

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

Recognition

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Council and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (i.e. repairs and maintenance) is charged as an expense when it is incurred.

The following de-minimis limits are applied by the Council in recognising assets:

- Cost of an individual asset in excess of £6,000.
- A group of assets having a total cost in excess of £6,000 with an individual cost of more than £250 where the assets are functionally interdependent, have broadly simultaneous purchase dates and are under single managerial control.
- Costs associated with the initial equipping and set-up costs of a new building or significant refurbishment irrespective of their individual or collective cost.

Measurement

Assets are initially measured at cost, comprising:

- The purchase price.
- Any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management.

The Council does not capitalise borrowing costs incurred whilst assets are under construction.

The cost of assets acquired other than by purchase is deemed to be its fair value, unless the acquisition does not have commercial substance (i.e. it will not lead to a variation in the cash flows of the Council). In the latter case, where an asset is acquired via an exchange, the cost of the acquisition is the carrying amount of the asset given up by the Council.

Donated assets are measured initially at fair value. The difference between fair value and any consideration paid is credited to the Taxation and Non-Specific Grant Income line of the Comprehensive Income and Expenditure Statement, unless the donation has been made conditionally. Until conditions are satisfied, the gain is held in the Donated Assets Account. Where gains are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance to the Capital Adjustment Account in the Movement in Reserves Statement.

Assets are then carried in the Balance Sheet using the following measurement bases:

- Infrastructure, community assets and assets under construction – depreciated historical cost.
- Dwellings – fair value, determined using the basis of existing use value for social housing (EUV-SH).
- All other assets – fair value, determined as the amount that would be paid for the asset in its existing use (existing use value - EUV).

Where there is no market-based evidence of fair value because of the specialist nature of an asset, depreciated replacement cost (DRC) is used as an estimate of fair value.

Where non-property assets that have short useful lives or low values (or both), depreciated historical cost basis is used as a proxy for fair value.

Assets included in the Balance Sheet at fair value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their fair value at the year-end, but as a minimum every five years. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains might be credited to the Comprehensive Income and Expenditure Statement where they arise from the reversal of a loss previously charged to a service.

Where decreases in value are identified they are accounted for by:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains).
- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

STATEMENT OF ACCOUNTING POLICIES

19 PROPERTY, PLANT AND EQUIPMENT (continued)

Impairment

Assets are assessed at each year-end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for as follows:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance up to the amount of the accumulated gains and thereafter to the relevant service line in the Comprehensive Income and Expenditure Statement.
- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.
- Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised, and thereafter to the revaluation reserve.

Depreciation

Depreciation is provided for on all Property, Plant and Equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable finite useful life (i.e. freehold land and certain Community Assets) and assets that are not yet available for use (i.e. assets under construction).

Depreciation is calculated on the following bases:

- Dwellings and other buildings – straight-line allocation over the useful life of the property as estimated by the valuer.
- Vehicles, plant, furniture and equipment – a percentage of the value of each class of assets in the Balance Sheet, as advised by a suitably qualified officer.
- Infrastructure – straight-line allocation over 25 years.

Where an item of Property, Plant and Equipment asset has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

Disposals and Non-current Assets Held for Sale

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an Asset Held for Sale. The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Gains in fair value are recognised only up to the amount of any previously recognised losses in the Surplus or Deficit on Provision of Services. Depreciation is not charged on Assets Held for Sale.

If assets no longer meet the criteria to be classified as Assets Held for Sale, they are reclassified back to non-current assets and valued at the lower of their carrying amount before they were classified as held for sale, (adjusted for depreciation, amortisation or revaluations that would have been recognised had they not been classified as Held for Sale), and their recoverable amount at the date of the decision not to sell.

Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals (if any) are credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received for a disposal in excess of £10,000 are categorised as capital receipts. A proportion of receipts relating to housing disposals (75% for dwellings, 50% for land and other assets, net of statutory deductions and allowances) is payable to the Government. The balance of receipts is required to be credited to the Capital Receipts Reserve, and can then only be used for new capital investment or set aside to reduce the Council's underlying need to borrow (the capital financing requirement). Receipts are appropriated to the Reserve from the General Fund Balance in the Movement in Reserves Statement.

The written-off value of disposals is not a charge against council tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

20 PROVISIONS, CONTINGENT LIABILITIES AND CONTINGENT ASSETS

Provisions

Provisions are made where an event has taken place that gives the Council a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation. For instance, the Council may be involved in a court case that could eventually result in the making of a settlement or the payment of compensation.

Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the Council becomes aware of the obligation, and are measured at the best estimate at the balance sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service.

Where some or all of the payment required to settle a provision is expected to be recovered from another party (e.g. from an insurance claim), this is only recognised as income for the relevant service if it is virtually certain that reimbursement will be received if the Council settles the obligation.

Contingent Liabilities

A contingent liability arises where an event has taken place that gives the Council a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the Council's control. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

STATEMENT OF ACCOUNTING POLICIES

20 PROVISIONS, CONTINGENT LIABILITIES AND CONTINGENT ASSETS (continued)

Contingent Assets

A contingent asset arises where an event has taken place that gives the Council a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the Council's control.

Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

21 RESERVES

The Council sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts out of the General Fund Balance in the Movement in Reserves Statement. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year to score against the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back into the General Fund Balance in the Movement in Reserves Statement so that there is no net charge against council tax for the expenditure.

Certain reserves are kept to manage the accounting processes for non-current assets, financial instruments, retirement and employee benefits and do not represent usable resources for the Council - these reserves are explained in the relevant policies.

22 REVENUE AND EXPENDITURE FUNDED FROM CAPITAL UNDER STATUTE

Expenditure incurred during the year that may be capitalised under statutory provisions but that does not result in the creation of a non-current asset has been charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement in the year. Where the Council has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement in Reserves Statement from the General Fund Balance to the Capital Adjustment Account then reverses out the amounts charged so that there is no impact on the level of Council Tax.

23 VAT

VAT payable is included as an expense only to the extent that it is not recoverable from Her Majesty's Revenue and Customs. VAT receivable is excluded from income.

24 GROUP ACCOUNTS

The Code states that Group Accounts shall be prepared using uniform accounting policies for like transactions and other events in similar circumstances. The accounting policies of the Subsidiaries, Associates and Jointly Controlled Entities shall align with the policies of the Council, for the purpose of Group Accounts, where materially different. Such adjustments that are necessary to align the group accounting policies are made as Consolidation adjustments.

Interests in Companies and Other Entities

The Council has material interests in companies and other separate entities that have the nature of being subsidiaries, joint ventures and Associates and require it to prepare Group Accounts.

Basis of Consolidation

The Group Accounts consolidate the Council's accounts with those of Gloucestershire Airport Ltd, in which the Council has a 50% shareholding (the remaining 50% is owned by Cheltenham Borough Council), Aspire Sports and Cultural Trust (ASCT) and Gloucester City Homes (GCH) both of which are wholly-owned by the Council. Certain entities in which the Council has an interest have not been included in the group accounts as the impact of incorporating these into the the group accounts are considered to be immaterial.

Accounting Policies

The Group Accounts are prepared in accordance with the policies set out above, with the following additions and exceptions:- The financial statements for Joint Ventures, Associates and Subsidiaries have been prepared under the historical cost convention in accordance with the Financial Reporting Standard for Smaller Entities (effective January 2007).

For the purposes of the Group Accounts, the airport's property, plant and equipment has been revalued at fair value in order to bring them in line with the Council's accounting policies. A formal valuation with a valuation date of 31 March 2012 was undertaken by an external valuer in 2011/12.

Depreciation on assets held by Gloucestershire Airport Ltd, Gloucester City Homes(GCH) and Aspire Sports and Social Trust (ASCT) have been calculated so as to write off the cost of Property, Plant and Equipment over their expected useful lives using the following rates, which are different to those used by the Council.

	Gloucestershire Airport	GCH	ASCT
(a) Freehold Property	2% per annum of cost		
(b) Plant & Machinery	10% per annum of cost		Straight line over 5 years
(c) Office Equipment	10% per annum of cost		
(d) Motor Vehicles	10% per annum of cost	Straight line over 5years	
(e) Computer Equipment	20% per annum of cost	Straight line over 5years	20% per annum of cost
(f) Taxiway / Runway	4% per annum of cost		
(g) Leasehold improvements		Over the life of the lease	

25 ACCOUNTING FOR THE COSTS OF THE CARBON REDUCTION COMMITMENT SCHEME

The Council is required to participate in the Carbon Reduction Commitment (CRC) Energy Efficiency Scheme. This scheme is currently in its introductory phase which will last until 31 March 2014. The authority is required to purchase and surrender allowances, currently retrospectively, on the basis of emissions ie carbon dioxide produced as energy is used. As carbon dioxide is emitted (ie as energy is used), a liability and an expense are recognised. The liability will be discharged by surrendering allowances. The liability is measured at the best estimate of the expenditure required to meet the obligation, normally at the current market price of the number of allowances required to meet the liability at the reporting date. The cost to the Council is recognised and reported in the costs of the authority's services and is apportioned to services on the basis of energy consumption.

CORE FINANCIAL STATEMENTS

CORE FINANCIAL STATEMENTS

GLOUCESTER CITY COUNCIL MOVEMENT IN RESERVES STATEMENT For the years ended 31 March 2012 & 2013

This statement shows the movement in the year on the different reserves held by the Council, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The Surplus or (Deficit) on the Provision of Services line shows the true economic cost of providing the Council's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund Balance and the Housing Revenue Account for council tax setting and dwellings rent setting purposes. The Net Increase/(Decrease) before Transfers to Earmarked Reserves line shows the statutory General Fund Balance and Housing Revenue Account Balance before any discretionary transfers to or from earmarked reserves undertaken by the Council.

	General Fund Balance	Earmarked General Fund Reserves	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied	Total Usable Reserves	Unusable Reserves	Total Reserves
	£000	£000	£000	£000	£000	£000	£000	£000	£000
Balance at 1 April 2011	694	741	1,968	415	492	1,619	5,929	196,705	202,634
Movement in Reserves during 2011/12									
Surplus or (deficit) on the provision of services	(3,952)	-	(5,519)	-	-	-	(9,471)	-	(9,471)
Other Comprehensive Income and Expenditure	-	-	-	-	-	-	-	(11,262)	(11,262)
Total Comprehensive Income and Expenditure	(3,952)	-	(5,519)	-	-	-	(9,471)	(11,262)	(20,733)
Adjustments between accounting basis & funding basis under regulations (Note 6)	5,348	-	4,927	(381)	(492)	112	9,514	(9,514)	-
Net Increase/(Decrease) before transfers (to)/from Earmarked Reserves	1,396	-	(592)	(381)	(492)	112	43	(20,776)	(20,733)
Transfers (to)/from Reserves Note 7	372	(372)	-	-	-	-	-	-	-
Increase/(Decrease) in 2011/12	1,768	(372)	(592)	(381)	(492)	112	43	(20,776)	(20,733)
Balance at 31 March 2012	2,462	369	1,376	34	-	1,731	5,972	175,929	181,901
Movement in Reserves during 2012/13									
(Deficit) on the provision of services	(8,036)	-	(42,090)	-	-	-	(50,126)	-	(50,126)
Other Comprehensive Income and Expenditure	-	-	-	-	-	-	-	(47,378)	(47,378)
Total Comprehensive Income and Expenditure	(8,036)	-	(42,090)	-	-	-	(50,126)	(47,378)	(97,504)
Adjustments between accounting basis & funding basis under regulations (Note 6)	7,474	-	44,282	4,346	-	64	56,166	(56,166)	-
Net (Decrease)/Increase before Transfers to Earmarked Reserves	(562)	-	2,192	4,346	-	64	6,040	(103,544)	(97,504)
Transfers from/(to) Earmarked Reserves (Note 7)	257	(257)	-	-	-	-	-	-	-
(Decrease)/Increase in 2012/13	(305)	(257)	2,192	4,346	-	64	6,040	(103,544)	(97,504)
Balance at 31 March 2013	2,157	112	3,568	4,380	-	1,795	12,012	72,385	84,397

CORE FINANCIAL STATEMENTS

GLOUCESTER CITY COUNCIL GROUP MOVEMENT IN RESERVES STATEMENT For the years ended 31 March 2012 & 2013

This statement shows the movement in the year on the different reserves held by the Group, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The Surplus or (Deficit) on the Provision of Services line shows the true economic cost of providing the Group's services, more details of which are shown in the Group Comprehensive Income and Expenditure Statement.

	Usable Reserves			Unusable Reserves			Total Group Reserves
	Council	Council's Share of Subsidiaries, Joint Ventures and Associates	Total Group	Council	Council's Share of Subsidiaries, Joint Ventures and Associates	Total Group	
	£000	£000	£000	£000	£000	£000	
Balance at 1 April 2011	5,929	1,912	7,841	196,705	22,546	219,251	227,092
Movement in Reserves during 2011/12							
Surplus or (deficit) on the provision of services	(9,471)	1,163	(8,308)	-	-	-	(8,308)
Adjustment in respect of group share of prior year reserves for associates no longer included in group accounts	-	(85)	(85)	-	-	-	(85)
Other Comprehensive Income and Expenditure	-	-	-	(11,262)	(7,769)	(19,031)	(19,031)
Total Comprehensive Income and Expenditure	(9,471)	1,078	(8,393)	(11,262)	(7,769)	(19,031)	(27,424)
Adjustments between Group Accounts and GCC Account - Note 49	-	1,477	1,477	-	(1,477)	(1,477)	-
Net Increase/(Decrease) before Transfers	(9,471)	2,555	(6,916)	(11,262)	(9,246)	(20,508)	(27,424)
Adjustments between accounting basis & funding basis under regulations (Note 6)	9,514	-	9,514	(9,514)	-	(9,514)	-
Increase/(Decrease) in 2011/12	43	2,555	2,598	(20,776)	(9,246)	(30,022)	(27,424)
Balance at 1 April 2012	5,972	4,467	10,439	175,929	13,091	189,020	199,459
-As previously reported	-	-	-	-	209	209	209
-Prior year adjustment (note 50)	-	-	-	-	-	-	-
-As restated	5,972	4,467	10,439	175,929	13,300	189,229	199,668
Movement in Reserves during 2012/13							
Surplus or (deficit) on the provision of services	(50,126)	467	(49,659)	-	-	-	(49,659)
Adjustment in respect of group share of prior year reserves for associates no longer included in group accounts	-	(106)	(106)	-	-	-	(106)
Other Comprehensive Income and Expenditure	-	-	-	(47,378)	(867)	(48,245)	(48,245)
Total Comprehensive Income and Expenditure	(50,126)	361	(49,765)	(47,378)	(867)	(48,245)	(98,010)
Adjustments between Group Accounts and GCC Account - Note 49	-	33	33	-	(33)	(33)	-
Net Increase/(Decrease) before Transfers	(50,126)	394	(49,732)	(47,378)	(900)	(48,278)	(98,010)
Adjustments between accounting basis & funding basis under regulations (Note 6)	56,166	-	56,166	(56,166)	-	(56,166)	-
Increase/(Decrease) in 2012/13	6,040	394	6,434	(103,544)	(900)	(104,444)	(98,010)
Balance at 31 March 2013	12,012	4,861	16,873	72,385	12,400	84,785	101,658

CORE FINANCIAL STATEMENTS

GLOUCESTER CITY COUNCIL COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT For the year ended 31 March 2013

Authorities raise taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

2011/12			Description	2012/13		
Gross Expenditure	Gross Income	Net Expenditure		Gross Expenditure	Gross Income	Net Expenditure
£000	£000	£000		£000	£000	£000
9,853	9,107	746	Central Services to the public			
334	83	251	Local tax collection	10,328	9,097	1,231
19	-	19	Elections	446	227	219
178	194	(16)	Emergency planning	19	-	19
319	-	319	Local land charges	245	166	79
985	916	69	General grants and bequests	575	-	575
			Central Support Services	1,570	510	1,060
11,688	10,300	1,388		13,183	10,000	3,183
			Cultural, environmental, regulatory and planning services			
			Cultural Services			
2,405	719	1,686	Culture and Heritage	2,977	874	2,103
2,312	82	2,230	Recreation and Sport	951	38	913
1,024	541	483	Tourism	973	348	625
			Environmental Services			
1,226	1,408	(182)	Cemeteries and Crematorium	1,163	1,566	(403)
1,751	341	1,410	Environmental Health	1,727	338	1,389
57	-	57	Flood defence and land drainage	60	-	60
3,983	1,309	2,674	Waste collection	596	1,322	(726)
1,366	1	1,365	Street cleansing	(1)	577	(578)
			Planning and Development Services			
470	224	246	Building control	425	186	239
675	453	222	Development control	720	402	318
748	86	662	Planning policy	728	237	491
752	607	145	Economic development	862	634	228
1,165	433	732	Community development	525	200	325
1,869	402	1,467		8,394	498	7,896
19,803	6,606	13,197	Service Management and Support Services	20,100	7,220	12,880
			Highways and transport services			
17	6	11	Transport planning, policy and strategy	41	40	1
500	20	480	Routine Roads Maintenance	270	16	254
2,824	3,145	(321)	Parking Services	2,907	3,034	(127)
293	97	196	Public Transport	179	93	86
3,634	3,268	366		3,397	3,183	214
18,667	17,212	1,455	Housing Revenue Account (HRA)	13,340	18,483	(5,143)
			Other Housing Services			
575	1	574	Housing Strategy	937	10	927
3	-	3	Housing Advances	-	-	-
979	-	979	Private Sector Renewal	640	17	623
1,011	525	486	Homelessness	1,258	698	560
40,845	41,259	(414)	Housing Benefit Payments	43,931	44,136	(205)
1,181	1,183	(2)	Housing Benefits Administration	892	1,665	(773)
81	87	(6)	Welfare Services	63	96	(33)
44,675	43,055	1,620		47,721	46,622	1,099
			Corporate and Democratic Core			
960	-	960	Democratic representation and management	956	-	956
1,167	618	549	Corporate management	1,266	540	726
2,127	618	1,509		2,222	540	1,682
224	-	224	Non distributed costs	20	-	20
			Exceptional Items			
1,224	-	1,224	Senior Management Restructuring	125	-	125
-	-	-	Fixed asset impairments (refer note 4)	59,561	-	59,561
2,143	-	2,143	HRA Settlement determination payment	-	-	-
104,185	81,059	23,126	Deficit on Operations	159,669	86,048	73,621
543	581	(38)	Other Operating Income and Expenditure (Note 8)	434	6,040	(5,606)
5,084	1,520	3,564	Financing and investment income and expenditure (Note 9)	5,595	5,910	(315)
-	17,181	(17,181)	Taxation and Non-specific Grant Income (Note 10)	-	17,574	(17,574)
109,812	100,341	9,471	Deficit on Provision of Services	165,698	115,572	50,126
3,327	-	3,327	Deficit on revaluation of Property, Plant and Equipment assets	40,680	-	40,680
7,935	-	7,935	Actuarial losses on pension assets / liabilities	6,698	-	6,698
11,262	-	11,262	Other Comprehensive Income and Expenditure	47,378	-	47,378
121,074	100,341	20,733	Total Comprehensive Income and Expenditure	213,076	115,572	97,504

CORE FINANCIAL STATEMENTS

GLOUCESTER CITY COUNCIL GROUP COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT

For the year ended 31 March 2013

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

2011/12 Restated			Description	2012/13		
Gross Expenditure £000	Gross Income £000	Net Expenditure £000		Gross Expenditure £000	Gross Income £000	Net Expenditure £000
11,688	10,300	1,388	Central Services to the public	13,183	10,000	3,183
			Cultural, environmental, regulatory and planning services			
8,040	4,085	3,955	Cultural Services	7,483	3,670	3,813
8,383	3,059	5,324	Environmental Services	3,545	3,803	(258)
3,810	1,803	2,007	Planning and Development Services	3,260	1,659	1,601
1,869	402	1,467	Service Management and Support Services	8,394	498	7,896
3,634	3,268	366	Highways and transport services	3,397	3,183	214
17,859	16,867	992	Housing Revenue Account (HRA)	12,687	18,399	(5,712)
44,675	43,055	1,620	Other Housing Services	47,721	46,622	1,099
2,127	618	1,509	Corporate and Democratic Core	2,222	540	1,682
224	-	224	Non distributed costs	20	-	20
3,367	-	3,367	Exceptional Items (refer note 4)	59,686	-	59,686
105,676	83,457	22,219	(Surplus)/Deficit on Operations	161,598	88,374	73,224
543	581	-38	Other Operating Expenditure (Note 8)	418	6,024	(5,606)
5,054	1,656	3,398	Financing and investment income and expenditure (Note 9)	5,571	5,935	(364)
-	17,181	(17,181)	Taxation and Non-specific Grant Income (Note 10)	-	17,574	(17,574)
111,273	102,875	8,398	(Surplus)/Deficit on Provision of Services	167,587	117,907	49,680
			Share of the (Surplus)/Deficit on the provision of Services			
		(56)	Joint Ventures			(43)
		(31)	Associates			-
			Share of Tax Expenses			
		-	Joint Ventures			20
		-	Associates			-
		(3)	Subsidiary			2
		8,308	Group (Surplus)/Deficit			49,659
		9,595	(Surplus)/deficit on revaluation of Property, Plant and Equipment assets			40,680
		9,403	Actuarial (gains)/losses on pension assets / liabilities			7,565
			Share of Other Comprehensive Income and Expenditure			
		33	Joint Ventures			-
		-	Associates			-
		19,031	Group Other Comprehensive Income and Expenditure			48,245
		27,339	Total Comprehensive Income and Expenditure			97,904

CORE FINANCIAL STATEMENTS

GLOUCESTER CITY COUNCIL BALANCE SHEET

As at 31 March 2013

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Council. The net assets of the Council (assets less liabilities) are matched by the reserves held by the Council. Reserves are reported in two categories. The first category of reserves are usable reserves, i.e. those reserves that the Council may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve that may only be used to fund capital expenditure or repay debt). The second category of reserves is those that the Council is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line 'Adjustments between accounting basis and funding basis under regulations'.

31/03/2012 £000		Notes	31/03/2013 £000
273,725	Property, Plant & Equipment	11	176,360
19,455	Investment Property	12	22,875
5,415	Heritage Assets	13	6,280
1,070	Intangible Assets	14	1,648
873	Long Term Investments	15,46	831
1,457	Long Term Debtors	15,18(i)	1,698
301,995	Long Term Assets		209,692
15,246	Short Term Investments	15	5,162
157	Inventories	16	161
9,549	Short Term Debtors	15,18	13,432
2,006	Cash and Cash Equivalents	19	1,969
26,958	Current Assets		20,724
328,953	Total Assets		230,416
(31,006)	Short Term Borrowing	15,20(i)	(18,833)
(4,486)	Short Term Creditors	15,20	(8,903)
(55)	Provisions (<1yr)	21	(110)
(35,547)	Current Liabilities		(27,846)
(378)	Provisions	21	(270)
(58,099)	Long Term Borrowing	15,20(ii)	(58,099)
(1,986)	Capital Grants Received in Advance	35	(2,318)
(51,042)	Other Long Term Liabilities	42	(57,486)
(111,505)	Long Term Liabilities		(118,173)
181,901	Net Assets		84,397
5,972	Usable Reserves	22	12,012
175,929	Unusable Reserves	23	72,385
181,901	Total Reserves		84,397

CORE FINANCIAL STATEMENTS

The group balance sheet has been prepared by combining the Council's share of the net assets of Gloucestershire Airport Ltd (50% of the total, adjusted for revaluations), Gloucester City Homes Ltd (100% of the total), Aspire Sports and and Cultural Trust(100%), Barton and Tredworth Developments Ltd (25%) and Marketing Gloucester (50%) with the net assets of the Council.

As Subsidiaries the assets and liabilities of Gloucester City Homes Limited and Aspire Sports and Cultural Trust have been combined with those of the Council on a line by line basis, eliminating inter-organisation balances (for example inter-company loan accounts and internal debtors and creditors).

As Associate companies, the Council's share of the net assets of Barton and Tredworth Developments Ltd, and Marketing Gloucester has been included using the Equity method in accordance with the Code.

As a Joint Venture, the Council's share of the net assets and liabilities in Gloucester Airport has been included as long-term investment, eliminating the share capital and also includes the revalued airport land and buildings.

Restated 31/03/2012 £000		Note	31/03/2013 £000
273,868	Property, Plant & Equipment	48	176,820
19,455	Investment Property	12	22,875
5,415	Heritage Assets	13	6,280
1,415	Intangible Assets	49	2,023
438	Long Term Investments	15,46	396
1,457	Long Term Debtors	15,18(i)	1,698
15,599	Investment in Joint Venture	46	15,681
106	Investments in Associates	46	-
317,753	Long Term Assets		225,773
15,246	Short Term Investments	15	5,162
174	Inventories	16	178
11,811	Short Term Debtors	15,18	14,049
4,044	Cash and Cash Equivalents	19	3,481
31,275	Current Assets		22,870
349,028	Total Assets		248,643
(29,109)	Short Term Borrowing	15, 20(i)	(16,704)
(7,690)	Short Term Creditors	15,20	(10,003)
(55)	Provisions (<1yr)	21	(110)
(36,854)	Current Liabilities		(26,817)
(378)	Provisions	21	(270)
(58,099)	Long Term Borrowing	15,20(ii)	(58,099)
(1,986)	Capital Grants Received in Advance	35	(2,318)
(52,043)	Other Long Term Liabilities	42	(59,481)
(112,506)	Long Term Liabilities		(120,168)
199,668	Net Assets		101,658
10,439	Usable Reserves	22	16,873
189,229	Unusable Reserves	23	84,785
199,668	Total Reserves		101,658

CORE FINANCIAL STATEMENTS

GLOUCESTER CITY COUNCIL CASH FLOW STATEMENT For the year ended 31 March 2013

The Cash Flow Statement shows the changes in cash and cash equivalents of the Council during the reporting period. The statement shows how the Council generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Council are funded by way of taxation and grant income or from the recipients of services provided by the Council. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Council's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Council.

2011/12 £000		Notes	2012/13 £000
(9,471)	Deficit on the provision of services		(50,126)
8,443	Adjustments in respect of non-cash movements		56,437
-	Adjustments in respect of items that are investing and financing activities		-
(1,028)	Net cash flows from operating activities	24	6,311
799	Investing Activities	25	5,825
(731)	Financing Activities	26	(12,173)
(960)	Net Decrease in cash and cash equivalents		(37)
2,966	Cash and cash equivalents at the beginning of the year		2,006
2,006	Cash and cash equivalents at the end of the year		1,969

2011/12 £000	The Balance of Cash and Cash Equivalents and Bank Overdraft	2012/13 £000
2,006	Cash and Cash Equivalents	1,969
2,006	Balance at 31st March	1,969

CORE FINANCIAL STATEMENTS

GLOUCESTER CITY COUNCIL GROUP CASH FLOW STATEMENT For the year ended 31 March 2013

The Group Cash Flow Statement shows the changes in cash and cash equivalents of the Group during the reporting period. The statement shows how the Group generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Group are funded by way of taxation and grant income or from the recipients of services provided by the Group. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Group's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Group.

2011/12 £000		Notes	2012/13 £000
(8,398)	Deficit on the provision of services		(49,680)
8,205	Adjustments in respect of non-cash movements		56,264
-	- Adjustments in respect of items that are investing and financing activities		-
(193)	Net cash flows from operating activities	24	6,584
720	Investing Activities	25	5,258
(742)	Financing Activities	26	(12,405)
(215)	Net Decrease in cash and cash equivalents		(563)
4,259	Cash and cash equivalents at the beginning of the year		4,044
4,044	Cash and cash equivalents at the end of the year		3,481

Group £000	The Balance of Cash and Cash Equivalents and Bank Overdraft	Group £000
4,044	Cash and Cash Equivalents	3,481
4,044	Balance at 31st March	3,481



NOTES TO THE CORE FINANCIAL STATEMENTS

NOTES TO THE CORE FINANCIAL STATEMENTS

1 ACCOUNTING STANDARDS THAT HAVE BEEN ISSUED BUT NOT ADOPTED

For 2012/13 the following accounting standards have been issued but not yet adopted:

- Amendments to IAS1 Presentation of Financial Statements(other comprehensive income-effective date June 2011)
- Amendments to IFRS 7 Financial Instruments:Disclosures(offsetting financial assets and financial liabilities, effective date December 2011)
- Amendments to IAS12 Income Taxes (deferred tax:recovery of underlying assets, effective date December 2010)
- Amendments to IAS19 Employee Benefits(Effective Date June 2011)
- IFRS 13 Fair Value Measurement(Effective Date May 2011)

2 CRITICAL JUDGEMENTS IN APPLYING ACCOUNTING PRINCIPLES

In applying the accounting policies set out in the Statement of Accounting Policies, the Council has had to make certain judgements about complex transactions or those involving uncertainty about future events. The critical judgements made in the Statement of Accounts are:

- i There is a high degree of uncertainty about future levels of funding for local Government, however, the Council has determined that this uncertainty is not yet sufficient to provide an indication that the assets of the Council might be impaired as a result of a need to close facilities and reduce levels of service provision.
- ii The Council has £2 million deposited with Heritable Bank which is in administration.

The administrators have issued a number of reports. An impairment of £628k was recognised in the 2008/09 accounts based on LAAP Bulletin 82. Based on the latest report in July 2012 and a subsequent offer from a major financial institution the Council has estimated that it will receive in excess of 97% of the deposit and has reduced the impairment in 2012/13 by a further £145k reducing the impairment at 31 March 2013 to £62k. The deposit is recognised in the balance sheet as a long term investment.

3 ASSUMPTIONS MADE ABOUT THE FUTURE AND OTHER MAJOR SOURCES OF ESTIMATION UNCERTAINTY

The Statement of Accounts contains estimated figures that are based on assumptions made by the Council about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors, however, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates. The items in the Council's Balance Sheet at 31 March 2013 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

Item	Uncertainties	Effect if Actual Results Differ from Assumptions
Property, Plant and Equipment	Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. The current economic climate makes it uncertain that the Council will be able to sustain its current spending on repairs and maintenance, bringing into doubt the useful lives assigned to assets.	If the useful life of assets is reduced, depreciation increases and the carrying amount of the assets falls. It is estimated that the annual depreciation charge for buildings would increase by £104k for every year that useful lives had to be reduced.
Pensions Liability	Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the Council with expert advice about the assumptions to be applied.	The effects of the net pension liability of changes in individual assumptions can be measured. For instance a 0.5% decrease in the discount rate assumption would result in a increase in the pension liability of £11.040 million. The assumptions, however, interact in complex ways. During 2012/13 the Council's actuaries advised that the net pensions liability had increased by £12.092 million as a direct result of changes to the financial assumptions in the previous year.
Arrears	At 31 March 2013, the Council had a balance of sundry debtors of £2.360 million. A review of the aged debt profile and recovery percentages suggested that a provision for doubtful debts of approximately 7.63% is appropriate. In the current economic climate, however, it is not certain that such a provision would be sufficient.	If collection rates were to deteriorate, the provision made for doubtful debts would need to increase based on the actual levels of recovery achieved.

4 MATERIAL ITEMS OF INCOME AND EXPENDITURE

Where items are not disclosed on the face of the Comprehensive Income and Expenditure Statement, the nature and amount of material items should be set out in a note. For Gloucester City Council these are gains and losses arising on asset revaluations, the pensions deficit and the net gain arising on asset disposals.

The net revaluation losses and impairments arising from the full revaluation of the Council's assets,excluding investment property, amounted to £100.241 million of which £94.756 million was in respect of Council dwellings. This net deficit has been recognised in the accounts as follows:.

Recognised in revaluation reserve
Recognised in the surplus/deficit in the provision of services

2012/13 £000s
59,561
40,680
100,241

The revaluation deficit recognised in the net cost of services has been treated as an exceptional item. Refer to note 11 for details the revaluation of property, plant and equipment assets and note 13 for heritage assets.

Details of the pension deficit are included in note 42.

Included in the gain on disposal of non-current assets of £5.879 million is an amount of £5.683 million relating to a 125 year lease entered into in the current year which has been classified as a finance lease with the asset leased being treated as a disposal (Refer note 38).

5 EVENTS AFTER THE BALANCE SHEET DATE

The Statement of Accounts was authorised for issue by the Council's Audit Committee on 26 September 2013. Events taking place after this date are not reflected in the financial statements or notes. Where events taking place before this date provided information about conditions existing at 31 March 2013, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information.

As at 26 September 2013 (Audit Committee approval) no post balance sheet events have been identified.

NOTES TO THE CORE FINANCIAL STATEMENTS

6 ADJUSTMENTS BETWEEN ACCOUNTING BASIS AND FUNDING BASIS UNDER THE REGULATIONS

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the Council in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Council to meet future capital and revenue expenditure.

The following sets out a description of the reserves that the adjustments are made against.

General Fund Balance

The General Fund is the statutory fund into which all the receipts of the Council are required to be paid and out of which all liabilities of the Council are to be met, except to the extent that statutory rules might provide otherwise. These rules can also specify the financial year in which liabilities and payments should impact on the General Fund Balance, which is not necessarily in accordance with proper accounting practice. The General Fund Balance, therefore, summarises the resources that the Council is empowered to spend on its services or capital investment at the end of the financial year, however, the balance is not available to be applied to funding Housing Revenue Account services.

Housing Revenue Account Balance

The Housing Revenue Account balance represents the statutory obligation to maintain a revenue account for local authority council housing provision in accordance with Part V1 of the Local Government and Housing Act 1989. It contains the balance, as defined by the 1989 Act, that is available to fund future expenditure in connection with the Council's landlord function that is required to be recovered from tenants in future years.

Major Repairs Reserve

The Council is required to maintain the Major Repairs Reserve, which controls the application of the Major Repairs Allowance (MRA). The MRA is restricted to being applied to new capital investment in Housing Revenue Account assets or the financing of historical capital expenditure by the Housing Revenue Account. The balance reflects the MRA that has yet to be applied at the year-end.

Capital Receipts Reserve

The Capital Receipts Reserve holds the proceeds from the disposal of land or other assets, which are restricted by statute from being used other than to fund new capital expenditure or to be set aside to finance historical capital expenditure. The balance on the reserve shows the resources that have yet to be applied for these purposes at the year-end.

Capital Grants Unapplied

The Capital Grants Unapplied reserve holds the grants and contributions received towards capital projects for which the Council has met the conditions that would otherwise require repayment of the monies but which have yet to be applied to meet expenditure. The balance is restricted by grant terms as to the capital expenditure against which it can be applied and/or the financial year in which this can take place.

NOTES TO THE CORE FINANCIAL STATEMENTS

6 ADJUSTMENTS BETWEEN ACCOUNTING BASIS AND FUNDING BASIS UNDER THE REGULATIONS (Continued)

2012/13 Information

	Usable Reserves £'000					£'000
	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied	Movement in Unusable Reserves
Adjustments primarily involving the Capital Adjustment Account:						
<i>Reversal of items debited or credited to the Comprehensive Income and Expenditure statement:</i>						
Charges for depreciation and impairment of non-current assets	(17,656)	(47,970)	-	-	-	65,626
Revaluation losses on Property Plant and Equipment	-	-	-	-	-	-
Net gains/(losses) from fair value adjustments to investment property	3,937	-	-	-	-	(3,937)
Amortisation of intangible assets	(269)	-	-	-	-	269
Payment in respect of HRA settlement with Department of Communities and Local Government	-	-	-	-	-	-
Revenue expenditure funded from capital under statute	(938)	-	-	-	-	938
Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(1,107)	(851)	-	-	-	1,958
<i>Insertion of items not debited or credited to the Comprehensive Income and Expenditure statement:</i>						
Statutory provision for the financing of capital investment	424	-	-	-	-	(424)
Adjustments primarily involving the Capital Grants Unapplied Account:						
Capital Grants and contributions unapplied credited to the Comprehensive Income and Expenditure Statement	1,683	-	-	-	(1,683)	-
Application of grants to capital financing transferred to the Capital Adjustment Account	-	-	-	-	1,619	(1,619)
Adjustments primarily involving the Capital Receipts Reserve:						
Transfer of sale proceeds credited as part of the sale of non-current assets	6,986	867	(7,853)	-	-	-
Grants repaid transferred to capital receipts reserve	-	-	(14)	-	-	14
Use of the Capital Receipts Reserve to finance new capital expenditure	-	-	3,328	-	-	(3,328)
Contribution from the Capital Receipts Reserve towards administrative costs of non-current asset disposals	-	(21)	21	-	-	-
Contribution from the Capital Receipts Reserve to finance the payments to the Government capital receipts pool.	(226)	-	226	-	-	-
Adjustments primarily involving the Deferred Capital Receipts Reserve						
Transfer of deferred sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	-	12	(54)	-	-	42
Adjustment primarily involving the Major Repairs Reserve:						
Reversal of Major Repairs Allowance credited to the HRA	-	3,129	-	(3,129)	-	-
Use of the Major Repairs Reserve to finance new capital expenditure	-	-	-	3,129	-	(3,129)
Adjustment primarily involving the Financial Instruments Adjustment Account:						
Amount by which finance costs charged to the Comprehensive Income and Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements	4	4	-	-	-	(8)
Adjustments primarily involving the Pensions Reserve:						
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement (see Note 42)	(3,184)	-	-	-	-	3,184
Employer's pensions contributions and direct payments to pensioners payable in the year	2,890	548	-	-	-	(3,438)
Adjustments primarily involving the Collection Fund Adjustment Account:						
Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	37	-	-	-	-	(37)
Adjustment primarily involving the Accumulated Absences Account:						
Other Adjustment	(55)	-	-	-	-	55
Total Adjustments	(7,474)	(44,282)	(4,346)	-	(64)	56,166

NOTES TO THE CORE FINANCIAL STATEMENTS

6 ADJUSTMENTS BETWEEN ACCOUNTING BASIS AND FUNDING UNDER THE REGULATIONS (Continued)

2011/12 Information

	Usable Reserves £'000					£'000
	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied	Movement in Unusable
Adjustments primarily involving the Capital Adjustment Account:						
<i>Reversal of items debited or credited to the Comprehensive Income and Expenditure statement:</i>						
Charges for depreciation and impairment of non-current assets	(2,855)	(6,361)	-	-	-	9,216
Revaluation losses on Property Plant and Equipment	(179)	-	-	-	-	179
Movements in the market value of Investment Properties	(1,350)	-	-	-	-	1,350
Amortisation of intangible assets	(274)	-	-	-	-	274
Payment in respect of HRA settlement with Department of Communities and Local Government	-	(2,143)	-	-	-	2,143
Revenue expenditure funded from capital under statute	(2,055)	-	-	-	-	2,055
Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(3)	(265)	-	-	-	268
<i>Insertion of items not debited or credited to the Comprehensive Income and Expenditure statement:</i>						
Statutory provision for the financing of capital investment	305	-	-	-	-	(305)
Adjustments primarily involving the Capital Grants Unapplied Account:						
Capital Grants and contributions unapplied credited to the Comprehensive Income and Expenditure Statement	1,168	-	-	-	(1,168)	-
Application of grants to capital financing transferred to the Capital Adjustment Account	-	-	-	-	1,056	(1,056)
Adjustments primarily involving the Capital Receipts Reserve:						
Transfer of sale proceeds credited as part of the sale of non-current assets	147	281	(428)	-	-	-
Use of the Capital Receipts Reserve to finance new capital expenditure	-	-	617	-	-	(617)
Contribution from the Capital Receipts Reserve towards administrative costs of non-current asset disposals	-	-	1	-	-	(1)
Contribution from the Capital Receipts Reserve to finance the payments to the Government capital receipts pool.	(191)	-	191	-	-	-
Adjustments primarily involving the Deferred Capital Receipts Reserve						
Transfer of deferred sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(6)	-	-	-	-	6
Adjustment primarily involving the Major Repairs Reserve:						
Reversal of Major Repairs Allowance credited to the HRA	-	3,120	-	(3,120)	-	-
Use of the Major Repairs Reserve to finance new capital expenditure	-	-	-	3,612	-	(3,612)
Adjustment primarily involving the Financial Instruments Adjustment Account:						
Amount by which finance costs charged to the Comprehensive Income and Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements	4	4	-	-	-	(8)
Adjustments primarily involving the Pensions Reserve:						
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement (see Note 42)	(3,179)	-	-	-	-	3,179
Employer's pensions contributions and direct payments to pensioners payable in the year	3,223	437	-	-	-	(3,660)
Adjustments primarily involving the Collection Fund Adjustment Account:						
Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	(91)	-	-	-	-	91
Adjustment primarily involving the Accumulated Absences Account:						
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	(12)	-	-	-	-	12
Total Adjustments	(5,348)	(4,927)	381	492	(112)	9,514

NOTES TO THE CORE FINANCIAL STATEMENTS

7 TRANSFERS TO/(FROM) EARMARKED RESERVES

This note sets out the amounts set aside from the General Fund and HRA balances in earmarked reserves to provide financing for future expenditure plans and the amounts posted back from earmarked reserves to meet General Fund and HRA expenditure in 2012/13.

Reserve No.		Balance at	Transfers	Transfers	Balance at	Balance at	Transfers	Transfers	Balance at
		31/03/2012	Out 2012/13	In 2012/13	31/03/2013	31/03/2011	Out 2011/12	In 2011/12	31/03/2012
		£000	£000	£000	£000	£000	£000	£000	£000
General Fund:									
1	Insurance Reserve	132	105	-	27	100	-	32	132
2	Historic Buildings Reserve	27	-	19	46	4	-	23	27
3	Portfolio Reserves	10	-	-	10	10	-	-	10
4	Shopmobility reserve	29	-	-	29	-	-	29	29
5	Planning Delivery Grant Reserve	21	21	-	-	21	-	-	21
6	Invest To Save	150	150	-	-	150	-	-	150
7	Heritable Bank Reserve	-	-	-	-	456	456	-	-
	Total	369	276	19	112	741	456	84	369
	HRA	-	-	-	-	-	-	-	-
	Total	369	276	19	112	741	456	84	369

Reserve

No. Further details of the larger reserves

1 Insurance Reserve

This reserve is intended to cover possible insurance claims not able to be met from the Insurance Provision (see note 21, page 61).

2 Historic Buildings Reserve

This reserve was set up to spread the funds required to finance the refurbishment of historic buildings in the City over a number of years. These costs have either been met from other capital budgets or dealt with via Gloucester Historic Buildings Ltd.

3 Portfolio Reserves

This reserve is made up of a number of specific reserves to meet additional cost items in the year.

4 Shopmobility Reserve

Donated funds for shopmobility for use specifically on the shopmobility building.

5 Planning Delivery Grant Reserve

This reserve was set up from additional government grants received by the planning service based on its performance. It will be spent in future years on enhancing the service, especially on electronic Government initiatives.

6 Invest to Save Reserve

This reserve was set up to deal with a variety of projects aimed at long-term savings for the Council. years on enhancing the service, especially on electronic Government initiatives.

7 Heritable Bank Reserve

This has been set up to cover potential losses relating to the Council's £2 million investment with the Heritable Bank. Recent Ernst and Young reports have shown an improvement in the likely level of recovery which has made estimating the potential loss difficult. The reserve has been established at the level of loss indicated in the most recent of these reports in conjunction with the latest LAAP bulletin.

As an impairment has been recognised against this investment (refer note 46) this reserve was transferred to the general fund in the previous year.

NOTES TO THE CORE FINANCIAL STATEMENTS

8 OTHER OPERATING INCOME AND EXPENDITURE

GCC	Group		GCC	Group
2011/12	2011/12		2012/13	2012/13
£000	£000		£000	£000
(16)	(16)	Gains on the disposal of HRA Assets	(16)	(16)
202	202	Precepts paid to parish councils	208	208
162	162	Contribution to Housing Pooled Receipts	226	226
(421)	(421)	Reversal of impairment on long-term investment	(145)	(145)
(144)	(144)	Gains on disposal of non current assets	(5,879)	(5,879)
179	179	Impairments arising on revaluation of non-current assets	-	-
(38)	(38)	Total	(5,606)	(5,606)

9 FINANCING AND INVESTMENT INCOME AND EXPENDITURE

GCC	Group		GCC	Group
2011/12	2011/12		2012/13	2012/13
£000	£000		£000	£000
2,090	2,127	Interest payable and similar charges	2,683	2,659
(1,520)	(1,656)	Interest and Investment property income	(1,973)	(1,998)
1,644	1,577	Pensions Interest and Expected Return on pensions assets	1,984	1,984
-	-	Expenditure on investment properties	928	928
1,350	1,350	Changes fair value of investment properties	(3,937)	(3,937)
3,564	3,398	Total	(315)	(364)

10 TAXATION AND NON-SPECIFIC GRANT INCOME

GCC	Group		GCC	Group
2011/12	2011/12		2012/13	2012/13
£000	£000		£000	£000
(7,270)	(7,270)	Income from the collection fund	(7,363)	(7,363)
(1,782)	(1,782)	Revenue Support Grant (RSG)	(133)	(133)
-	-	Area Based Grant	(32)	(32)
(177)	(177)	Council tax freeze	(178)	(178)
(1,018)	(1,018)	New homes bonus	(1,300)	(1,300)
(5,766)	(5,766)	Contribution from NNDR Pool	(6,885)	(6,885)
(1,168)	(1,168)	Capital Grants	(1,683)	(1,683)
(17,181)	(17,181)	Total	(17,574)	(17,574)

NOTES TO THE CORE FINANCIAL STATEMENTS

11 PROPERTY, PLANT AND EQUIPMENT Movements on Balances

Movements in 2012/13	Council Dwellings £'000	Other Land and Buildings £'000	Vehicles, Plant, Furniture and Equipment £'000	Infrastructure Assets £'000	Community Assets £'000	Total Property, Plant and Equipment £'000
Cost or Valuation						
At 1 April 2012	218,666	59,660	6,468	14,857	153	299,804
Additions	7,770	1,586	124	1,414	13	10,907
Revaluation increases/(decreases) recognised in the Revaluation Reserve	(49,735)	3,964	-	4,624	-	(41,147)
Revaluation increases/(decreases) recognised in Surplus/Deficit on the Provision of Services	(44,841)	(13,810)	-	(910)	-	(59,561)
Derecognition – Disposals	(915)	(622)	-	-	-	(1,537)
Impairments	-	-	-	-	-	-
Other movements in cost or valuation	-	12	-	(70)	-	(58)
At 31 March 2013	130,945	50,790	6,592	19,915	166	208,408
Accumulated Depreciation and Impairment						
At 1 April 2012	12,183	5,850	3,962	4,070	14	26,079
Depreciation Charge	3,120	2,028	353	553	12	6,066
Derecognition – Disposals	(64)	(33)	-	-	-	(97)
At 31 March 2013	15,239	7,845	4,315	4,623	26	32,048
Net book value as at 31 March 2013	115,706	42,945	2,277	15,292	140	176,360
Net book value as at 1 April 2012	206,483	53,810	2,506	10,787	139	273,725

NOTES TO THE CORE FINANCIAL STATEMENTS

11 PROPERTY, PLANT AND EQUIPMENT (Continued) Movements on Balances

Comparative Figures 2011/12

Movements in 2011/12	Council Dwellings £'000	Other Land and Buildings £'000	Vehicles, Plant, Furniture and Equipment £'000	Infrastructure Assets £'000	Community Assets £'000	Total Property, Plant and Equipment £'000
Cost or Valuation						
At 1 April 2011	218,123	59,840	6,245	14,034	153	298,395
Additions	3,980	3,124	223	823	-	8,150
Revaluation increases/(decreases) recognised in the Revaluation Reserve	84	(3,411)	-	-	-	(3,327)
Revaluation increases/(decreases) recognised in Surplus/Deficit on the Provision of Services	(3,240)	(179)	-	-	-	(3,419)
Derecognition – Disposals	(281)	(24)	-	-	-	(305)
Other movements in cost or valuation	-	310	-	-	-	310
At 31 March 2012	218,666	59,660	6,468	14,857	153	299,804
Accumulated Depreciation and Impairment						
At 1 April 2011	9,078	3,922	3,591	3,546	3	20,140
Depreciation Charge	3,121	1,949	371	524	11	5,976
Derecognition-disposals	(16)	(21)	-	-	-	(37)
At 31 March 2012	12,183	5,850	3,962	4,070	14	26,079
Net book value as at 31 March 2012	206,483	53,810	2,506	10,787	139	273,725

NOTES TO THE CORE FINANCIAL STATEMENTS

11 PROPERTY, PLANT AND EQUIPMENT (Continued)

Depreciation

The following useful lives and depreciation rates have been used in the calculation of depreciation:

- Council Dwellings – 50–70 years
- Other Land and Buildings – 30–50 years
- Vehicles, Plant, Furniture & Equipment – 10% to 35% of carrying amount
- Infrastructure – 25 years

The following is a list of the major fixed assets owned by the Council at 31 March 2013.

All assets are owned freehold unless otherwise stated.

Operational assets	Non-operational assets
<p>Council dwellings</p> <p>Other Operational land and buildings Gloucester Leisure Centre 2 Cemeteries and 1 Crematorium North Warehouse HKP warehouses (leasehold) Guildhall City and Folk Museums 2 Multi-storey Car Parks (1 leasehold) 14 Surface Car Parks (2 leasehold) Tourist Information Centre (leased) Oxstalls Tennis Centre Hempsted Market Various on Commercial Road (leasehold)</p> <p>Community & Heritage assets Various Parks and open spaces Works of art Museum Exhibits Civic regalia</p> <p>Vehicles plant and equipment Vehicles and items of plant Computer equipment Sports and playground facilities in parks</p> <p>Infrastructure assets Street furniture 9 Public Conveniences (2 leasehold)</p>	<p>Investment properties Eastgate market and shopping centre Bearland Lodge Kings' Square / Kings' Walk Kings' Theatre Bus station Gala Club 44 Shops 75/81 Eastgate Street (subject to sale and leaseback) 16 Sports Clubs facilities (mixed tenure) 50% of Gloucestershire Airport (freehold) The Fleece Hotel The Docks Headlease area including 1/3 Albion Cottages(leasehold) Barbican Land Ladybellgate Street Spartans Club Depot at Eastern Avenue</p>

Component accounting

Component accounting thresholds have been set as the lower of :

- * Component assets over £350,000 (2011/12 £350,000) in value; or
- * Component assets value at least 20% of the overall asset value.

The component asset is only recognised at the point of valuation of the overall asset.

The 2012/13 valuation identified no assets meeting the component accounting thresholds. The same position was found for 2011/12.

Capital Commitments

At 31st March 2013 the Council did not have any outstanding commitments with regards to capital contracts.

NOTES TO THE CORE FINANCIAL STATEMENTS

11 PROPERTY, PLANT AND EQUIPMENT (Continued)

Revaluations

The Council carries out a rolling programme that ensures that all Property, Plant and Equipment required to be measured at fair value is revalued at least every five years. All valuations were carried out internally. Valuations of land and buildings were carried out in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors.

Valuations of vehicles, plant, furniture and equipment are based on current prices where there is an active second-hand market or latest list prices adjusted for the condition of the asset.

The significant assumptions applied in estimating the fair values are:

All investment property was revalued as well as 20% of the remainder of the portfolio.

The basis of the valuation is: Fair Value and that the values will remain static during that period, the property would be freely exposed to the open market, no account has been taken of any higher price or rental offer that might be made by a purchaser or lessee with a special interest. The valuation relates to the freehold/leasehold interest, good freehold or leasehold title can be shown.

The property and its value are unaffected by any matters which would be revealed by a local search.

	Operational				Non Operational					TOTAL £'000
	Council Dwellings £'000	Other land and buildings £'000	Vehicles plant and equipment £'000	Infrastructure assets £'000	Community Assets £'000	Heritage Assets £'000	Investment properties £'000	Surplus assets held for disposal £'000	Under Construction £'000	
Carried at historical cost	-	-	-	-	-	-	-	-	-	-
Valued at fair value as at:										
31 March 2013	115,706	42,945	2,277	15,292	140	6,280	22,875	-	-	205,515
31 March 2012	206,483	53,810	2,506	-	139	5,375	19,455	-	-	287,768
31 March 2011	209,045	55,918	2,654	-	150	5,375	20,794	-	-	293,936
31 March 2010	211,375	42,483	2,187	-	-	5,375	20,992	401	1	277,581
31 March 2009	212,894	44,014	2,284	-	-	-	21,266	401	-	280,859
31 March 2008	171,780	26,583	2,645	-	-	-	23,361	401	-	224,770
Total Cost or Valuation	115,706	42,945	2,277	15,292	140	6,280	22,875	-	-	205,515

12 INVESTMENT PROPERTIES

The following items of income and expense have been accounted for in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement:

	GCC and Group	
	2012/13	2011/12
	£000	£000
Rental income from investment property	1,567	1,774
Direct operating expenses arising from investment property	928	709
Net gain	639	1,065

There are no restrictions on the Council's ability to realise the value inherent in its investment property or on the Council's right to the remittance of income and the proceeds of disposal.

The Council has no contractual obligations to purchase, construct or develop investment property or repairs, maintenance or enhancement.

The following table summarises the movement in the fair value of investment properties over the year:

	GCC and Group	
	2012/13	2011/12
	£000	£000
Balance at beginning of the year	19,455	20,794
Additions:		
- Purchases	2	-
- Subsequent expenditure	-	11
Net gains/(losses) from fair value adjustments	3,937	(1,350)
Transfers:		
- to/from Property, Plant and Equipment	-	-
Disposals	(519)	-
Balance at end of the year	22,875	19,455

NOTES TO THE CORE FINANCIAL STATEMENTS

13 Heritage Assets

Heritage Assets are those assets that are intended to be preserved in trust for future generations because of their cultural, environmental or historical associations. They are held by the Council in pursuit of its overall objectives in relation to the maintenance of the heritage. Heritage assets include historical buildings, archaeological sites, military and scientific equipment of historical importance, civic regalia, museum and gallery collections and works of art.

The heritage assets of the Council are located in the two museums, The Gloucester City Museum and The Gloucester Folk Museum, as well as the Council's offices for items of civic regalia and other similar items. Both museums maintain all their present collections and, where necessary add to them by purchase, bequest or donation with a particular emphasis on items that are of specific interest to the locality of Gloucester City and surrounding areas. It is not the policy of the museums or the Council to dispose of heritage assets for financial or other reasons. Heritage assets of the museums are managed by the curators who report to the respective museum managers.

The Heritage assets have been classified by the Council's heritage service who have reached the conclusion that the value of the assets is as determined for insurance valuation purposes.

Details of the Council's heritage assets at 31 March 2013 are as follows:

	GCC and Group	
	31/03/2013 £'000	31/03/2012 £'000
Oil paintings	1,178	1,084
Coins	247	227
Archaeology	976	898
Silver	648	596
Domestic life exhibits	314	288
Furniture	231	213
Working life exhibits	187	172
Blackfriars Inn	270	-
Miscellaneous items	2,229	1,937
Total	6,280	5,415
At valuation	5,882	5,375
At cost	398	40
Total	6,280	5,415

The following table summarises the movement in heritage assets during the year:

	GCC and Group		
	2012/13 £000	2011/12 £000	2010/11 £000
Balance at beginning of the year	5,415	5,375	5,375
Revaluation surplus	467	-	-
Additions	398	40	-
Balance at end of the year	6,280	5,415	5,375

Transactions relating to the three accounting periods prior to 1 April 2010 have not been included as it is not practicable to provide this detail.

NOTES TO THE CORE FINANCIAL STATEMENTS

14 INTANGIBLE ASSETS

The Council accounts for its software as intangible assets, to the extent that the software is not an integral part of a particular IT system and accounted for as part of the hardware item of Property, Plant and Equipment.

The intangible assets include both purchased licenses and internally generated software. All assets are written off based on their estimated useful life of 5 years on a straight line basis. Newly acquired intangibles are amortised in the year after they are purchased.

Movements in intangible assets during the year are shown below:

	Computer Software	
	2012/13 £'000	2011/12 £'000
Gross book value - as at 1 April 12	2,850	2,369
Additions	847	481
Gross book value at 31 March 13	3,697	2,850
Amortisation as at 1 April 12	1,780	1,506
Amortised during year	269	274
Depreciation as at 31 March 13	2,049	1,780
Net book value as at 31 March 13	1,648	1,070

The movement on Intangible Asset balances during the year is as follows:

	Internally Generated Assets	Other Assets	2012/13 Total	Internally Generated Assets	Other Assets	2011/12 Total
	£000	£000	£000	£000	£000	£000
Balance at start of year:						
- Gross carrying amounts	202	2,648	2,850	102	2,267	2,369
- Accumulated amortisation	20	1,760	1,780	-	1,506	1,506
- Net carrying amount	182	888	1,070	102	761	863
Movement in 2012/13						
Additions:						
- Internal development	533	-	533	100	-	100
- Purchases	-	314	314	-	381	381
Amortisation for the period	20	249	269	20	254	274
Net carrying amount at end of year	695	953	1,648	182	888	1,070
Comprising:						
- Gross carrying amounts	735	2,962	3,697	202	2,648	2,850
- Accumulated amortisation	40	2,009	2,049	20	1,760	1,780
	695	953	1,648	182	888	1,070

NOTES TO THE CORE FINANCIAL STATEMENTS

15 FINANCIAL INSTRUMENTS

Categories of Financial Instruments

The following categories of financial instrument are carried in the Balance Sheet:

	GCC				GROUP			
	Long-term		Current		Long-term		Current	
	31/03/2013	31/03/2012	31/03/2013	31/03/2012	31/03/2013	31/03/2012	31/03/2013	31/03/2012
	£000	£000	£000	£000	£000	£000	£000	£000
Investments								
Loans and receivables	831	873	5,162	15,246	396	438	5,162	15,246
Available-for-sale financial assets	-	-	-	-	-	-	-	-
Unquoted equity investment at cost	-	-	-	-	-	-	-	-
Financial assets at fair value through profit and loss	-	-	-	-	-	-	-	-
Total Investments	831	873	5,162	15,246	396	438	5,162	15,246
Debtors								
Loans and receivables	1,698	1,457	13,432	9,549	1,698	1,457	14,049	11,811
Financial assets carried at contract amounts	-	-	-	-	-	-	-	-
Total Debtors	1,698	1,457	13,432	9,549	1,698	1,457	14,049	11,811
Borrowings								
Financial liabilities at amortised cost	(58,099)	(58,099)	(18,833)	(31,006)	(58,099)	(58,099)	(16,704)	(29,109)
Total borrowings	(58,099)	(49,099)	(18,833)	(31,006)	(58,099)	(58,099)	(16,704)	(29,109)
Creditors								
Financial liabilities at amortised cost	-	-	(8,903)	(4,486)	-	-	(10,003)	(7,690)
Financial liabilities carried at contract amount	-	-	-	-	-	-	-	-
Total creditors	-	-	(8,903)	(4,486)	-	-	(10,003)	(7,690)

Income, expense, Gains and Losses-GCC

	2012/13					2011/12				
	Financial Liabilities measured at amortised cost	Financial Assets: Loans and receivables	Financial Assets: Available for sale	Assets and Liabilities at Fair value through Profit and Loss	Total	Financial Liabilities measured at amortised cost	Financial Assets: Loans and receivables	Financial Assets: Available for sale	Assets and Liabilities at Fair value through Profit and Loss	Total
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Interest expense	2,683	-	-	-	2,683	2,356	-	-	-	2,356
Losses on derecognition	-	-	-	-	-	-	-	-	-	-
Increases/(Reductions) in fair value	-	-	-	-	-	-	-	-	-	-
Impairment losses	-	-	-	-	-	-	-	-	-	-
Fee expense	-	-	-	-	-	-	-	-	-	-
Total expense in Surplus or Deficit on the Provision of Services	2,683	-	-	-	2,683	2,356	-	-	-	2,356
Interest income	-	406	-	-	406	-	455	-	-	455
Interest income accrued on impaired financial assets	-	-	-	-	-	-	-	-	-	-
Increases/(Reductions) in fair value	-	-	-	-	-	-	-	-	-	-
Gains on derecognition	-	-	-	-	-	-	-	-	-	-
Fee income	-	-	-	-	-	-	-	-	-	-
Total Income in Surplus or Deficit on the Provision of Services	-	406	-	-	406	-	455	-	-	455
Gains on revaluation	-	-	-	-	-	-	-	-	-	-
Losses on revaluation	-	-	-	-	-	-	-	-	-	-
Net gain/(loss) for the year	-	-	-	-	-	-	-	-	-	-

NOTES TO THE CORE FINANCIAL STATEMENTS

15 FINANCIAL INSTRUMENTS (Continued)

Fair Values of Assets and Liabilities

Financial liabilities and financial assets, represented by loans and receivables and long-term debtors and creditors, are carried in the Balance Sheet at amortised cost. Their fair value can be assessed by calculating the present value of the cash flows that will take place over the remaining term of the instruments, using the following assumptions:

- Estimated ranges of interest rates at 31 March 2013 are 4.41% to 5% for loans from the PWLB and 3.89% to 4.00% for other loans receivable and payable, based on new lending rates for equivalent loans at that date.
- No early repayment or impairment is recognised.
- Where an instrument will mature in the next 12 months, the carrying amount is assumed to approximate to fair value.
- The fair value of trade and other receivables is taken to be the invoiced or billed amount.

The fair values calculated are as follows:

	2012/13		2011/12	
	Carrying Amount £000	Fair Value £000	Carrying Amount £000	Fair Value £000
Financial liabilities				
Long-term Borrowings	(58,099)	(64,650)	(49,099)	(70,235)
Short-term Borrowings	(18,833)	(18,844)	(31,006)	(31,006)
Short-term creditors	(8,903)	(8,903)	(4,486)	(4,486)

The fair value of the liabilities is higher than the carrying amount because the Council's portfolio of loans includes a number of fixed rate loans where the interest rate payable is higher than the prevailing rates at the Balance Sheet date. The 2013 amounts have been calculated by reference to the premature repayment set of interest rates in force on 31 March 2013 (Source: Public Works Loans Board).

	2012/13		2011/12	
	Carrying Amount £000	Fair Value £000	Carrying Amount £000	Fair Value £000
Financial Assets				
Long-term investments	831	831	873	873
Short-term investments	5,162	5,025	15,246	15,246
Long-term Debtors	1,698	1,698	1,457	1,457
Short-term debtors	13,432	13,432	9,549	9,549

The fair values of Long Term Debtors, debtors and loans and receivables are estimated to be approximately equivalent to their amortised cost (cost less provision for bad or doubtful debts).

The fair values of temporary borrowings and creditors (short term payables) approximate to their amortised cost as shown above.

NOTES TO THE CORE FINANCIAL STATEMENTS

16 INVENTORIES

	GCC		Group	
	2012/13	2011/12	2012/13	2011/12
	£000	£000	£000	£000
Consumable stores				
Balance outstanding at start of year	157	130	174	145
Purchases	4	27	4	29
Recognised as an expense in the year	-	-	-	-
Written off balances	-	-	-	-
Reversals of write-offs in previous years	-	-	-	-
Balance outstanding at year-end	161	157	178	174

17 CONSTRUCTION CONTRACTS

At 31 March 2013 the Council and Group had no construction contracts in progress.

18 DEBTORS

These are amounts owed to the Council by various bodies and persons and which fall due in less than one year of the balance sheet date.

	GCC		Group	
	2012/13	2011/12	2012/13	2011/12
	£000	£000	£000	£000
Central government bodies	5,875	4,446	5,875	4,446
Other Local authorities	113	224	113	224
NHS bodies	-	-	-	-
Public corporations and trading funds	-	-	-	-
Other entities and individuals	7,444	4,879	8,061	7,141
Total debtors	13,432	9,549	14,049	11,811

18(i) Long Term Debtors

Long term debtors are amounts falling due in more than one year from the balance sheet date.

They consist of the following :-

	GCC and Group	
	2012/13	2011/12
	£'000	£'000
Mortgages to former tenants	3	40
Mortgages to private persons	4	5
Loans to vulnerable people for house renovations	46	83
Staff loans	15	29
Loans to Gloucestershire Airport Ltd.	1,537	1,202
Other loans	93	98
Total	1,698	1,457

The loans to Gloucestershire Airport Ltd were advanced to finance capital expenditure at the Airport. The loans are for an indefinite period, bear interest at 1.5% and do not have any fixed repayment terms.

Loans to staff comprise loans to essential users for cars and loans for bus passes and staff training. Other loans include an interest-free loan to Gloucester Historic Buildings Ltd and money spent on essential repairs works to private properties, which have been secured as a charge on the properties concerned ('works-in-default').

19 CASH AND CASH EQUIVALENTS

The balance of Cash and Cash Equivalents is made up of the following elements:

	GCC		Group	
	2012/13	2011/12	2012/13	2011/12
	£000	£000	£000	£000
Cash held by the Council	5	5	7	5
Bank current accounts	964	1,201	1,590	3,239
Short-term deposits with building societies	1,000	800	1,884	800
Total Cash and Cash Equivalents	1,969	2,006	3,481	4,044

NOTES TO THE CORE FINANCIAL STATEMENTS

20 SHORT-TERM CREDITORS

	GCC		Group	
	31/03/2013	31/03/2012	31/03/2013	31/03/2012
	£000	£000	£000	£000
Central Government Bodies	1,768	293	1,768	293
Other Local Authorities	144	56	144	56
Council Taxpayers	905	878	905	878
Sundry creditors	6,086	3,259	7,186	6,463
Total	8,903	4,486	10,003	7,690

Creditors include deposits, which are made by certain contractors and individuals, for example by Hackney carriage drivers when they are issued with licenses. The deposits are repaid when the licence is surrendered.

Other local authorities creditors include parking and concessionary fares paid to Gloucestershire County Council.

The amounts due to Government departments mainly relates to tax collected.

20(i) Short Term Borrowings

GCC

Short-term borrowings consist of loans repayable by the Council on demand or within twelve months of the balance sheet date. This includes £0.201 million (£0.205 million at 31 March 2012) of borrowing from charities deposited with the Council, together with £0.884 million (£0.904 million at 31 March 2012) of interest owing at 31 March 2013 and loans from Gloucester City Homes Limited of £2.129 million (£1.894 million at 31 March 2012) and Aspire Sports and Cultural Trust of £0.003 million (£0.003 million at 31 March 2012). The fair value of these loans approximates to their carrying value.

Group

Group short-term borrowings are the same as for GCC with the exception of the inter-group loans which have been eliminated on consolidation.

20(ii) Long Term Borrowings (GCC and Group)

These consist of loans repayable in excess of twelve months from the balance sheet date. The Council is empowered to borrow from the Public Works Loan Board (PWLB) or from the money markets. Borrowings repayable in less than one year are classified as temporary or current borrowings.

An analysis by date of repayment (maturity) is shown below.

Loans	Rates Payable (%)	Years Until Repayment at 31 March 2013				
		1 - 2	2 - 5	5 - 10	10+	Total
		£000	£000	£000	£000	£000
PWLB	4.41 - 5.00	2,500	8,000	2,500	15,099	28,099
Barclays	3.89 - 3.99	-	-	-	20,000	20,000
BAE Systems	3.95 - 4.00	-	-	-	10,000	10,000
Total		2,500	8,000	2,500	45,099	58,099

Loans	Rates Payable (%)	Years Until Repayment at 31 March 2012				
		1 - 2	2 - 5	5 - 10	10+	Total
		£000	£000	£000	£000	£000
PWLB	4.41 - 5.00	-	2,500	10,000	15,599	28,099
Barclays	3.89 - 3.99	-	-	-	20,000	20,000
BAE Systems	3.95 - 4.00	-	-	-	10,000	10,000
Total		-	2,500	10,000	45,599	58,099

The loans are shown at amortised cost. The amortised cost of all of the council's PWLB loans is £28.099 million at 31 March 2013 (£28.099 million at 31 March 2012), compared to a fair value of £34.678 million (31 March 2012:£34.561 million). The amortised cost of the Barclays Loan is £20.000 million as at 31st March 2013 (£20.000 million at 31 March 2012) compared to a fair value of £20.117 million (31 March 2012:£23.869 million). These loans were taken out during 2010/11. The amortised cost of the BAE Systems loan is £10.000 million (£10.000 million at 31 March 2011) compared to fair value of £9.854 million(31 March 2012:11.984 million). The fair value is the cost of settling the liability at the balance sheet date and is more than the amortised cost at 31 March because many of the Council's loans were at interest rates higher than the rates for similar loans at the balance sheet date.

The 2013 amounts been calculated by reference to the premature repayment set of interest rates in force on 31 March 2013 (Source: Public Works Loan Board).

Barclays details

Loan details	All £5,000,000 Start Date	Interest Rate	End Date	Lender Option Borrower Option(LOBO) Details
1	07/05/2010	3.89%	07/05/2040	LOBO effective 08/05/2022 & 10 yearly thereafter
2	10/05/2010	3.99%	10/05/2040	LOBO effective 10/05/2022 & 10 yearly thereafter
3	11/05/2010	3.89%	11/05/2040	LOBO effective 11/05/2022 & 10 yearly thereafter
4	12/05/2010	3.99%	12/05/2040	LOBO effective 13/05/2022 & 10 yearly thereafter

Although the interest rate is fixed for the duration of the loan term the lender has the option to propose a change in the interest rate. If the Council does not accept the proposed change the loan becomes repayable without penalty. If the new terms are accepted this does not prejudice the lenders right to propose further changes and the Council's right to repay.

NOTES TO THE CORE FINANCIAL STATEMENTS

21 PROVISIONS

Provisions more than 1 year

These are amounts set aside to meet losses which are likely or certain to occur in the future for greater than 1 year.

	GCC and Group		
	Injury and Damage Compensation Claims	Other Provisions	Total
	£000	£000	£000
Balance at 1 April 2012	273	105	378
Additional provisions made in 2012/13	46	-	46
Amounts utilised in 2012/13	(49)	(105)	(154)
Balance at 31 March 2013	270	-	270
Consists of:			
Insurance and injury compensation claims provision	225	-	225
Employment compensation claims provision	45	-	45
Balance at 31 March 2013	270	-	270

Insurance and Injury Compensation Claims Provision

The insurance provision is an amount set aside to cover known or likely losses or liabilities arising in respect of certain risks which the Council is not able, or has chosen not, to cover by external insurance. This includes policy excesses in respect of public liability claims, employee liability claims and claims in respect of property damage. This provision is expected to be utilised to cover future claim settlements.

All of the injury compensation claims are individually insignificant. They relate to personal injuries sustained where the Council is alleged to be at fault (e.g. through a failure to repair a road or pavement properly). Provision is made for those claims where it is deemed probable that the Council will have to make a settlement, based on past experience of court decisions, about the liability outstanding claims are expected to be and the amount of damages payable. Most are anticipated to be settled in 2014/15.

Car Parks Provision

The car parks provision was set up to meet compensation due, plus interest, arising from the termination of a contractual agreement in respect of car parks. The original contract was with NCP and the compensation was paid during 2005/06. The interest was being paid in monthly instalments over a five year period with final instalment payments made within the 2009/10 year. The interest paid is still subject to an adjustment based on the prevailing rates during the period and the provision was being held for that revision. This provision was reversed in 2012/13 as it is considered unlikely, in view of the time that has elapsed since the last payment, that any amount will be payable.

Employment Compensation Claims Provision

The employment compensation claims provision relates to claims made by four employees for unfair dismissal. An employment tribunal has ruled against the Council who have appealed against the decision. The Council is confident that the appeal will be successful, however, has made a provision of the full amount of the estimated claim of £45,000

Provisions less than 1 Year

These are amounts set aside to meet losses which are likely or certain to occur in the future for less than 1 year.

	GCC and Group	
	Other Provisions	Total
	£000	£000
Balance at 1 April 2012	55	55
Additional provisions made in 2012/13	110	110
Amounts used in 2012/13	(55)	(55)
Balance at 31 March 2013	110	110
Consists of:		
Accumulated Absence provision	110	110
Balance at 31 March 2013	110	110

Accumulated Absences Provision

This is the value of holiday and flexi outstanding at 31 March 2013. This is a short term provision for less than a year.

NOTES TO THE CORE FINANCIAL STATEMENTS

22 USABLE RESERVES

Movements in the Council's and The Group's usable reserves are detailed in the Movement in Reserves Statement.

23 UNUSABLE RESERVES

		Restated		
GCC	Group	Group	GCC	Group
31/03/2012	31/03/2012		31/03/2013	31/03/2013
£000	£000		£000	£000
77,474	86,540	Revaluation Reserve	36,794	45,871
(51,042)	(53,088)	Pensions Reserve	(57,486)	(60,450)
150,038	156,318	Capital Adjustment Account	93,670	99,957
136	136	Deferred Capital Receipts Reserve	94	94
(559)	(559)	Financial Instruments Adjustment Account	(551)	(551)
(64)	(64)	Collection Fund Adjustment Account	(27)	(27)
(54)	(54)	Short-term Accumulating Compensated Absences Account	(109)	(109)
175,929	189,229	Total Unusable Reserves	72,385	84,785

(i) Revaluation Reserve

The Revaluation Reserve contains the gains made by the Council arising from increases in the value of its Property, Plant and Equipment. The balance is reduced when assets with accumulated gains are:

- Revalued downwards or impaired and the gains are lost;
- Used in the provision of services and the gains are consumed through depreciation; or
- Disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

31/03/2012	31/03/2012	31/03/2012		31/03/2013	31/03/2013	31/03/2013
£000	£000	£000		£000	£000	£000
General	HRA	Total		General	HRA	Total
29,752	51,049	80,801	Balance at 1 April	26,341	51,133	77,474
9,370	84	9,454	Upward revaluation of assets	14,059	658	14,717
(12,781)	-	(12,781)	Downward revaluation of assets and impairment losses not charged to the Surplus/Deficit on the Provision of Services	(5,004)	(50,393)	(55,397)
26,341	51,133	77,474	Surplus on revaluation of assets	35,396	1,398	36,794
-	-	-	Difference between fair value depreciation and historical cost depreciation	-	-	-
-	-	-	Accumulated gains on assets sold or scrapped	-	-	-
-	-	-	Amount written off to the Capital Adjustment Account	-	-	-
26,341	51,133	77,474	Balance at 31 March	35,396	1,398	36,794

(ii) Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Account is credited with the amounts set aside by the Council as finance for the costs of acquisition, construction and enhancement. The Account contains accumulated gains and losses on Investment Properties and gains recognised on donated assets that have yet to be consumed by the Council. The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains. Notes 6 & 7 provide details of the source of all the transactions posted to the Account, apart from those involving the Revaluation Reserve.

31/03/2012		31/03/2013
£000		£000
159,932	Balance at 1 April	150,038
(9,216)	Reversal of items relating to capital expenditure debited or credited to the CIES	(65,626)
(2,143)	Charges for depreciation and impairment of non current assets	-
(179)	HRA Settlement payment to Department of Communities and Local Government	-
(274)	Revaluation losses on Property, Plant and Equipment	-
(274)	Amortisation of intangible assets	(269)
(2,055)	Revenue expenditure funded from capital under statute	(952)
(268)	Revenue expenditure funded from capital under statute	(1,958)
145,797		81,233
-	Adjusting amounts written out of the Revaluation Reserve	-
145,797	Net written out amount of the cost of non-current assets consumed in the year	81,233
	Capital financing applied in the year:	
618	Use of the Capital Receipts Reserve to finance new capital expenditure	3,328
3,612	Use of the Major Repairs Reserve to finance new capital expenditure	3,129
	Capital grants and contributions credited to the CIES that have been applied to capital financing and application of grants to capital financing from the Capital Grants	
1,056	Unapplied Account	1,619
	Statutory provision for the financing of capital investment charged against the	
305	General Fund and HRA balances	424
151,388		89,733
(1,350)	Movements in the market value of Investment Properties debited or credited to the CIES	3,937
150,038	Balance at 31 March	93,670

NOTES TO THE CORE FINANCIAL STATEMENTS

23 UNUSABLE RESERVES (CONTINUED)

(iii) Financial Instruments Adjustment Account

The Financial Instruments Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for income and expenses relating to certain financial instruments and for bearing losses or benefiting from gains per statutory provisions. The Council uses the Account to manage premiums paid on the early redemption of loans. Premiums are debited to the Comprehensive Income and Expenditure Statement when they are incurred, but reversed out of the General Fund Balance to the Account in the Movement in Reserves Statement. Over time, the expense is posted back to the General Fund Balance in accordance with statutory arrangements for spreading the burden on council tax. In the Council's case, this period is the unexpired term that was outstanding on the loans when they were redeemed.

31/03/2012 £000		31/03/2013 £000
(567)	Balance at 1 April	(559)
	- Premiums incurred in the year and charged to the Comprehensive Income and Expenditure Statement	-
8	Proportion of premiums incurred in previous financial years to be charged against the General Fund Balance in accordance with statutory requirements	8
8	Amount by which finance costs charged to the Comprehensive Income and Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements	8
(559)	Balance at 31 March	(551)

(iv) Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post employment benefits and for funding benefits in accordance with statutory provisions. The Council accounts for post employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Council makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall between the benefits earned by past and current employees and the resources the Council has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

31/03/2012 £000		31/03/2013 £000
(43,588)	Balance at 1 April	(51,042)
(7,935)	Actuarial gains or losses on pensions assets and liabilities	(6,698)
(3,179)	Reversal of items relating to retirement benefits debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement	(3,184)
3,660	Employer's pensions contributions and direct payments to pensioners payable in the year	3,438
(51,042)	Balance at 31 March	(57,486)

NOTES TO THE CORE FINANCIAL STATEMENTS

23 UNUSABLE RESERVES (CONTINUED)

(v) Deferred Capital Receipts Reserve

The Deferred Capital Receipts Reserve holds the gains recognised on the disposal of non current assets but for which cash settlement has yet to take place. Under statutory arrangements, the Council does not treat these gains as usable for financing new capital expenditure until they are backed by cash receipts. When the deferred cash settlement eventually takes place, amounts are transferred to the Capital Receipts Reserve.

31/03/2012 £000		31/03/2013 £000
142	Balance at 1 April	136
-	Transfer of deferred sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	-
(6)	Transfer to the Capital Receipts Reserve upon receipt of cash	(42)
136	Balance at 31 March	94

(vi) Collection Fund Adjustment Account

The Collection Fund Adjustment Account manages the differences arising from the recognition of council tax income in the Comprehensive Income and Expenditure Statement as it falls due from council tax payers compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

31/03/2012 £000		31/03/2013 £000
27	Balance at 1 April	(64)
(91)	Amount by which Council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	37
(64)	Balance at 31 March	(27)

(vii) Accumulated Absences Account

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.

31/03/2012 £000		31/03/2013 £000
(42)	Balance at 1 April	(54)
42	Settlement or Cancellation of Accrual made at the end of the preceding year	54
(54)	Amounts accrued at the end of the current year	(109)
(54)	Balance at 31 March	(109)

NOTES TO THE CORE FINANCIAL STATEMENTS

24 CASH FLOW STATEMENT – OPERATING ACTIVITIES

The cash flows for operating activities include the following items:

Council 31/03/2012 £000	Group 31/03/2012 £000		Council 31/03/2013 £000	Group 31/03/2013 £000
(9,471)	(8,398)	(Deficit)/surplus on Provision of Services	(50,126)	(49,680)
-	90	Share of surplus/(deficit) on provision of services of associates and joint ventures	-	21
-	(242)	Share of other comprehensive loss/(income) of associates and joint ventures	-	-
5,976	6,029	Depreciation of property, plant and equipment	6,066	6,078
274	375	Amortisation of intangible assets	269	395
(160)	(160)	Losses/(gains) on disposal of non-current assets	(5,895)	(5,895)
4,769	4,770	Revaluation losses charged to net cost of services	55,683	55,683
(311)	(311)	Net revaluation surplus/(loss) taken to revaluation reserve	-	-
(481)	(580)	Adjustment in respect of pension fund deficit	(254)	(127)
10,067	9,971		55,869	56,155
		<i>Adjustment for changes in working capital</i>		
(1,211)	(1,211)	Increase in long-term debtors	(241)	(241)
(27)	(29)	Increase in inventories	(4)	(4)
2,990	1,385	(Increase)/decrease in short-term debtors	(3,883)	(2,238)
(3,382)	(1,917)	Increase/(decrease) in short-term creditors	4,417	2,313
(46)	(46)	Increase/(decrease) in capital grants received in advance	332	332
52	52	(Decrease)/Increase in provisions	(53)	(53)
(1,624)	(1,766)		568	109
(1,028)	(193)	Net Cash flows from Operating Activities	6,311	6,584
		<i>The cash flows for operating activities include the following items:</i>		
455	510	Interest received	371	396
(1,496)	(1,553)	Interest paid	(2,703)	(2,679)

25 CASH FLOW STATEMENT – INVESTING ACTIVITIES

Council 31/03/2012 £000	Group 31/03/2012 £000		Council 31/03/2013 £000	Group 31/03/2013 £000
(8,682)	(8,914)	Purchase of property, plant and equipment, investment property and intangible assets	(12,154)	(12,639)
-	(253)	Purchase of short-term and long-term investments	-	-
428	428	Proceeds from the sale of property, plant and equipment, investment property and intangible assets	7,853	7,853
9,053	9,544	Proceeds from short-term and long-term investments	10,126	10,150
-	(85)	Other receipts from investing activities	-	(106)
799	720	Net cash flows from investing activities	5,825	5,258

26 CASH FLOW STATEMENT – FINANCING ACTIVITIES

Council 31/03/2012 £000	Group 31/03/2012 £000		Council 31/03/2013 £000	Group 31/03/2013 £000
10,000	10,000	Cash receipts of short- and long-term borrowing	-	-
(10,731)	(10,742)	Repayments of short- and long-term borrowing	(12,173)	(12,405)
(731)	(742)	Net cash flows from financing activities	(12,173)	(12,405)

NOTES TO THE CORE FINANCIAL STATEMENTS

27 AMOUNTS REPORTED FOR RESOURCE ALLOCATION DECISIONS

The analysis of income and expenditure by service on the face of the Comprehensive Income and Expenditure Statement is that specified by the Service Reporting Code of Practice, however, decisions about resource allocation are taken by the Council's Cabinet on the basis of budget reports analysed across directorates. These reports are prepared on a different basis from the accounting policies used in the financial statements. In particular:

- No charges are made in relation to capital expenditure (whereas depreciation, revaluation and impairment losses in excess of the balance on the Revaluation Reserve and amortisations are charged to services in the Comprehensive Income and Expenditure Statement).
- The cost of retirement benefits is based on cash flows (payment of employer's pensions contributions) rather than current service cost of benefits accrued in the year.

The income and expenditure of the Council's principal directorates recorded in the budget reports for the year is as follows:

(i) Directorate Income and Expenditure 2012/13

	CORPORATE AND DEMOCRATIC CORE	CENTRAL SERVICES	CULTURAL, ENVIRON, PLAN SERVICES	HIGHWAYS, ROADS, TRANS SERVICES	HOUSING REVENUE ACCOUNT	HOUSING SERVICES	TOTAL
	£000	£000	£000	£000	£000	£000	£000
Fees, charges & other service income	(541)	(1,292)	(7,221)	(3,184)	(18,482)	(911)	(31,631)
Government grants	0	(8,710)	0	0	19	(45,709)	(54,400)
Total Income	(541)	(10,002)	(7,221)	(3,184)	(18,463)	(46,620)	(86,031)
Employee expenses	813	3,510	5,093	203	0	908	10,527
Other service expenses	2,187	17,281	16,625	3,257	13,299	46,940	99,589
Support service recharges	(777)	(7,606)	(1,617)	(62)	21	(129)	(10,170)
Total Expenditure	2,223	13,185	20,101	3,398	13,320	47,719	99,946
Net Expenditure	1,682	3,183	12,880	214	(5,143)	1,099	13,915

(ii) Directorate Income and Expenditure 2011/12

	CORPORATE AND DEMOCRATIC CORE	CENTRAL SERVICES	CULTURAL, ENVIRON, PLAN SERVICES	HIGHWAYS, ROADS, TRANS SERVICES	HOUSING REVENUE ACCOUNT	HOUSING SERVICES	TOTAL
	£000	£000	£000	£000	£000	£000	£000
Fees, charges & other service income	(432)	(1,204)	(5,049)	(3,104)	(17,212)	(197)	(27,198)
Government grants	(186)	(9,096)	(1,557)	(164)	2,091	(42,858)	(51,770)
Total Income	(618)	(10,300)	(6,606)	(3,268)	(15,121)	(43,055)	(78,968)
Employee expenses	721	3,792	5,148	208	1	1,336	11,206
Other Service expenses	89	6,175	10,960	3,164	15,259	42,368	78,015
Support service recharges	1,317	1,721	3,695	262	1,316	971	9,282
Total Expenditure	2,127	11,688	19,803	3,634	16,576	44,675	98,503
Net Expenditure	1,509	1,388	13,197	366	1,455	1,620	19,535

(iii) Group Income and Expenditure 2012/13

	Directorate Analysis	Subsidiaries Analysis	Group Total
	£000	£000	£000
Fees, charges & other service income	(31,631)	(2,326)	(33,957)
Government grants	(54,400)	0	(54,400)
Total Income	(86,031)	(2,326)	(88,357)
Employee expenses	10,527	5,759	16,286
Other service expenses	99,589	(3,830)	95,759
Support service recharges	(10,170)	0	(10,170)
Total Expenditure	99,946	1,929	101,875
Net Expenditure	13,915	(397)	13,518

(iv) Group Income and Expenditure 2011/12

	Directorate Analysis	Subsidiaries Analysis	Group Total
	£000	£000	£000
Fees, charges & other service income	(27,198)	(2,286)	(29,484)
Government grants	(51,770)	(25)	(51,795)
Total Income	(78,968)	(2,311)	(81,279)
Employee expenses	11,206	5,246	16,452
Other Service expenses	78,015	(5,858)	72,157
Support service recharges	9,282	2,016	11,298
Total Expenditure	98,503	1,404	99,907
Net Expenditure	19,535	(907)	18,628

NOTES TO THE CORE FINANCIAL STATEMENTS

27 AMOUNTS REPORTED FOR RESOURCE ALLOCATION DECISIONS (Continued)

(v) Reconciliation of Directorate Income and Expenditure to Cost of Services in the Comprehensive Income and Expenditure Statement		
This reconciliation shows how the figures in the analysis of directorate income and expenditure relate to the amounts included in the Comprehensive Income and Expenditure Statement.		
	31/03/2013	31/03/2012
	£000	£000
Net expenditure in the Directorate Analysis	13,915	19,535
Add Services not included in main analysis	59,706	3,591
Add amounts in the Comprehensive Income and Expenditure Statement not reported to management in the Analysis	(23,495)	(13,655)
Less amounts included in the Analysis not included in the Comprehensive Income and Expenditure Statement	-	-
Cost of Services in Comprehensive Income and Expenditure Statement	50,126	9,471

(vi) Reconciliation of Group Income and Expenditure to Group Cost of Services in the Comprehensive Income and Expenditure Statement		
	31/03/2013	31/03/2012
	£000	£000
Net expenditure in the Group Analysis	13,518	18,628
Add Services not included in Group Analysis	59,706	3,591
Add amounts in the Comprehensive Income and Expenditure Statement not reported to management in the Analysis	(23,544)	(13,821)
Less amounts included in the Analysis not included in the Comprehensive Income and Expenditure Statement	-	-
Cost of Services in Comprehensive Income and Expenditure Statement	49,680	8,398

NOTES TO THE CORE FINANCIAL STATEMENTS

28 RECONCILIATION TO SUBJECTIVE ANALYSIS

28 (i) Reconciliation to Subjective Analysis-Council

This reconciliation shows how the figures in the analysis of directorate income and expenditure relate to a subjective analysis of the Surplus or Deficit on the Provision of Services included in the Comprehensive Income and Expenditure Statement.

2012/13								
	Directorate Analysis	Services and Support Services not in Analysis	Amounts not reported to management for decision making	Amounts not included in I&E	Allocation of Recharges	Cost of Services	Corporate Amounts	Total
	£000	£000	£000	£000	£000	£000	£000	£000
Fees, charges & other service income	(31,631)	-	-	-	-	(31,631)	-	(31,631)
Interest and investment income	-	-	-	-	-	-	(1,045)	(1,045)
Income from council tax,	-	-	-	-	-	-	(7,363)	(7,363)
Government grants and contributions	(54,400)	-	-	-	-	(54,400)	(10,211)	(64,611)
Total Income	(86,031)	-	-	-	-	(86,031)	(18,619)	(104,650)
Employee expenses	10,527	-	-	-	-	10,527	-	10,527
Other service expenses	99,589	-	-	-	-	99,589	145	99,734
Support service recharges	(10,170)	-	-	-	-	(10,170)	-	(10,170)
Impairments arising on revaluation of non-current assets	-	-	-	-	-	-	55,479	55,479
Interest payments	-	-	-	-	-	-	4,667	4,667
Precepts & Levies	-	-	-	-	-	-	208	208
Payment to housing capital receipts pool	-	-	-	-	-	-	226	226
Gain or Loss on disposal of non-current assets	-	-	-	-	-	-	(5,879)	(5,879)
Gain or Loss on disposal of HRA assets	-	-	-	-	-	-	(16)	(16)
Total expenditure	99,946	-	-	-	-	99,946	54,830	154,776
Surplus or deficit on the provision of services	13,915	-	-	-	-	13,915	36,211	50,126

2011/12 Comparative Figures

2011/12								
	Directorate Analysis	Services and Support Services not in Analysis	Amounts not reported to management for decision making	Amounts not included in I&E	Allocation of Recharges	Cost of Services	Corporate Amounts	Total
	£000	£000	£000	£000	£000	£000	£000	£000
Fees, charges & other service income	(27,198)	-	-	-	-	(27,198)	-	(27,198)
Interest and investment income	-	-	-	-	-	-	(1,520)	(1,520)
Income from council tax,	-	-	-	-	-	-	(7,270)	(7,270)
Government grants and contributions	(51,770)	-	-	-	-	(51,770)	(9,911)	(61,681)
Total Income	(78,968)	-	-	-	-	(78,968)	(18,701)	(97,669)
Employee expenses	11,206	-	-	-	-	11,206	-	11,206
Other service expenses	78,015	-	-	-	-	78,015	3,591	81,606
Support service recharges	9,282	-	-	-	-	9,282	-	9,282
Impairments arising on revaluation of non-current assets	-	-	-	-	-	-	1,108	1,108
Interest payments	-	-	-	-	-	-	3,734	3,734
Precepts & Levies	-	-	-	-	-	-	202	202
Payment to housing capital receipts pool	-	-	-	-	-	-	162	162
Gain or Loss on disposal of non-current assets	-	-	-	-	-	-	(144)	(144)
Gain or Loss on disposal of HRA assets	-	-	-	-	-	-	(16)	(16)
Total expenditure	98,503	-	-	-	-	98,503	8,637	107,140
Surplus or Deficit on the Provision of Services	19,535	-	-	-	-	19,535	(10,064)	9,471

NOTES TO THE CORE FINANCIAL STATEMENTS

28 RECONCILIATION TO SUBJECTIVE ANALYSIS (Continued)

28 (ii) Reconciliation to Subjective Analysis - Group

2012/13			
	Directorate Analysis	Subsidiaries Analysis	Total
	£000	£000	£000
Fees, Charges & Other Service income	(31,631)	(2,326)	(33,957)
Interest and Investment income	(1,045)	(25)	(1,070)
Income from council tax	(7,363)	-	(7,363)
Government Grants and Contributions	(64,611)	-	(64,611)
Total Income	(104,650)	(2,351)	(107,001)
Employee expenses	10,527	5,759	16,286
Other service expenses	99,734	(3,830)	95,904
Support Service recharges	(10,170)	-	(10,170)
Impairments arising on revaluation of non-current assets	55,479	-	55,479
Interest Payments	4,667	(24)	4,643
Precepts & Levies	208	-	208
Payments to Housing Capital Receipts Pool	226	-	226
Gain or Loss on Disposal of non-current Assets	(5,879)	-	(5,879)
Gain or Loss on disposal of HRA assets	(16)	-	(16)
Total expenditure	154,776	1,905	156,681
Surplus or deficit on the provision of services	50,126	(446)	49,680

2011/12 Comparative Figures

2011/12			
	Directorate Analysis	Subsidiaries, Associates and Joint Venture Analysis	Total
	£000	£000	£000
Fees, Charges & Other Service income	(27,198)	(2,286)	(29,484)
Income from council tax	(1,520)	(136)	(1,656)
Interest and Investment income	(7,270)	-	(7,270)
Government Grants and Contributions	(61,681)	(25)	(61,706)
Total Income	(97,669)	(2,447)	(100,116)
Employee expenses	11,206	5,246	16,452
Other service expenses	81,606	(5,858)	75,748
Support Service recharges	9,282	2,016	11,298
Impairments arising on revaluation of non-current assets	1,108	-	1,108
Interest Payments	3,734	(30)	3,704
Precepts & Levies	202	-	202
Payments to Housing Capital Receipts Pool	162	-	162
Gain or Loss on Disposal of non-current Assets	(144)	-	(144)
Gain or Loss on disposal of HRA assets	(16)	-	(16)
Total expenditure	107,140	1,374	108,514
Surplus or Deficit on the Provision of Services	9,471	(1,073)	8,398

29 ACQUIRED, DISCONTINUED AND TRANSFERRED OPERATIONS

There have been no acquired or discontinued or transferred operations during the 2012/13 or 2011/12 financial years.

NOTES TO THE CORE FINANCIAL STATEMENTS

30 TRADING OPERATIONS

The council operates two markets, the Open and Eastgate markets and its investment properties, City Estates, on a trading basis. A number of other activities, including translation and building design services, are also classified as trading services. The income and expenditure relating to these operations are shown below.

	2012/13			2011/12		
	£000	£000	£000	£000	£000	£000
	Income	Expenditure	Net	Income	Expenditure	Net
City Estates	1,831	1,411	(420)	2,164	1,131	(1,033)
St.Oswald's Park	8	14	6	10	10	-
Eastgate Market	359	305	(54)	362	278	(84)
Open market and other markets	121	152	31	120	153	33
Lettings & Catering Services	1,001	1,064	63	1,213	1,315	102
Translation & Interpreting Services	(1)	-	1	41	69	28
Building Design Services	1,300	1,020	(280)	1,051	1,033	(18)
Legal & Office Services	867	1,013	146	918	1,018	100
Total	5,486	4,979	(507)	5,879	5,007	(872)

Trading operations are incorporated into the Comprehensive Income and Expenditure Statement. Some are an integral part of one of the Council's services to the public e.g. markets, whilst others are support services to the Council's services to the public e.g. legal.

The expenditure of these operations is allocated or recharged to headings in the Net Operating Expenditure of Continuing Operations. Only a residual amount of the net surplus on trading operations is charged as Financing and Investment Income and Expenditure (see Note 9):

	2012/13 £000	2011/12 £000
Net Surplus on Trading Operations	(507)	(872)
Services to the public included in Expenditure of Continuing Operations	-	-
Support services recharged to Expenditure of Continuing Operations	1,277	1,244
Net Deficit credited to Other Operating Expenditure	770	372

31 AGENCY SERVICES

The Council provides creditor and payroll services for Gloucester City Homes and Aspire Sports and Cultural Trust involving the payment of approximately £2.260 million (2011/12:£4.964 million) to employees and £0.362 million (2010/11:£1.131 million) to Her Majesty's Revenue and Customs. Charges are made to those bodies based on service level agreements.

	2012/13 £000	2011/12 £000
Expenditure incurred in providing payroll services to Aspire Cultural Trust and Gloucester City Homes	19	24
Management fee payable by Aspire and GCH	(19)	(24)
Net Surplus arising on the agency arrangement	-	-

32 MEMBERS' ALLOWANCES

The Authority paid the following amounts to members of the council during the year.

	2012/13 £000	2011/12 £000
Allowances	265	290
Expenses	2	5
Total	267	295

Details of the allowances paid to each individual councillor are published in the Gloucester Citizen newspaper and on the Council's website - www.gloucester.gov.uk

NOTES TO THE CORE FINANCIAL STATEMENTS

33 OFFICERS' REMUNERATION

The following table discloses the number of employees at the year end whose remuneration for the year (excluding pension contributions) was £50,000 or more in bands of £5,000.

The remuneration relates to actual payments to employees during the year. The remuneration of staff for the year ended 31 March 2013 and in the prior year includes officers in receipt of severance pay arising from management restructuring during these two periods. To ensure transparency, these have been shown separately from normal salary.

Remuneration Band	Normal salary		Severance payments		Total	
	Number of Employees		Number of Employees		Number of Employees	
	2011/12	2012/13	2011/12	2012/13	2011/12	2012/13
£50,000 to £54,999	5	4	-	-	5	4
£55,000 to £59,999	-	-	1	-	1	-
£60,000 to £64,999	-	-	-	-	-	-
£65,000 to £69,999	-	-	-	-	-	-
£70,000 to £74,999	-	1	-	1	-	1
£75,000 to £79,999	3	2	1	-	4	2
£80,000 to £84,999	-	-	-	-	-	-
£85,000 to £89,999	-	-	-	-	-	-
£90,000 to £94,999	-	-	-	-	-	-
£95,000 to £99,999	-	-	-	-	-	-
£100,000 to £104,999	-	-	-	-	-	-
£105,000 to £109,999	-	-	-	-	-	-
£110,000 to £114,999	-	-	-	-	-	-
£115,000 to £119,999	1	1	-	-	1	1

The following disclosure categories are in respect of senior employees' remuneration only. The remuneration categories are in accordance with the remuneration transparency and accountability legal requirement.

Senior Officer	Chief Executive (Head of Paid Service)		Corporate Director of Regeneration		Corporate Director of Resources (Section 151 Officer)	
	2011/12	2012/13	2011/12	2012/13	2011/12	2012/13
Salary, fees & allowances	£116,185	£113,630	£79,985	£73,173	£78,454	£78,255
Bonuses	-	-	-	-	-	-
Expenses allowance	-	-	-	-	-	-
Compensation for loss of employment	-	-	-	-	-	-
Employer's pension contribution	£17,624	£17,044	£12,572	£10,976	£12,388	£11,738
Any other emoluments	-	-	-	-	-	-
Total	£133,809	£130,674	£92,557	£84,149	£90,842	£89,993

Senior Officer	Corporate Director of Services & Neighbourhoods		Corporate Director of Strategy & Development	
	2011/12	2012/13	2011/12	2012/13
Salary, fees & allowances	£78,255	£78,255	£5,472	-
Bonuses	£0	-	-	-
Expenses allowance	£0	-	-	-
Compensation for loss of employment	£0	-	-	-
Employer's pension contribution	£11,738	£11,738	£1,118	-
Any other emoluments	-	-	-	-
Total	£89,993	£89,993	£6,590	-

34 EXTERNAL AUDIT COSTS

The Council has incurred the following costs in relation to the audit of the Statement of Accounts, certification of grant claims, statutory inspections and non-audit services provided by the Council's external auditors:

	2012/13 £'000	2011/12 £'000
Fees payable to the Audit Commission (KPMG LLP) for		
- external audit services	143	187
- statutory inspection	-	1
- certification of grant claims and returns	13	26
- other services provided by the appointed auditor	100	-
Total audit fees	256	214

NOTES TO THE CORE FINANCIAL STATEMENTS

35 GRANT INCOME (GCC and Group)

The Council credited the following grants, contributions and donations to the Comprehensive Income and Expenditure Statement in 2012/13:

	2012/13 £'000	2011/12 £'000
Credited to Taxation and Non-Specific Grant Income		
Revenue Support Grant	(133)	(1,782)
Area Based Grant	(32)	-
Contribution from NNDR Pool	(6,885)	(5,766)
Capital Grants	(1,683)	(1,168)
Council Tax Freeze	(178)	(177)
New Homes Bonus	(1,300)	(1,018)
	(10,211)	(9,911)
Credited to Services		
Homelessness and other housing	(366)	(306)
Council Tax Benefit Administration	(42,521)	(40,550)
Rent Rebates	(11,531)	(10,557)
Sports Grants	-	(3)
Community Grants	(52)	(74)
Other	28	(337)
	(54,442)	(51,827)
Total grants	(64,653)	(61,738)

The Council has received a number of grants, contributions and donations that have yet to be recognised as income as they have conditions attached to them that will require the monies or property to be returned to the donor. The balances at the year-end are as follows:

Long-term Liabilities

	31/03/2013 £'000	31/03/2012 £'000
Capital Grants Received in Advance (GCC and Group)		
Coney Hill South	88	88
Cotswold View	213	560
Green Farm	74	74
48 The Wheatridge	337	337
British Energy	150	150
Watermills Play Area	1	3
Hempsted Grange	143	143
Hammersons	39	90
Other contributions	1,273	541
Total	2,318	1,986

There are no capital grants received in advance that are classified as current liabilities and the Council does not have any revenue grants received in advance.

NOTES TO THE CORE FINANCIAL STATEMENTS

36 RELATED PARTIES

The Council is required to disclose material transactions with related parties – defined as bodies or individuals that have the potential to control or influence the Council or to be controlled or influenced by the Council. Disclosure of these transactions allows readers to assess the extent to which the Council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Council.

Central Government

Central Government has significant influence over the general operations of the Council-it is responsible for providing the statutory framework within which the Council operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions that the Council has with other parties(e.g. Council Tax bills, housing benefits etc.). Grants received from Government departments are set out in the subjective analysis in Note 27 on reporting for resources allocation decisions. Grant receipts outstanding at 31 March 2013 are shown in note 35.

Members

Transactions with members were restricted to the payment of members' allowances, which are detailed in note 32. There were no transactions with chief officers other than the payment of remuneration which is shown in note 33.

	2012/13			2011/12		
	Number of related parties	Payments made or due £'000	Income rec'd £'000	Number of related parties	Payments made or due £'000	Income rec'd £'000
Central Government						
Non-specific Government grants	1	-	(133)	-	-	-
Revenue Support Grant	1	-	(1,865)	1	-	(3,201)
Non Domestic Rates	1	-	(54,043)	1	-	(47,009)
Specific Grants	1	-	(6,704)	-	-	-
Other Local and Police Authorities						
Precepts	2	57,763	-	2	50,500	-
Gloucestershire County Council						
Pension Fund contributions	15	3,438	-	12	2,956	-
Gloucestershire Airport Limited						
Loan interest and rents	3	-	(57)	5	-	-
Quedgeley Parish Council	1	208	-	1	11	-
Others						
Gloucester Law Centre	4	103	-	3	105	-
Friendship Café/Gym Nation	2	20	-	1	-	-
EG Carter	-	-	-	1	646	-
Abbeyle Community Association	1	6	-	1	1	-
Podsmead Community Association	1	3	-	1	3	-
Robert Half International Limited	1	304	-	-	-	-
APCOA	1	875	-	-	-	-
Anixter	-	-	-	1	299	-
Fair Shares	-	-	-	1	9	-
GL Communities	1	31	-	2	30	-
Citizens Advice Bureau	1	-	-	1	134	-
Gloucester City Homes	13	19,034	(288)	8	14,062	-
Rainbow Social Club	1	-	-	-	-	-
Marketing Gloucester Limited	1	-	(214)	-	-	-
Aspire	5	1,073	(573)	5	1,650	-
Gloucester Cathedral	1	-	-	-	-	-
Three Choirs Festival	1	-	-	-	-	-
Llanthony Secunda Priory Trust	-	-	-	2	-	-
Glos Playing Fields Assoc	1	-	-	-	-	-
GDECL	1	-	-	-	-	-
Gloucester Asian Elders	1	-	-	1	3	-
Vital Signs	1	-	-	-	-	-
Vector Resources	1	293	-	-	-	-
Gloucester Heritage	2	279	-	-	-	-
Gloucester College	-	-	-	1	2	-
CIVICA	1	1,595	(28)	4	83	-
Zurich	1	309	-	2	306	-
Young Gloucestershire	1	-	-	-	-	-
The Family Haven	2	7	-	1	7	-

Amounts due to or from related parties included in debtors and creditors as at 31 March 2013:

	2012/13 £'000	2011/12 £'000
Short-term debtors	236	323
Short-term investments	162	-
Long-term debtors	1,537	-
Short-term Creditors	3,064	95

Members

Members of the Council have direct control over the council's financial and operating policies. The total of members' allowances paid in 2012/13 is shown in Note 32. During 2012/13 works and services to the value of £21.073 million (2011/12:£16.611 million) were commissioned from companies in which 39 members had an interest.

Contracts were entered into in full compliance with the Council's standing orders.

The relevant members did not take part in any discussion or decision relating to the grants. Details of all these transactions are recorded in the Register of Members' Interests which is open to public inspection at the North Warehouse during office hours.

Officers

During 2012/13 works and services to the value of £23.174 million (2011/12: £16.441 million) were commissioned from companies in which 11 officers had an interest. Those entities are Robert Half International; APCOA; Gloucester City Homes; Aspire ; Vector Resources and CIVICA (detailed in the above table).

Contracts were entered into in full compliance with the Council's standing orders. The relevant officers did not take part in any discussion or decision relating to the payments.

NOTES TO THE CORE FINANCIAL STATEMENTS

37 CAPITAL EXPENDITURE AND CAPITAL FINANCING

The total amount of capital expenditure incurred in the year is shown in the table below (including the value of assets acquired under finance leases and contracts), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Council, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Council that has yet to be financed. The CFR is analysed in the second part of this note.

	2012/13	2011/12
	£000	£000
Opening Capital Financing Requirement	70,586	65,571
Capital investment		
- Property, Plant and Equipment and heritage assets	11,305	8,190
- Investment Properties	2	11
- Intangible Assets	847	481
- Long-term debtors	37	-
- HRA settlement payment re self-financing	-	2,143
- Revenue Expenditure Funded from Capital under Statute	938	2,055
	83,715	78,451
Sources of finance		
- Usable capital receipts	(3,328)	(617)
- Capital grants and contributions	(1,619)	(1,188)
- Self-financing	-	(2,143)
- Major Repairs Reserve	(3,129)	(3,612)
- Revenue contributions	-	-
Revenue Provision (including Minimum Revenue Provision)	(424)	(305)
Capital Receipts applied for debt repayment	(241)	-
Closing Capital Financing Requirement	74,974	70,586
Explanation of movements in year		
Increase in underlying need to borrow for capital investment:		
- supported by Government financial assistance	-	858
- unsupported by Government financial assistance	5,053	4,462
Amounts 'set aside' for debt repayment	(665)	(305)
Increase in Capital Financing Requirement	4,388	5,015

38 LEASES

(i) GCC as Lessor

Finance Leases

The Council has a finance lease which was entered into in the current year for a 125 year term in respect of land owned by the Council with the rental for the entire period being paid at inception. Accordingly there are no minimum lease payments outstanding at 31 March 2013.

The Council does not have any other finance leases as lessor.

Operating Leases

The Council leases out property under operating leases for the following purposes:

- a) The provision of community services such as sports facilities; and
- b) For economic development purposes to provide suitable accommodation for local businesses.

Rentals received during the year and included in the net cost of services were £1.681 million (2011/12:£1.769 million). The future minimum lease payments receivable under non-cancellable leases in future years are as follows:

	2012/13	2011/12
	£'000	£'000
Not later than 1 year	1,644	1,657
Later than 1 year and not later than 5 years	6,028	4,919
Later than 5 years	184,501	2,081
Total	192,173	8,657

NOTES TO THE CORE FINANCIAL STATEMENTS

38 LEASES (Continued)

(ii) GCC as Lessee

Operating Leases

The Council has operating leases, the leasing payments relating to buildings and car parks.

Total lease payments were £0.736 million in 2012/13 (2011/12 :£0.723 million).

The Council has the following commitments representing the minimum lease payments in respect of operating leases:

	2012/13	2011/12
	£'000	£'000
Not later than 1 year	670	694
Later than 1 year and not later than 5 years	1,800	143
Later than 5 years	33,811	1,671
Total	36,281	2,508

Finance Leases

The Council does not have any finance leases as lessee.

39 IMPAIRMENT LOSSES

The Code requires disclosure by class of assets of the amounts for impairment losses and reversals charged to impairment in the Surplus or Deficit on the Provision of Services and to Other Comprehensive Income and Expenditure. These disclosures are consolidated in Notes 11,12 and 13 reconciling the movement over the year in the Property, Plant and Equipment, Investment Property and Intangible Asset balances.

40 CAPITALISATION OF BORROWING COSTS

No borrowing costs were capitalised during the year.

41 TERMINATION BENEFITS

Details of termination benefits paid in 2012/13 are as follows:

	Compulsory Redundancies		Other Departures		Total	
	Number	£'000	Number	£'000	Number	£'000
Between £20,000 and £100,000	-	-	1	77	1	77
Total	-	-	1	77	1	77

In addition to the above amounts paid to employees as above the Council made lump sum payments in respect of pension entitlements totalling £48k.

NOTES TO THE CORE FINANCIAL STATEMENTS

42 DEFINED BENEFIT PENSION SCHEMES

Participation in Pension Schemes

As part of the terms and conditions of employment of its officers, the Council offers retirement benefits. Although these benefits will not actually be paid until employees retire, the Council has a commitment to make the payments, which needs to be disclosed at the time employees earn their future entitlement.

The Council participates in the Gloucestershire County Council Pension Fund which is a defined benefit statutory pension scheme administered by the County Council in accordance with the Local Government Pension Scheme (LGPS) Regulations 1997 (as amended). It is contracted out of the State Second Pension. It is also a Funded scheme, meaning that the Council and employees pay contributions into a Fund, set at a level intended to balance pension liabilities with investment assets.

Further information can be found in the Gloucestershire County Council LGPS Annual Report which is available (from November each year) from:

Business Management Directorate
Gloucestershire County Council
Shire Hall
Westgate Street
Gloucester
GL1 2TG

Transactions Relating to Post-employment Benefits

We recognise the cost of retirement benefits in the reported cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions, however, the charge we are required to make against Council Tax is based on the cash payable in the year, so the real cost of post employment/retirement benefits is reversed out of the General Fund via the Movement in Reserves Statement. The following transactions have been made in the Comprehensive Income and Expenditure Statement and the General Fund Balance via the Movement in Reserves Statement during the year:

Comprehensive Income and Expenditure Account	2012/13 £000	2011/12 £000
<i>Net Cost of Services :</i>		
Current service cost (apportioned across services)	1,181	1,312
Past service costs/(credits), curtailments and settlements	-	184
Settlements and Curtailments (included in Non-Distributed costs)	19	39
<i>Financing and Investment Income and Expenditure</i>		
Interest cost	5,230	5,526
Expected return on assets in the scheme	(3,246)	(3,882)
Total Post Employment Benefit Charged to the Surplus or Deficit on the Provision of Services	3,184	3,179
Other Post Employment Benefit Charged to the Comprehensive Income and Expenditure Statement		
- Actuarial gains and losses	(6,698)	(7,935)
<i>Total Post Employment Benefit Charged to the Comprehensive Income and Expenditure Statement</i>	<i>(3,514)</i>	<i>(4,756)</i>
Movement in Reserves Statement		
- reversal of net charges made to the Surplus or Deficit for the Provision of Services for post employment benefits in accordance with the Code	(3,184)	(3,179)
Fund Balance for pensions in the year:		
- employer's contributions payable by the general fund to the scheme	3,438	3,660
- retirement benefits payable to pensioners	-	-
	(3,260)	(4,275)

The cumulative amount of actuarial gains and losses recognised in the Comprehensive Income and Expenditure Statement to the 31 March 2013 is a net deficit of £39.234 million (2011/12:£32.536 million).

Assets and Liabilities in Relation to Post-employment Benefits

Reconciliation of present value of the scheme liabilities (defined benefit obligation)

	Funded liabilities: Local Government Pension Scheme	
	2012/13 £000	2011/12 £000
Opening balance at 1 April	110,545	101,750
Current service cost	1,181	1,312
Interest cost	5,230	5,526
Contributions by scheme participants	437	517
Actuarial gains and losses	11,941	5,842
Benefits paid	(4,830)	(4,625)
Past service costs	-	184
Curtailments	19	39
Closing balance at 31 March	124,523	110,545

NOTES TO THE CORE FINANCIAL STATEMENTS

42 DEFINED BENEFIT PENSION SCHEMES (Continued)

Reconciliation of fair value of the scheme (plan) assets

Local Government Pension Scheme

	2012/13 £000	2011/12 £000
Opening balance at 1 April	59,503	58,162
Expected rate of return	3,246	3,882
Actuarial gains and losses	5,243	(2,093)
Employer contributions	3,438	3,660
Contributions by scheme participants	437	517
Benefits paid	(4,830)	(4,625)
Closing balance at 31 March	67,037	59,503

The expected return on scheme assets is determined by considering the expected returns available on the assets underlying the current investment policy. Expected yields on fixed interest investments are based on gross redemption yields as at the Balance Sheet date.

Expected returns on equity investments reflect long-term real rates of return experienced in the respective markets.

The actual return on scheme assets in the year was 14.4% (2011/12: 3.1%).

Scheme History

	31-Mar-09 £'000	31-Mar-10 £'000	31-Mar-11 £'000	31-Mar-12 £'000	31-Mar-13 £'000
<i>Present value of liabilities:</i>					
Local Government Pension Scheme	(84,228)	(130,801)	(101,750)	(110,545)	(124,523)
<i>Fair value of assets</i>					
Local Government Pension Scheme	42,829	59,483	58,162	59,503	67,037
Deficit in the scheme	(41,399)	(71,318)	(43,588)	(51,042)	(57,486)
Experience gains/(losses) on plan assets	(16,940)	14,582	(4,952)	(2,093)	5,243
Experience gains/(losses) as a percentage of fair value of assets	(39.6)	24.5%	(8.5%)	(3.5%)	7.8%
Experience gains/(losses) on plan liabilities	(60)	(63)	9,072	(1,768)	151
Experience gains/(losses) as a percentage of the present value of the defined benefit obligation	(0.0%)	(0.1%)	8.2%	(1.6%)	0.1%

The liabilities show the underlying commitments that the Council has in the long run to pay post employment retirement benefits.

The total net liability of £57.486 million has a substantial impact on the net worth of the Council as recorded in the Balance Sheet, however, statutory arrangements for funding the deficit mean that the financial position of the Council remains healthy. Over the remaining working life of employees i.e. before payments fall due, as assessed by the scheme actuary, finance is only required to be raised to cover discretionary benefits when the pensions are actually paid. The total contributions made to the Local Government Pension Scheme by the Council for the year ended 31 March 2013 was £3.438 million (2011/12: £3.660 million).

The deficit on the local government scheme will be made good by increased contributions over the remaining working life of employees i.e. before payments fall due, as assessed by the scheme actuary.

Basis for Estimating Assets and Liabilities

Liabilities have been assessed on an actuarial basis using the projected unit credit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc. Both the Local Government Pension Scheme and Discretionary Benefits liabilities have been assessed by Hymans Robertson, an independent firm of actuaries, estimates for the County Council Fund being based on the latest full valuation of the scheme as at 1 April 2013.

The principal assumptions used by the actuary have been:

	Local Government Pension Scheme	
	2012/13	2011/12
Long-term expected rate of return on assets in the scheme:		
Equity investments	4.50%	6.20%
Bonds	4.50%	3.90%
Other	4.50%	4.40%
Cash	4.50%	3.50%
Mortality assumptions:		
Longevity at 65 for current pensioners:		
- Men	21.7 years	21.7 years
- Women	23.6 years	23.6 years
Longevity at 65 for future pensioners:		
- Men	23.5 years	23.5 years
- Women	25.8 years	25.8 years
Rate of inflation	2.80%	2.50%
Rate of increase in salaries	4.60%	4.30%
Rate of increase in pensions	4.50%	5.50%
Rate for discounting scheme liabilities	4.50%	4.80%
Take-up of option to convert annual pension into Retirement lump sum	75%	75%

NOTES TO THE CORE FINANCIAL STATEMENTS

42 DEFINED BENEFIT PENSION SCHEMES (Continued)

The Discretionary Benefits arrangements have no assets to cover its liabilities. The Local Government Pension Scheme's assets consist of the following categories, by proportion of the total assets held:

	31-Mar-13 %	31-Mar-12 %
Equity investments	75	71
Debt Instruments	17	21
Other assets	6	6
Cash	2	2

The group pension deficit includes the surpluses and deficits in respect of the pension funds for Gloucester City Homes Limited and Aspire Sports and Cultural Trust. Full details relating to these pension schemes can be obtained from the accounts of these subsidiaries.

43 CONTINGENT LIABILITIES

At 31 March 2013, the Council had three material contingent liabilities:

Municipal Mutual Insurance Ltd (MMI) liabilities

On the 19 January 1994 one of the Council's insurers MMI obtained High Court approval for a scheme of arrangement that will come into operation if the company becomes insolvent. If the scheme is implemented, the Council will have to pay the balance of any liabilities not met by the insurers. Claims settled to date total £703,749 and the estimated outstanding claims as at 31 March 2013 are £Nil. The Council could be required to pay a proportion of this depending on the final financial position of the company. Indications are that 15% of claims will be payable and, accordingly, an accrual of £105,000 has been raised in the current year and charged to the net cost of services with a like amount transferred from the Council's Insurance Reserve to the General Fund (Refer to Note 7).

Liability for pensions shortfall for staff transferred

During 2005/06 and 2006/07 approximately 200 City Council staff were transferred to Gloucester City Homes, the housing maintenance contractor, and Enterprise Plc, the refuse collection, street cleaning and parks maintenance contractor. Under the terms of the transfers, the Council is liable for any pensions shortfall for the transferred staff over and above a specified 'cap'. A liability would arise for the Council in the event the pension fund actuary advised that pension contributions for these staff needed to increase above the respective caps.

Land charges personal searches

The statutory fee for Personal Searches was revoked in August 2011, and DEFRA advised that each Council would need to consider potential refunds to Personal Search Companies in respect of fees charged since January 2005. A group of property search companies are seeking to reclaim refunds of fees paid to the Council to access land charges data. Proceedings have not yet been issued. The Council has been informed that the value of these claims at present is £111k plus interest and costs. The claimants have also intimated that they may bring a claim against all English and Welsh local authorities for alleged anti-competitive behaviour. It is not clear what the value of any such claim against the Council would be. It is possible that additional claimants may come forward to submit claims for refunds but none have been intimated at present. The Council has received an amount of £34k from DCLG towards the cost of these claims which has been included in receipts in advance in short-term creditors.

Asbestos Claim

The Council has received a claim for £175k from the estate of a former employee following death as a result of asbestos. The Council is in the process of instructing its legal team to dispute the claim on the grounds of the significant amount of time that has elapsed since the employee ceased working at the Council and his subsequent death. Accordingly the Council does not anticipate making any payment in respect of this claim.

44 CONTINGENT ASSETS

Additional receipts arising from South West bypass road development

During 2003/04 and 2005/06 the Council received £538,300 resulting from the reduction in its landholdings at Castlemeads and towards compensation for temporary loss of the car park, due to the construction of the South West bypass road. These amounts have been treated as capital receipts. Further receipts and revenue income are anticipated, however, these are subject to further negotiation and possible arbitration and, therefore, cannot be quantified at this stage.

45 NATURE AND EXTENT OF RISKS ARISING FROM FINANCIAL INSTRUMENTS

The Council's activities expose it to a variety of financial risks:

Credit risk – the possibility that other parties might fail to pay amounts due to the Council.

Liquidity risk – the possibility that the Council might not have funds available to meet its commitments to make payments.

Market risk – the possibility that financial loss might arise for the Council as a result of changes in such measures as interest rates and stock market movements.

The Council's overall risk management programme focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the resources available to fund services. Risk management is carried out by a central treasury team, under policies approved by the Council in the annual treasury management strategy. The Council provides written principles for overall risk management, as well as written policies covering specific areas, such as interest rate risk, credit risk and the investment of surplus cash.

NOTES TO THE CORE FINANCIAL STATEMENTS

45 NATURE AND EXTENT OF RISKS ARISING FROM FINANCIAL INSTRUMENTS (Continued)

Credit Risk

This arises from deposits with banks and building societies and from credit exposure to the Council's customers. Deposits are not made with banks or building societies unless such institutions have independently assessed credit ratings at least equivalent to Fitch F1 short term and A- long term or, in the case of non-rated UK building societies, have total assets in excess of £500 million. Limits are placed on the amount and length of loans to individual institutions according to their respective credit rating or asset size.

Whilst the current credit crisis in international markets has raised the overall possibility of default, the Council maintains strict credit criteria and it is considered that the risk of default remains low. See below for commentary on the Council's deposit with Heritable Bank.

The Council's maximum exposure to credit risk in relation to its short-term investments and deposits with banks and other financial institutions of £7.133 million (2011/12:£17.247 million) cannot be assessed generally as the risk of any institution failing to make interest payments or repay the principal sum will be specific to each individual institution. Recent experience has shown that it is rare for such entities to be unable to meet their commitments and, along with short-term investments with other public sector bodies, are considered to have a low credit risk.

Full details of long-term investments are disclosed in note 46 including the recoverability of the investment with Heritable Bank. Long-term debtors as detailed in note 17(i) include the loan to Gloucestershire Airport Limited of £1.537 million (2011/12:£1.202 million) and are considered to have a low credit risk.

The Council does not generally allow credit for customers and £2.148 million, net of impairments, of the debtors balance of £13.432 million (see note 14) is past its due date for payment as follows:

	£'000
Less than 4 months	1,766
4 months- 1 year	213
More than 1 year	168
Total	2,147

The Council has set aside provisions for unrecoverable or doubtful debts based on experience of uncollectability, and it is estimated uncollectible amounts will be able to be met from these.

Liquidity Risk

The Council has a comprehensive cash flow management system that seeks to ensure that cash is available as needed. If unexpected movements happen, the Council has ready access to borrowings from the money markets and the Public Works Loans Board. There is no significant risk that it will be unable to raise finance to meet its commitments under financial instruments. Instead, the risk is that the Council will be bound to replenish a significant proportion of its borrowings at a time of unfavourable interest rates. The Council sets limits on the proportion of its fixed rate borrowing during specified periods. The strategy is to ensure that not more than 20% of loans are due to mature within any rolling three-year period through a combination of careful planning of new loans taken out and (where it is economic to do so) making early repayments. The maturity analysis of financial liabilities is as follows:

Long term loans - period until repayment	Maximum	Actual
	%	31/03/2013
Less than 1 year	20	0%
1 - 2 years	20	4%
2 - 5 years	50	14%
5 - 10 years	75	4%
Over 10 years	95	78%
		100%

Full details of the maturity analysis in respect of long-term borrowings are included in note 20(ii). All trade and other payables and short-term borrowings are due to be paid in less than one year.

Market Risk

Interest Rate Risk

The Council is exposed to risk in terms of its exposure to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Council. For instance, a rise in interest rates would have the following effects:

- Borrowings at variable rates – the interest expense charged to the Surplus or Deficit on the Provision of Services will rise
- Borrowings at fixed rates – the fair value of the liabilities borrowings will fall
- Investments at variable rates – the interest income credited to the Surplus or Deficit on the Provision of Services will rise
- Investments at fixed rates – the fair value of the assets will fall.

Borrowings are not carried at fair value, so nominal gains and losses on fixed rate borrowings would not impact on the Surplus or Deficit on the Provision of Services or Other Comprehensive Income and Expenditure, however, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Surplus or Deficit on the Provision of Services and affect the General Fund Balance. Movements in the fair value of fixed rate investments that have a quoted market price will be reflected in Other Comprehensive Income and Expenditure.

The Council has a number of strategies for managing interest rate risk.

During periods of falling interest rates and, where economic circumstances make it favourable, fixed rate loans will be repaid early to limit exposure to losses. The risk of loss is ameliorated by the fact that a proportion of Government grant payable on financing costs will normally move with prevailing interest rates or the Council's cost of borrowing and provide compensation for a proportion of any higher costs.

The treasury management team has an active strategy for assessing interest rate exposure that feeds into the setting of the annual budget and which is used to update the budget quarterly during the year. This allows any adverse changes to be accommodated. The analysis will also advise whether new borrowing taken out is fixed or variable.

According to this assessment strategy, at 31 March 2013, if interest rates had been 1% higher with all other variables held constant, the financial effect would be:

	Average amount Outstanding	Actual Interest rate	Actual Interest Paid/(Receivable)	Projected Interest Rate	Projected Interest Paid/Receivable	Variation
	£000s	%	£000s	%	£000s	£000s
Borrowings						
Long-term-fixed rate	58,099	4.32%	2,509	4.32%	2,509	-
Short-term-variable	24,920	0.61%	151	1.61%	400	249
	83,019		2,660		2,909	249
Investments						
Short-term-variable	10,204	3.66%	(373)	4.66%	(475)	(102)
Net loss/(gain) on deficit/(surplus) for the year						147

NOTES TO THE CORE FINANCIAL STATEMENTS

45 NATURE AND EXTENT OF RISKS ARISING FROM FINANCIAL INSTRUMENTS (Continued)

Price Risk

The Council does not invest in quoted shares and the shares it owns are not carried at fair value. As a result the Council is not exposed to movements in market prices. For the impact on the pension scheme, see note 42.

Foreign exchange Risk

The Council has no financial assets or liabilities denominated in foreign currencies and thus has no exposure to loss arising from movements in exchange rates.

46 LONG-TERM INVESTMENTS

Long term investments are investments repayable in (or intended to be held for) more than 1 year and are shown at cost.

They consist of the following:

	GCC		Group	
	31-Mar-13 £'000	31-Mar-12 £'000	31-Mar-13 £'000	31-Mar-12 £'000
Share capital - Gloucestershire Airport Ltd	435	435	-	-
Government Stock	2	2	2	2
Heritable Bank	394	436	394	436
Total	831	873	396	438

The shares in Gloucestershire Airport Limited have been eliminated on consolidation from the group accounts and replaced by the Council's share of the net asset value of the company of £15.681m. The net asset value has been determined after taking into account the revaluation of the assets of Gloucestershire Airport Limited at 31 March 2012.

The Government stock is held on behalf of John Ward Charity and represents external investment of part of the money deposited by the Trust with the Council.

The investment with Heritable Bank was initially a short term investment and is now subject to a long term arrangement for repayment following the collapse of the Icelandic Banks in October 2008. The Council made an initial investment in February 2008 with Heritable Bank with an interest rate of 5.67% per annum.

Heritable Bank is a UK registered bank under Scottish law and the company was placed in administration on 7 October 2008. The current position on actual payments received and estimated future payouts is as shown in the table below:

Date	Repayment
Received to date	67.90%
April 2012	3.79%
July 2012	3.50%
January 2013	3.50%
April 2013	5.81%
	84.50%

Recoveries are expressed as a percentage of the Council's claim in the administration, which includes interest accrued up to 6 October 2008.

The carrying amount of the investment is made up as follows:

	GCC and Group	
	31-Mar-13 £'000	31-Mar-12 £'000
Initial investment	2,000	2,000
Interest accrued to 31 March 2013	56	49
Payments received	(1,600)	(1,406)
Impairment	(62)	(207)
Balance at 31 March	394	436

Based on the latest report from the administrator he estimated recovery is considered to be between 86% and 90%, however, subsequent to the year-end the Council has received an offer from a major financial institution of in excess of 96% of the full amount invested. In view of this the impairment has been reduced to reflect a 97% recovery with the effect of reducing the impairment by a further £145k in the current year.

The group balance sheet reflects an amount of £Nil (2011/12:£106,000) in respect of the Council's investment in associated companies. This represents the Council's share of the net assets of Barton and Tredworth Developments Limited and Marketing Gloucester (Refer to Note 47).

NOTES TO THE CORE FINANCIAL STATEMENTS

47 NOTES TO THE GROUP ACCOUNTS

The Council's group accounts combine the Council's accounts with those of Gloucestershire Airport Limited in which the Council has a 50% shareholding (the remaining 50% of the shares are owned by Cheltenham Borough Council), Gloucester City Homes Limited and Aspire Sports and Cultural Trust, which are wholly-owned by the Council, Barton and Tredworth Developments Limited (25% owned by the Council) and Marketing Gloucester (50% owned by the Council). Gloucestershire Airport is accounted for as a joint venture and GCH and Aspire as subsidiaries with Barton and Tredworth Developments and Marketing Gloucester being accounted for as associates.

The following entities in which the Council has an interest have not been included in the Group accounts as the Council's share of income and net assets is considered to be immaterial and that their inclusion would have an insignificant impact on the group:

	Council Share
GL1 Sports Limited	100%
Marketing Gloucester Limited	50%
Barton & Tredworth Developments Limited	25%
Gloucester Heritage Urban Regeneration Limited	50%
Gloucester Law Centre	36%
Linking Communities	29%
Race Equality Council for Gloucestershire	31%
GL Communities	21%

The purpose of the Group Accounts is to reflect the full value of the Council's investments in these entities within the Council's financial statements, since the Council's shareholdings may not fully reflect its share of the respective entities' assets and liabilities.

Aspire Sports and Cultural Trust (ASCT) and Gloucester City Homes have been categorised as subsidiary companies of Gloucester City Council and their interests have been consolidated in accordance with IAS 27.

IAS 27 requires income and expenditure, assets and liabilities to be consolidated on a line-by-line basis. The operating income and expenditure has been included within the local authority housing (HRA) line before net cost of service for GCH and cultural services for ASCT.

The Group Balance Sheet has been prepared by combining Gloucester City Homes' and Aspire Sport and Cultural Trust assets and liabilities with those of the Council on a line by line basis, eliminating inter-organisation debtors and creditors.

Gloucestershire Airport Limited has been categorised as a joint venture company as the decisions regarding the operating and financial policies of the company require the consent of all parties. For the purposes of the group accounts Gloucestershire Airport has been treated as a jointly controlled entity (joint venture) and has been consolidated in accordance with IAS 31.

Aspire Sports and Cultural Trust (ASCT)

The Trust was set up on 1st October 2008 as a company limited by guarantee. This is an alternative type of incorporation and used by not-for-profit organisations that require company status. A guarantee company does not have a share capital but have members who are guarantors instead of shareholders. There is a management agreement between the Council and the Trust which sets out the funding and the relationship with the Council.

The Trust's draft accounts for the year ended 31 March 2013 reflected the following:

	2012/13 £000	2011/12 £000
Gross income	4,078	4,090
Net operating (deficit)/surplus	(150)	511
Net assets	1,405	1,555

The company is classified as a subsidiary of the Council and its accounts have been consolidated with those of the Council in the group accounts.

Gloucestershire Airport Limited (GAL)

Gloucestershire Airport Limited is a wholly owned airport company which was voluntarily established during 1992/93 by Gloucester City Council together with Cheltenham Borough Council, using powers available to them under the Airports Act (1986). This replaced the previous joint committee arrangements for the airport. The shares allotted were divided equally between the two councils. The market value of the shares is unknown as they are not quoted shares. They are classified within the Council's individual accounts as Available-for-Sale financial assets – unquoted equity investments.

The registered name of the airport company is Gloucestershire Airport Ltd (Registered Number 2774189). The draft accounts of the company for the year ended 31 March 2013 reflected the following:

	2012/13 £000	2011/12 (Restated) £000
After tax operating profit	28	92
Net assets	634	903

The main reason net assets have reduced is due to a significant increase in the net pension deficit, resulting mainly from an actuarial loss of £0.297 million. The Council's commitment to meet losses is limited to the shares that it holds. The prior year amounts have been restated as a result of the recognition of a deferred tax asset on the pension fund liability of £0.418 million.

For the purposes of the accounts the Airport has been classified as a Joint Venture as it is jointly owned by two local authorities, neither of which has overall control. These show the full value of the Council's investment within its financial statements, since the value of the Council's shares do not fully reflect the value of the airport land.

NOTES TO THE CORE FINANCIAL STATEMENTS

47 NOTES TO THE GROUP ACCOUNTS (continued)

The Group Balance Sheet has been prepared by combining the Council's 50% share of the Airport's assets and liabilities as a long-term investment, eliminating the share capital. Since the Airport's accounts show fixed assets at historic cost, they were re-valued at 31 March 2012 and shown in the group balance sheet at fair value, to bring them in line with the Council's accounting policies:

- Operational assets added at leasehold existing use value (50% share) total £9.468 million (31 March 2012:£9.468million).
- Non-operational assets added at leasehold market value (50% share) total £6.556 million (31 March 2012:£6.556 million).

This upward revaluation results in an increase in Unusable Reserves compared to the Council's own accounts of £15.6 million, of which £9.5 million relates to operational property (so included in the Revaluation Reserve) and £6.5 million investment property (so included in the Capital Adjustment Account). If the Airport charged depreciation on the operational element of the re-valued assets the charge would be around £0.5 million, based on a life of 30 years.

There is no requirement to adjust for transactions carried out and balances held between the Council and Gloucestershire Airport Limited. The cash flows of the Airport are also not required to be included in the Group Cash flow Statement.

In the autumn of 2009, the Council agreed to facilitate borrowing to finance the runway safety project at Gloucestershire Airport, to provide a safer runway with a computerised instrument landing system (ILS) which was completed in the 2012/13 financial year. The benefits of the runway safety project are anticipated to be seen by the airport from 2013 onwards. The Council has loaned £1.537 million (201/12: 1.202 million) to the Airport to help fund this project. This Loan is shown as a long term debtor on the Council's balance sheet pending its conversion to a long term loan.

The following table discloses the council's share of the Airport's net assets as follows:

	Gloucestershire Airport Limited	Gloucester City Council's Share	Gloucestershire Airport Limited	Gloucester City Council's Share
	£ 2012/13	£ 2012/13	£ 2011/12 Restated	£ 2011/12 Restated
	£000	£000	£000	£000
Turnover	4,369	2,185	4,249	2,122
Profit on ordinary activities before taxation	68	34	108	56
Tax on profit on ordinary activities	(40)	(20)	(16)	0
Profit for the financial year after taxation	28	14	92	56
Fixed Assets	5,250	2,625	4,379	2,189
Current Assets	1,113	557	1,187	593
Liabilities due within one year	1,370	685	1,222	611
Liabilities due after one year	2,422	1,211	1,769	884
Net pension liability	1,938	969	1,672	836

The net assets of Gloucester Airport Limited are valued at cost (in accordance with company accounting rules) and may not therefore reflect their market value. The value of the Airport company could vary to that suggested by the stated net assets of the company or the share capital issued.

The Airport did not pay any dividend for the year ended 31st March 2013 (2012:£Nil). Equity dividends proposed by the Board of Directors of the Airport are not recorded in the Airport financial statements until they are approved by the shareholders at the annual general meeting and are recorded as a movement on retained profits.

The accounts of GAL for the year ending 31 March 2013 can be obtained from the Airport Company Secretary at the company's registered office

- The Terminal Building, Staverton, Nr Cheltenham, Glos, GL51 6SR.

Gloucester City Homes Limited (GCH)

This company was established by the Council during 2005/06 as an Arm's Length Management Organisation (ALMO) to manage the Council's housing stock. The Company (registration number 5611409) is a private limited company wholly owned and controlled by the Council, with an issued share capital of £1, and began trading on 12 December 2005.

The Company's draft accounts reflected the following:

	2012/13 £000	2011/12 £000
Gross income	16,913	12,547
Net profit after tax	594	568
Net assets	611	735

The company trades mainly with the Council's Housing Revenue Account (HRA). The Council's commitment to meet losses is limited to the shares that it holds.

NOTES TO THE CORE FINANCIAL STATEMENTS

47 NOTES TO THE GROUP ACCOUNTS (continued)

ADJUSTMENTS BETWEEN GROUP ACCOUNTS AND GCC ACCOUNTS

Long term Investments

The group long term investment amount differs from that reflected in the Council's single-entity accounts by the investment in shares in Gloucestershire Airport Limited of £0.435 million which has been replaced in the group accounts by an investment in joint ventures of £15.681 million.

Adjusting for Intra-group Transactions and Balances

Adjustments have been made in respect of inter-group debtors and creditor balances between the Council and its subsidiaries. Inter-group transactions relating to services and other charges have also been eliminated on consolidation. This adjustment has been made in accordance with the Code.

Usable and Unusable Reserves

Transfers have been made between usable reserves and unusable reserves in respect of the classification of the pension reserves in subsidiary companies which are, effectively, included in retained earnings. In the group accounts these have been transferred from usable reserves to unusable reserves to ensure consistency of treatment with the Council's accounts.

NOTES TO THE CORE FINANCIAL STATEMENTS

48 GROUP PROPERTY, PLANT AND EQUIPMENT

	Council Dwellings	Other Land and Buildings	Vehicles, Plant, Furniture and Equipment	Infrastructure Assets	Community Assets	Total Property, Plant and Equipment
Movements in 2012/13	£'000	£'000	£'000	£'000	£'000	£'000
Cost or Valuation						
At 1 April 2012	218,666	59,714	6,669	14,857	153	300,059
Additions	7,770	1,586	453	1,414	13	11,236
Revaluation increases/(decreases) recognised in the Revaluation Reserve	(49,735)	3,964	-	4,624	-	(41,147)
Revaluation increases/(decreases) recognised in Surplus/Deficit on the Provision of Services	(44,841)	(13,810)	-	(910)	-	(59,561)
Derecognition – Disposals	(915)	(622)	-	-	-	(1,537)
Other movements in cost or valuation	-	12	-	(70)	-	(58)
At 31 March 2013	130,945	50,844	7,122	19,915	166	208,992
Accumulated Depreciation and Impairment						
At 1 April 2012	12,183	5,896	4,028	4,070	14	26,191
Depreciation Charge	3,120	2,030	363	553	12	6,078
Derecognition – Disposals	(64)	(33)	-	-	-	(97)
At 31 March 2013	15,239	7,893	4,391	4,623	26	32,172
Net book value as at 31 March 2013	115,706	42,951	2,731	15,292	140	176,820
Net book value as at 31 March 2012	206,483	53,818	2,641	10,787	139	273,868

Comparative figures 2011/12

	Council Dwellings	Other Land and Buildings	Vehicles, Plant, Furniture and Equipment	Infrastructure Assets	Community Assets	Total Property, Plant and Equipment
Movements in 2011/12	£'000	£'000	£'000	£'000	£'000	£'000
Cost of Valuation						
At 1 April 2011	218,123	59,886	6,345	14,034	153	298,541
Additions	3,980	3,132	324	823	-	8,259
Revaluation increases/(decreases) recognised in the Revaluation Reserve	84	(3,101)	-	-	-	(3,017)
Revaluation increases/(decreases) recognised in Surplus/Deficit on the Provision of Services	(3,240)	(179)	-	-	-	(3,419)
Derecognition – Disposals	(281)	(24)	-	-	-	(305)
At 31 March 2012	218,666	59,714	6,669	14,857	153	300,059
Accumulated Depreciation and Impairment						
At 1 April 2011	9,078	3,954	3,618	3,546	3	20,199
Depreciation Charge	3,121	1,963	410	524	11	6,029
Derecognition-disposals	(16)	(21)	-	-	-	(37)
At 31 March 2012	12,183	5,896	4,028	4,070	14	26,191
Net book value as at 31 March 2012	206,483	53,818	2,641	10,787	139	273,868
Net book value as at 31 March 2011	209,045	55,932	2,727	10,488	150	278,342

NOTES TO THE CORE FINANCIAL STATEMENTS

49 GROUP INTANGIBLE ASSETS

	Computer Software		Goodwill	2012/13 Total
	Internally Generated Assets	Other Assets		
Movements in 2012/13	£000	£000	£000	£000
Balance at start of year:				
- Gross carrying amounts	202	3,282	1,182	4,666
- Accumulated amortisation	20	2,049	1,182	3,251
Net carrying amount at start of year	182	1,233	-	1,415
Additions:				
- Internal development	533	-	-	533
- Purchases	-	470	-	470
Amortisation for the period	20	375	-	395
Net carrying amount at end of year	695	1,328	-	2,023
Comprising:				
- Gross carrying amounts	735	3,752	1,182	5,669
- Accumulated amortisation	40	2,424	1,182	3,646
	695	1,328	-	2,023

	Computer Software		Goodwill	2011/12 Total
	Internally Generated Assets	Other Assets		
Movements in 2011/12	£000	£000	£000	£000
Balance at start of year:				
- Gross carrying amounts	102	2,778	1,182	4,062
- Accumulated amortisation	-	1,694	1,182	2,876
Net carrying amount at start of year	102	1,084	-	1,186
Additions:				
- Purchases	100	504	-	604
Amortisation for the period	20	355	-	375
Impairment losses recognised or reversed directly in the Revaluation Reserve	-	-	-	-
Net carrying amount at end of year	182	1,233	-	1,415
Comprising:				
- Gross carrying amounts	202	3,282	1,182	4,666
- Accumulated amortisation	20	2,049	1,182	3,251
	182	1,233	-	1,415

50 PRIOR YEAR ADJUSTMENT-GROUP

The prior year accounts for the joint venture, Gloucestershire Airport Limited, were restated following the recognition of a deferred tax asset in respect of the pension deficit amounting to £0.448 million of which the Council's share was £0.209million. The Council's share of this has been treated as a prior year adjustment in the group accounts. The effect of this adjustment on the group balance sheet is to increase the group unusable reserves at 31 March 2012 by £0.209 million to £189.229 million and reduce the pension liability by £0.209 million to £52.043 million. The Comprehensive Income and Expenditure Statement has also been restated by reducing the group share of other comprehensive income and expenditure for joint ventures by £0.209 million to £0.033 million.

SUPPLEMENTARY FINANCIAL STATEMENTS

HOUSING REVENUE ACCOUNT

HOUSING REVENUE ACCOUNT COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT

For the year ended 31 March 2013

The Housing Revenue Account fulfils a statutory obligation to account separately for local authority housing provision, as defined in Schedule 4 of the Local Government and Housing Act 1989. It shows the major elements of expenditure on council houses - maintenance, administration and depreciation costs - and how these are met by rents and other income. The accounts are included in the Comprehensive Income and Expenditure account (page 39) and balance sheet (page 41).

2011/12			Description	2012/13		
Gross Expenditure £'000	Gross Income £'000	Net Expenditure £'000		Gross Expenditure £'000	Gross Income £'000	Net Expenditure £'000
			Expenditure			
3,476	-	3,476	Repairs & Maintenance	3,851	-	3,851
6,425	-	6,425	Management & Supervision	5,911	-	5,911
91	-	91	Rents, rates, taxes and other charges	135	-	135
2,091	-	2,091	Housing Subsidy payable	19	-	19
6,361	-	6,361	Depreciation and Impairment of fixed assets	3,129	-	3,129
81	-	81	Debt Management costs	54	-	54
142	-	142	Increase in provision for bad / doubtful debts	241	-	241
			Income			
-	(15,959)	(15,959)	Dwelling Rents	-	(16,872)	(16,872)
-	(240)	(240)	Non-Dwelling Rents	-	(273)	(273)
-	(1,013)	(1,013)	Charges for Services and facilities	-	(1,338)	(1,338)
18,667	(17,212)	1,455	Net Cost of HRA Services	13,340	(18,483)	(5,143)
			Exceptional items			
2,143	-	2,143	Settlement determination payment	-	-	-
-	-	-	Impairment of fixed assets	44,841	-	44,841
			Other operating income and expenditure			
-	-	-	Gains on the disposal of HRA Assets	-	(16)	(16)
			Financing and Investment Income and expenditure			
1,921	-	1,921	Interest and Investment Income	-	-	-
-	-	-	Interest payable and similar charges	2,408	-	2,408
-	-	-	Surplus or deficit of discontinued operations	-	-	-
-	-	-	Taxation and non-specific grant income	-	-	-
22,731	(17,212)	5,519	(Surplus) or Deficit on Provision of services	60,589	(18,499)	42,090
			Surplus or deficit on revaluation of Property, Plant and Equipment assets	-	-	-
			Surplus or deficit on revaluation of available for sale financial assets	-	-	-
			Actuarial gains/losses on pension assets / liabilities	-	-	-
			Other Comprehensive Income and Expenditure	-	-	-
22,731	(17,212)	5,519	(Surplus) or deficit for the year on HRA services	60,589	(18,499)	42,090

Movement on the HRA Statement

The statement takes the outturn on the HRA Income and Expenditure Statement and reconciles it to the surplus or deficit for the year on the HRA Balance calculated in accordance with the requirements of the Local Government and Housing Act 1989.

2011/12 £'000		2012/13	
		£'000	£'000
(1,968)	Balance on the HRA at end of the previous year		(1,376)
5,519	(Surplus) or deficit for the year on the HRA Income and Expenditure Statement	42,090	
(4,927)	Adjustments between accounting basis and funding basis and funding basis under statute	(44,282)	
592	Net (increase) or decrease before transfers to or from reserves	(2,192)	
-	Transfers to or (from) reserves	-	
592	(Increase) or decrease in year on the HRA		(2,192)
(1,376)	Balance on the HRA at the end of the current year		(3,568)

HOUSING REVENUE ACCOUNT

1 Note of reconciling items for the Movement on the HRA Statement		
2011/12 £'000		2012/13 £'000
	Items included in the HRA Income and Expenditure Account but excluded from the Movement on the HRA Statement	
(4)	Amortisation of premiums and discounts	(4)
6,361	Impairment losses and depreciation	47,970
265	Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	851
(281)	Transfer of sale proceeds credited as part of the sale of non-current assets	(867)
(3,120)	Transfer to major repairs reserve	(3,129)
2,143	Settlement payment determination	-
-	Contribution from the Capital Receipts Reserve towards administrative costs of non-current asset disposals	21
-	Transfer of deferred sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(12)
-	Revenue expenditure charged to capital under statute	-
(437)	Pension contributions	(548)
4,927		44,282
	Items not included in the HRA Income and Expenditure Account but included in the Movement on the HRA Statement	
	-	-
4,927	Net adjustments between accounting basis and funding basis under regulations	44,282

2 The Housing Revenue Account (HRA)

The housing revenue account fulfils a statutory obligation to account separately for local authority housing provision, as defined in Schedule 4 of the Local Government and Housing Act 1989. It shows the major elements of expenditure on council houses - maintenance, administration and depreciation costs - and how these are met by rents and other income. The account is included within the Council's Comprehensive Income and Expenditure account (page 39) and balance sheet (page 41).

3 Repairs and Maintenance

The Council, as landlord, is responsible for the majority of repairs and maintenance to council dwellings. The figure shown is gross with contributions from leaseholders shown under 'charges for services and facilities'.

With effect from 1 April 2006 the repairs have been undertaken by a private contractor under the supervision of Gloucester City Homes Ltd.

4 Management and Supervision

This includes the processing of council house applications, rent collection, maintaining the waiting list, general administration, the operation of sheltered housing schemes for elderly persons' homes and administration of the housing repairs and maintenance contract.

With effect from 12 December 2005 these services have been provided by Gloucester City Homes Ltd (GCH), a wholly owned arm's length management company of the Council (see note 47 on page 82).

5 Housing Revenue Account Subsidy

Prior to the 2012/13 financial year a subsidy was payable or receivable from Central Government. The HRA subsidy comprised two elements:

- * A subsidy towards the cost of repurchasing pre-reinforced concrete houses
- * An adjustment to take account of any net deficit or surplus on the account which the Government calculates as achievable. The account was deemed to make a surplus of £2.114 million in 2011/12, therefore, this amount is deducted from the other element as a "negative subsidy".

If the overall subsidy due is negative, then this amount was payable to the Government. This subsidy ceased in 2012/13 and the HRA account is now self-funded.

The figures shown are made up as follows:-

	2012/13 £'000	2011/12 £'000
"Negative subsidy" for year	(19)	(2,114)
Net subsidy payable for the year	(19)	(2,114)

The current year charge is an overprovision in respect of the final subsidy payment due at 31 March 2013.

HOUSING REVENUE ACCOUNT

6 Depreciation and Impairment of fixed assets

The depreciation charged to dwellings in 2012/13 is equal to the Major Repairs Allowance, which represents a measure of the 'wearing out' of the HRA's operational assets during the year. The depreciation is credited to the Major Repairs Reserve (see note 10 below), which is used to finance HRA capital expenditure.

The depreciation charge to the HRA for the use of assets is as follows:

2011/12 £'000	Type of Tangible fixed asset	2012/13 £'000
3,121	Dwellings	3,120
-	- Other Land & Buildings	1
-	- Vehicles, plant and equipment	8
3,121	Total Depreciation	3,129

A total of £44.841m (2011/12 £3.240 million) was charged to the Comprehensive Income and Expenditure Statement as impairment of non current assets following an independent professional valuation during the year. To comply with statute, this charge has been reversed out in the Movement in Reserves Statement.

7 Bad or Doubtful Debts

The increased provision comprises a contribution in the year to the bad debts provision for rent arrears. The bad debts provision for rent arrears was £0.246 million at 31 March 2013 (£0.247 million at 31 March 2012). The amount of rent arrears in respect of current and former tenants at 31 March 2013 was £0.553 million (£0.536 million at 31 March 2012). This is equivalent to approximately 0.82% of the total due from tenants in 2012/13 (0.89% in 2011/12).

8 Dwelling Rents

Rents for council dwellings are calculated according to the value of dwelling, the number of bedrooms, average earnings for the county of Gloucestershire and facilities. For those on low incomes, assistance towards rents is available in the form of rent rebates (charged to the council's general fund).

9 Interest payable and amortisation of premiums and discounts

Both these charges are calculated in accordance with statutory determinations.

10 Major Repairs Reserve (MRR)

The authority has a duty to keep a Major Repairs Reserve. In 2012/13 a sum of £3.129 million (representing the depreciation on HRA assets) was credited to this account. Subsequently £3.129 million was used to finance capital expenditure. The balance on the Major Repairs Reserve at the beginning and end of the year was £Nil.

12 HRA Balance

Of the HRA revenue balance, no amount is earmarked for specific purposes as shown below.

	Balance at 1 April £'000	Approp'ns to balance in year £'000	Approp'ns from balance in year £'000	Balance at 31 March £'000
Unallocated balance				
Total 2012/13	1,376	2,176	-	3,552
Total 2011/12	1,968	-	592	1,376

13 Capital Expenditure

Total capital expenditure on HRA assets during the year was £7.770 million, £0.069 million of which was spent on improvements and modernisations to dwellings, and £7.701 million on property acquisitions. Capital expenditure requiring financing was £7.770 million, which was financed by £4.641 million borrowing and £3.129 million from the Major Repairs Reserve.

14 Non Current Assets

Government regulations requires a full stock valuation on council dwellings to be carried out every 5 years. This exercise was undertaken in this financial year, as at 1 April 2013.

15 Council Housing Stock and Value

Analysis by Type	Number of dwellings	
	31/03/2013	31/03/2012
Houses	2,322	2,331
Flats	2,170	2,172
Shared ownership (whole equivalents)	24	24
Total Stock	4,516	4,527
Age Analysis		
Pre 1919	50	50
1919 - 1944	688	693
1945 - 1964	2,239	2,243
1964 onwards	1,539	1,541
Total Stock	4,516	4,527

The dwellings were valued at 31 March 2013 at £115.706 million (£206.483 million at 31 March 2012) - see note 11 to the balance sheet, page 51.

Other operational assets, comprising shops and garages, were valued at £2.287 million at 31 March 2013 (£1.863 million at 31 March 2012).

HOUSING REVENUE ACCOUNT

16 Value of HRA Vacant Possession Dwellings

In accordance with government guidelines council house valuations have been reduced by a regional adjustment factor in recognition of their status as social housing. The estimated value of the stock, after applying the discount factor, was £115.706 million at 31 March 2013. With vacant possession the dwellings would have had an estimated value of £262.968 million, thereby recognising an economic cost of providing council housing at less than open market rents of £147.262 million.

The social housing adjustment factor used is 44% from 1 April 2005.

17 HRA Capital Receipts

From April 2004, the requirement to split capital receipts between usable and reserved and use the reserved element to either repay debt or as a provision for future credit liabilities ceased. Seventy five per cent of receipts are now paid over to the Government and pooled nationally, whereby they are re-distributed to authorities according to need.

The figures shown are net of administration costs.

2011/12 £000's	HRA Capital Receipts Receivable	2012/13 £000's
281	Dwellings	867
281	Total	867

18 Pensions

From 2009/10 a charge in respect of pension costs for the remaining staff chargeable to the HRA ('client' staff) has been made to the Net Cost of HRA Services. To ensure the account complies with statute, this charge has been reversed out in the Movement in Reserves Statement in the HRA. It has then been replaced with the actual contributions to the Pension Fund in respect of these staff and staff transferred to Gloucester City Homes and the housing repairs contractor, for which the Council has committed to meet the pensions deficit in respect of these staff up to the date of their transfer. The contribution charged to the HRA is a share of the total contributions required by the pension fund actuary from the Council for the year.

COLLECTION FUND

COLLECTION FUND INCOME AND EXPENDITURE STATEMENT				
For the year ended 31 March 2013				
2011/2012			2012/13	
£'000		Note	£'000	£'000
	INCOME			
	Non Domestic Rates			
47,590	Collectable from Business Ratepayers	2,4		48,765
	Council Tax			
49,027	Collectable from Council Tax Payers	1	49,715	
8,581	Council tax benefits		8,626	
-	Decrease in Council Tax Bad Debt Provision		12	
57,608				58,353
105,198				107,118
	EXPENDITURE			
	Non-Domestic Rates			
46,811	Payment To National Pool		47,366	
198	Cost of Collection		180	
101	Write-Offs		66	
480	Increase in Bad Debt Provision		1,153	
47,590				48,765
	Council Tax			
	Precepts & Demands			
7,263	Gloucester City Council		7,322	
42,684	Gloucestershire County Council		43,002	
7,816	Gloucestershire Police Authority		7,874	
57,763		1	58,198	
209	Council Tax Write-Offs		394	
96	Increase in Council Tax Bad Debt Provision		-	
58,068				58,592
50	Distribution of previous years' estimated Collection Fund surplus			27
105,708				107,384
	Non Domestic Rates			
47,590	Collectable from Business Ratepayers	2,4		48,765
	Council Tax			
49,027	Collectable from Council Tax Payers	1	49,715	
8,581	Council tax benefits		8,626	
-	Decrease in Council Tax Bad Debt Provision		12	
57,608				58,353
105,198				107,118
(510)	Increase/(decrease) in Fund			(266)
562	Balance of Fund at beginning of year			52
(510)	Increase/(decrease) in year	3		(266)
52	Balance of Fund at 31 March			(214)

COLLECTION FUND

The Collection Fund is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the billing authority in relation to the collection from taxpayers and distribution to local authorities and the Government of Council Tax and non-domestic rates.

1 Council Tax

The figure shown is net of Council Tax benefits and transitional relief which are paid for by the Council's general fund.

Council tax income derives from charges raised according to the value of residential properties, which have been classified into eight valuation bands estimating 1 April 1991 values for this specific purpose. Individual charges are calculated by setting the amount of income required to be taken from the collection fund by the City and County Councils and Gloucestershire Police Authority for the forthcoming year (the precepts) and dividing this by the Council Tax base. The tax base is the total number of properties in each band (adjusted by discounts) converted to a band D equivalent. This basic amount Council Tax for a band D property is multiplied by the proportion specified for the particular band to give an individual amount due.

The Council Tax base for the year (to the nearest whole equivalent) was calculated as follows:

Band	Estimated No. of taxable properties after effect of discounts	Ratio	Band D equivalent dwellings
A	75	5/9	42
Disabled A	13,343	6/9	8,895
B	13,235	7/9	10,294
C	11,517	8/9	10,238
D	5,078	9/9	5,078
E	3,224	11/9	3,940
F	755	13/9	1,090
G	149	15/9	248
H	3	18/9	5
Total	47,379		39,830
Less adjustment for collection rates and for anticipated changes during the year for successful appeals against valuation banding, new properties, demolitions, disabled persons relief and exempt properties (1.25% of total band D equivalent dwellings)			39,332
Add contributions in lieu of government properties			101
Council Tax Base for 2012/13			39,433
Council Tax Base for 2011/12			39,142

The Council Tax Base for 2012/13 multiplied by the Average Band D Council Tax Charge gives the Total of Precepts and Demands for the Year:

Tax Base	39,433
	X
Average Band D Charge	1,475.87
Precepts and Demands	58,198

COLLECTION FUND

1 Council Tax (continued)

	Variance to Tax Base Assumptions £000
Differences between actual and assumed:	
- Debit	(22)
- Exemptions	(401)
- Discounts	20
- Disregards	(46)
- Disabled Relief	(10)
- Government Properties	8
- Losses on Collection	212
	(239)
Distributed Surplus	(27)
Decrease in Collection Fund for the Year	(266)

2 Income from Business Ratepayers

Under the arrangements for uniform business rates, the Council collects non-domestic rates for its area which are based on local rateable values multiplied by a uniform rate (the Multiplier) set by the Government. Certain reliefs are available and the figure shown as collectable is net of these reliefs.

The total amount collected, less deductions for the cost of collection and bad and doubtful debts, is paid to a central pool (the NNDR pool) managed by central Government, which in turn pays back to authorities their share of the pool based on a standard amount per head. The Council's share of the pool is recognised in its Income and Expenditure Account.

The total non-domestic rateable value at 31 March 2013 was £126.06 million (£124.78 million at 31 March 2012) and the national non-domestic multiplier for 2012/13 was 45.0p (2011/12 :43.3p), resulting in gross income before transitional, small property, empty property and mandatory relief, write offs, provision for bad debts and interest of approximately £56.727 million. The income shown in the collection fund of £48.765 million is net of these adjustments.

3 Fund Balance

The balance of the fund is shared between the Council and its major precepting authorities in the following year. The billing authority has to estimate the surplus/deficit for the end of each financial year by January 15 of that year.

Of the balance, any amounts arising from community charge benefits the City Council, whereas that arising from Council Tax are shared by the City and County Councils and Gloucestershire Police Authority according to the proportion that their precept constitutes of the total for precepts for that year.

The effect of the 2010 Code of Practice is that the Collection Fund balance in the Balance Sheet disappeared. The surplus/deficit will be shared out in its entirety between the Council and County Council and Police Authority. The County Council and Police Authority share will be carried as creditors/debtors and the Council's share will be credited to the Comprehensive Income and Expenditure Account. The Collection Fund Adjustment Account is then needed to reconcile the net credit made to the Comprehensive Income and Expenditure Account for Council Tax to the statutory amount in the Statement of General Fund Movement.

The deficit for 2012/13 is £0.266 million (2011/12 deficit £0.510 million). This is apportioned as follows:

	2012/13 £'000	2011/12 £'000
Gloucestershire County Council	(196)	(377)
Gloucestershire Police Authority	(36)	(69)
Gloucester City Council	(34)	(64)
Total	(266)	(510)

4 Non-Domestic Rates Appeals

When the new arrangements for the retention of business rates come into effect on 1 April 2013, local authorities will assume the liability for refunding ratepayers who have successfully appealed against the rateable value of their properties on the rating list.

This will include amounts that were paid over to Central Government in respect of 2012/13 and prior years. Previously, such amounts would not have been recognised as income by the local authorities, but would have been transferred to DCLG.

The new arrangements give rise to a non-adjusting event after the reporting period (the need for a provision relating to non-domestic rating appeals). This provision is borne by the City and the County Council in proportion to their share of non-Domestic Rate income.

For 2013-14 the estimated adjustment due to appeals (from the NNDR1 return) is £2,003,240. This is the best available estimate as at 31/3/13 and is apportioned between Central Government, the City Council and the County Council as follows:

	%	2012/13 £'000
Central Government	50	1002
Gloucestershire City Council	40	801
Gloucester County Council	10	200
Total		2,003

The City Council has entered into pooling arrangements in respect of non-domestic rates, as such the impact of business rates appeals will only crystallise after 31 March 2014 at the point that all pool members have accounted for the impact of business rates appeals on their Collection Fund.

GLOSSARY OF FINANCIAL TERMS

GLOSSARY OF FINANCIAL TERMS

To help you understand Gloucester City Council's accounts, some of the terms used are briefly explained below :

Accounting Period

The period of time covered by the accounts, normally a period of twelve months, commencing on 1st April for local authority accounts.

Account

A generic term for statements setting out details of income and expenditure or assets and liabilities or both, in a structured manner. Accounts may be categorised by the type of transactions they record, e.g. management accounts, balance sheets.

Accruals

Sums included in the final accounts to cover income or expenditure attributable to the accounting period but for which payment has not been made/received at the balance sheet date.

Amortised Cost

The original cost less any depreciation or impairment (if applicable).

Bad or Doubtful Debts

It is common practice for an organisation to create a provision for bad debts representing the estimated amount of debt existing at the 31 March which is deemed to be irrecoverable.

Balances

Also known as 'working balances', these are 'contingency' reserves not set aside for any specific purpose but to cover possible unforeseen and unavoidable expenditure.

Budget

The Council's aims and policies in financial terms. Also referred to as 'Estimate'.

Capital Expenditure

Expenditure on capital assets which have a long term value to the authority e.g. land, buildings and equipment (known as fixed assets) or the payment of grants to other people for the purchase or improvement of capital assets e.g. house renovation grants (known as deferred charges).

Capital Financing

The raising of money to pay for capital expenditure. In the past the cost of capital assets was often met by borrowing, but capital expenditure may also be financed by other means such as contributions from revenue accounts, the proceeds from the sale of capital assets, capital grants, and contributions from developers or others.

Capital Financing Costs

Principal and interest repayments relating to loans.

Capital Grants

Grants from the Government, the National Lottery and developers towards capital expenditure on a specific service or project.

Capital Receipts

Proceeds arising from the sale of capital assets or from the repayment to the Council of capital grants and loans. Capital receipts may be used to finance additional capital spending.

Collection Fund

The collection fund brings together income from council tax and business ratepayers. From this fund the City, County Council and Police Authority precept for their annual net expenditure.

GLOSSARY OF FINANCIAL TERMS

Community assets

Assets that the local authority intends to hold in perpetuity, and that have no determinable useful life. Examples of community assets are parks and historic buildings.

Contingent Liability

A liability which exists at the balance sheet date where the outcome will be confirmed only on the occurrence or non-occurrence of one or more uncertain future events, for example the default by a borrower on a loan from a third party for which the authority has given a guarantee.

Contingent Asset

As with contingent liability, only an asset.

Creditors

Amounts owed by the authority for work done, goods received or services rendered within an accounting period, but for which payment was not made at the balance sheet date.

Current Assets

Assets which can be expected to be consumed or realised during the next accounting period.

Current Liabilities

Amounts which will become due or could be called upon during the next accounting period.

Revenue expenditure funded from capital under statute

Expenditure which may be financed from capital resources but which does not result in tangible assets, for example on house renovation grants.

Depreciation

The cost of the "wearing out" of a fixed asset.

Debtors

Amounts owed to the authority but for which payment was not made at the balance sheet date.

Employee Costs

These include salaries, wages and related national insurance and pension costs payable by the City Council, together with training expenses and charges relating to the index - linking of the pensions of former employees.

Fair Value

The value at which a liability (eg a loan) may be settled or extinguished.

Final Accounts

Accounts prepared for an accounting period, usually in a summarised form. These accounts show the net surplus (profit) or deficit (loss) on individual services together with a balance sheet. They are produced as a record of stewardship and are available to interested parties. Local authorities are required to publish each year a Statement of Accounts (final accounts and balance sheet) as specified in the Accounts and Audit Regulations (England) Regulations 2011.

Finance Lease

A lease whereby at the end of the lease period the Council receives part of the proceeds arising from the sale of the asset.

Financial Year

The local authority financial year commences 1st April and finishes 31st March the following year.

Fixed assets

Assets that yield benefits to the local authority for a period of more than one year.

GLOSSARY OF FINANCIAL TERMS

General Fund

The Council's main account which includes all services except Council Housing. The net expenditure on the account is financed from government revenue support grant,

Government Grants

Payments by central government towards local authority expenditure. They may be specific e.g. Housing Benefits, or general e.g. Revenue Support Grant.

Gross Book Value

The historical cost or current value of a fixed asset.

Gross Expenditure

The total cost of providing services before any income is deducted.

Impairment

A reduction in market value of an asset as a result for example of damage or reduction in market price.

Improvement Grants

Statutory or discretionary payments that local authorities make to tenants or owners of houses lacking basic amenities to enable them to bring dwellings up to modern standards. The maximum amounts payable are determined by government, which reimburses the authority for part of the cost it incurs in providing the grants.

Infrastructure Assets

A type of fixed asset, for example highways and footpaths.

Interest

An amount received or paid for the use of a sum of money when it is invested or borrowed.

Investment Properties

Interest in land and/or buildings which is held for its investment potential.

Minimum Revenue Provision

The minimum amount which must be charged to an authority's revenue accounts for repayment of debt. It is calculated by applying a prescribed percentage to outstanding debt less certain allowances.

National Non Domestic Rates (NNDR)

An NNDR multiplier is set annually by central government and the rates due, calculated by multiplying the rate by a business property's rateable value, is collected by charging authorities and paid into a central pool maintained by the Government.

The proceeds are redistributed by the government between local authorities according to a formula.

Net Book Value

The amount at which fixed assets are included in the balance sheet, i.e. their historical cost or current value less the cumulative amounts provided for depreciation.

Net Expenditure

Gross expenditure less any related income.

Non-Distributed Costs

Costs which are not attributable to any specific service, and are therefore retained at the corporate centre.

Operating Lease

A lease whereby at the end of the lease period the Council does not receive any proceeds arising from the sale of the asset.

Precept

The amount which a Precepting Authority (i.e. a County Council) requires from a Charging Authority (district council) to meet its expenditure requirements.

Provision

An amount set aside in a separate account to cover known or likely losses. An example of a provision is the Insurance Provision.

GLOSSARY OF FINANCIAL TERMS

Reserve

An amount set aside in a separate account for future use. Reserves may be capital (can only be used for capital purposes) or revenue (can be used by revenue accounts). Reserves can be earmarked for a specific purpose or classified as general i.e. not earmarked for a particular purpose, for example the general fund revenue balance.

Revenue Account

Accounts covering income and expenditure relating to the day to day running of Council services.

Revenue Support Grant

A general grant paid to all authorities to help finance the cost of services.

Revised Budget

An estimate of likely actual expenditure, made towards the end of the financial year. Also referred to as 'Revised Estimate'.

Stock

Items of raw materials and stores an authority has purchased to use on a continuing basis which are not used at the year end.

Value For Money

An expression describing the benefit obtained (not just in financial terms) for a given input of cash. The phrase is widely used within public bodies, but there are many difficulties in its use because value is a subjective measure and there are rarely supporting objective measures. The Audit Commission is required to consider value for money with the three objectives of economy of input, efficiency of operation and effectiveness of output in service provision.

AUDIT REPORT